

# Tameside Local Plan

## Duty to Cooperate Monitoring Report 2022 – 2023

### 1.0 Introduction

1.1 Section 33A of the Planning and Compulsory Purchase Act 2004 (the Act), as amended by the Localism Act 2011, introduced a duty to cooperate in relation to the planning of sustainable development. The duty requires Tameside to engage constructively, actively and on an ongoing basis with other local planning authorities and prescribed bodies in: the preparation of development plan documents such as Places for Everyone or Homes, Spaces, Places; other local development documents; and activities that support the preparation of such plans, so far as relating to a strategic matter.

1.2 The full list of prescribed bodies is set out in The Town and Country Planning (Local Planning) (England) Regulations 2012. The bodies identified for Tameside are:

- Environment Agency
- Historic England
- Natural England
- Civil Aviation Authority
- Homes England
- Greater Manchester Integrated Care Partnership
- Office of Rail and Road
- National Highways
- Transport for Greater Manchester
- Tameside Local Highways Authority
- Marine Management Organisation

1.3 Also acknowledged is the relevance of the Greater Manchester Local Enterprise Partnership and the Greater Manchester Local Nature Partnership (Greater Manchester Natural Capital Group).

1.4 Section 33A of the Act defines a strategic matter as:

- (a) sustainable development or use of land that has or would have a significant impact on at least two planning areas, including (in particular) sustainable development or use of land for or in connection with infrastructure that is strategic and has or would have a significant impact on at least two planning areas, and*
- (b) sustainable development or use of land in a two-tier area if the development or use—*
  - (i) is a county matter, or*
  - (ii) has or would have a significant impact on a county matter.*

1.5 The National Planning Policy Framework (NPPF) also states local planning authorities are under a duty to cooperate with each other and with other prescribed bodies on strategic matters that cross administrative boundaries.

1.6 The NPPF identifies a number of areas for strategic policies to consider where cooperation is required<sup>1</sup>, including an overall strategy for the pattern, scale and quality of development but also making sufficient provision for:

- Housing (including affordable housing, employment, retail, leisure and other commercial development);
- Infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- Community facilities (such as health, education and cultural infrastructure); and
- Conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change through mitigation and adaptation.

---

<sup>1</sup> National Planning Policy Framework (2019) Ministry of Housing, Communities and Local Government. Para. 20.

## 2.0 Purpose of this report

- 2.1 The Town and Country Planning (Local Planning) (England) Regulations 2012<sup>2</sup> require that details of activities undertaken in relation to the duty to cooperate are recorded and published in the authority's monitoring report. In accordance with these requirements, this monitoring report provides details of Tameside's main activities in relation to the duty to cooperate over the period 1 April 2022 to 31 March 2023.
- 2.2 This monitoring report will make up a key part of the evidence base in support of the Council's plan-making activities and whether it has brought this forward in line with the duty to cooperate as a key legal test against which any plan will be assessed when considered at public examination<sup>3</sup>.
- 2.3 Plans and spatial development strategies are examined to determine whether they are sound. Plans are sound if, amongst a number of other considerations, they are effective; this requires them to be based on effective joint working on cross boundary strategic matters that have been dealt with rather than deferred, and which is evidenced through one or more statements of common ground.
- 2.4 A statement of common ground is a written record of the progress made by strategic policy making authorities during the process of planning for strategic cross-boundary matters. It can document where effective cooperation is or is not happening throughout the plan making process and is a way of demonstrating at examination that plans are deliverable over the plan period and are based on effective joint working. This monitoring report forms part of the evidence to support the drafting of statements of common ground, demonstrating that plan making activities are based on effective cooperation and have complied with the duty to cooperate.

---

<sup>2</sup> Town and Country Planning (Local Planning) (England) Regulations 2012, Part 8, Regulation 34(6).

<sup>3</sup> Planning and Compulsory Purchase Act 2004, section 20(5).

### **3.0 Activities relating to Strategic Issues during the 2022/2023 monitoring period**

3.1 Tameside has been involved in a number of areas of joint working on strategic issues which are of relevance to the duty to cooperate during the 2022/23 year. In addition to the activities listed, there are also numerous discussions with local authorities and other prescribed bodies on a variety of issues including individual planning applications with cross boundary implications and responding to consultations from neighbouring authorities.

3.2 During this monitoring period, Tameside has been involved in the preparation of Places for Everyone (PfE), a Joint Development Plan Document for nine of the Greater Manchester boroughs (excluding Stockport). PfE is a long-term plan for jobs, new homes and sustainable growth which began in 2014 as the Greater Manchester Spatial Framework (GMSF). Following the withdrawal of Stockport Council from the GMSF in December 2020, the remaining nine districts agreed to proceed with preparing the joint plan which evolved to become Places for Everyone. PfE was submitted to the Secretary of State for independent examination on 14 February 2022 and planned Examination hearings on PfE took place between November 2022 and March 2023. As with the GMSF, many of the strategic cross-boundary issues affecting Tameside are addressed through Places for Everyone. These include issues such as:

- scale, distribution and type of housing;
- scale and distribution of employment land;
- transport;
- air quality;
- flood risk;
- Green Belt; and
- strategic site allocations.

3.3 The following table provides a summary of activities undertaken by Tameside Council during the 2022/23 monitoring period in relation to the above strategic issues.

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
Scale and distribution of housing across Greater Manchester	<p>Identify the net amount of additional new homes required across Greater Manchester over the Places for Everyone plan period and how it should be distributed across the city region including setting district housing targets.</p> <p>Local authorities to be agreed at a sub-regional level due to the identification of Greater Manchester as a housing market area.</p>	Ensure appropriate provision is made for housing delivery across Greater Manchester.	<p>Regular discussions at Greater Manchester meetings: Chief Planners, Directors of Place, separate Land Supply Group and other Places for Everyone associated discussions.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	Nine of the Greater Manchester local authorities (excluding Stockport) and the GMCA.
Type of housing delivered across Greater Manchester	Identify the broad mix of dwelling types required across Greater Manchester and take forward the approach with the precise mix being determined through district local plans.	Ensure appropriate provision is made for housing delivery across Greater Manchester.	<p>Regular discussions at Greater Manchester meetings: Chief Planners, Directors of Place, separate Land Supply Group and other Places for Everyone associated discussions.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	Nine of the Greater Manchester local authorities (excluding Stockport) and the GMCA.

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
<p>Scale and distribution of office development across Greater Manchester</p>	<p>Identify the scale and distribution of office requirement across Greater Manchester, the provision within Tameside and how this contributes to the Greater Manchester requirement.</p>	<p>Ensure appropriate provision is made for office development for Tameside and across Greater Manchester.</p>	<p>The potential for office development within Tameside has been identified through the Council’s Strategic Housing and Economic Land Availability Assessment. The assessment forms part of the evidence base underpinning Places for Everyone and the Tameside Local Plan.</p> <p>Regular discussions at the Greater Manchester meeting of Chief Planners, Directors of Place, separate Land Supply Group and other GMSF/Places for Everyone associated discussions.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	<p>Nine of the Greater Manchester local authorities (excluding Stockport) and the GMCA.</p>

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
<p>Scale and distribution of industrial and warehousing development across Greater Manchester</p>	<p>Identify the scale and distribution of industrial and warehousing requirement across Greater Manchester, the provision within Tameside and how this contributes to the Greater Manchester requirement.</p>	<p>Ensure appropriate provision is made for industrial and warehousing development across Tameside and Greater Manchester.</p>	<p>The potential for office development within Tameside has been identified through the Council’s Strategic Housing and Economic Land Availability Assessment. The assessment forms part of the evidence base underpinning Places for Everyone and the Tameside Local Plan.</p> <p>Regular discussions at the Greater Manchester meeting of Chief Planners, Directors of Place, separate Land Supply Group and other GMSF/Places for Everyone associated discussions.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	<p>Nine of the Greater Manchester local authorities (excluding Stockport) and the GMCA.</p>



Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
<p>Transport infrastructure across Greater Manchester</p>	<p>Assess the potential impact of anticipated levels of development on Greater Manchester’s transport infrastructure. Promote sustainable transport, mitigate impacts and enhance existing network.</p> <p>Transport infrastructure is a strategic cross-boundary issue and needs considering at a Greater Manchester level given the spatial strategy set out within Places for Everyone and the cross boundary nature of the network.</p>	<p>Ensure residents, businesses and visitors to Greater Manchester benefit from a sustainable and integrated transport network.</p>	<p>Transport Assessment work is ongoing at a Greater Manchester level, led by Transport for Greater Manchester (TfGM).</p> <p>Regular discussions at the Greater Manchester meeting of Chief Planners, Directors of Place, Greater Manchester Transport Strategy Group and other Places for Everyone associated discussions.</p> <p>Meetings with TfGM, Systra and Highways England and adjacent boroughs to discuss Tameside issues as part of the Greater Manchester assessment.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	<p>Nine of the Greater Manchester local authorities (excluding Stockport), the GMCA, High Peak Borough Council, Derbyshire County Council and National Highways.</p>

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
Air Quality across Greater Manchester	Air quality is a strategic cross-boundary issue not restricted to local authority boundaries.	Improve air quality across Greater Manchester.	<p>Participation at Places for Everyone examination hearing sessions.</p> <p>Work is ongoing on developing a non-charging Clean Air Plan for Greater Manchester.</p>	Nine of the Greater Manchester local authorities (excluding Stockport), the GMCA and TfGM.

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
<p>Flood Risk and Water Management across Greater Manchester</p>	<p>Assess flood risk for development sites, the impact of future development on flood risk and to safeguard land for future flood risk management.</p>	<p>Continue to manage and mitigate flood risk and manage water resources across Tameside and Greater Manchester.</p>	<p>Regular discussions at Flood Risk Officers Group and Greater Manchester Flood and Water Management Board.</p> <p>Regular discussion with United Utilities to appraise the development pipeline for any waste or fresh water infrastructure constraints, easements or associated infrastructure which need to be taken account of.</p> <p>Participation at Places for Everyone examination hearing sessions.</p> <p>Working with GMCA, United Utilities, neighbouring Local Authorities and others (list out in full e.g. Mersey Rivers Trust?) on development of an Integrated Water Management Plan for Greater Manchester. Similar discussions have taken place on developing a Place-based Planning pilot for the River Tame catchment area.</p>	<p>All other Greater Manchester local authorities including Lead Local Flood Authorities, the GMCA, Environment Agency and United Utilities.</p>

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
Greater Manchester's Green Belt	<p>Define new Green Belt boundaries for Greater Manchester, to meet future development needs whilst also identifying new areas of land to bring into the Green Belt.</p> <p>Given the interconnected nature of the spatial strategy the issues need to be considered at a Greater Manchester level.</p>	To bring forward appropriate provision of land for development whilst minimising loss of Green Belt.	<p>Regular discussions at the Greater Manchester meeting of Chief Planners, Directors of Place, separate Green Belt Steering Group meetings and other Places for Everyone associated discussions.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	Nine of the Greater Manchester local authorities (excluding Stockport) and the GMCA.
Gypsies, travellers and travelling showpeople	Meeting the accommodation needs of the Travelling community is a strategic cross-boundary issue to be considered at the Greater Manchester level.	To ensure the Tameside Local Plan considers the provision of pitches as part of a coordinated strategy across Greater Manchester.	Regular discussions at the Greater Manchester meeting of Chief Planners regarding the scope of the GMSF.	Nine of the Greater Manchester local authorities (excluding Stockport) and the GMCA.

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
Tame Valley Employment Area	Places for Everyone identifies the Tame Valley as a strategically valued employment area that is important to maintaining a strong and diverse supply of sites and premises both within Tameside, but also throughout Greater Manchester.	To ensure Places for Everyone sets an appropriate policy framework to preserve and enhance the Tame Valley and to support its role within Tameside and Greater Manchester as a strategic employment area.	Discussions as part of the Places for Everyone strategic approach, covering land supply and proposed allocations at the meetings of Greater Manchester Chief Planning Officers and other meetings associated with Places for Everyone.	The nine other Greater Manchester local authorities, the GMCA and others consulted as part of ongoing progression of PfE.
Ashton Moss West	Ashton Moss West is one of the three Places for Everyone strategic site allocations within Tameside. Policy JP Allocation 30 of the submitted Places for Everyone plan sets out the overall policy approach for it.	To ensure Places for Everyone sets an appropriate policy framework to deliver the site.	<p>Discussions as part of Places for Everyone strategic approach, covering land supply and proposed allocations at the meetings of Greater Manchester Chief Planning Officers and other meetings associated with Places for Everyone.</p> <p>Participation at Places for Everyone examination hearing sessions.</p> <p>The Council approved a draft Development Framework for Ashton Moss in January 2023.</p>	The nine other Greater Manchester local authorities, the GMCA and others consulted as part of ongoing progression of PfE.

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
<p>Godley Green Garden Village</p>	<p>Godley Green Garden Village is one of the three Places for Everyone strategic site allocations within Tameside. Policy JP Allocation 31 of the submitted Places for Everyone plan sets out the overall policy approach for it.</p>	<p>To ensure Places for Everyone sets an appropriate policy framework to deliver the site.</p>	<p>Discussions as part of Places for Everyone strategic approach, covering land supply and proposed allocations at the meetings of Greater Manchester Chief Planning Officers and other meetings associated with Places for Everyone.</p> <p>Participation at Places for Everyone examination hearing sessions.</p> <p>An application for outline development on the allocation site was received in October 2021 ref. 21/01171/OUT. Assessment of the application is ongoing, including discussions with key stakeholders and consultees.</p>	<p>The nine other Greater Manchester local authorities, the GMCA and others consulted as part of ongoing progression of PfE.</p>

Strategic Issue	Description	Objective	Activity undertaken	Organisations involved
South of Hyde	South of Hyde is one of the three Places for Everyone strategic site allocations within Tameside. Policy JP Allocation 32 of the submitted Places for Everyone plan sets out the overall policy approach for it.	To ensure Places for Everyone sets an appropriate policy framework to deliver the site.	<p>Discussions as part of Places for Everyone strategic approach, covering land supply and proposed allocations at the meetings of Greater Manchester Chief Planning Officers and other meetings associated with Places for Everyone.</p> <p>Participation at Places for Everyone examination hearing sessions.</p>	The nine other Greater Manchester local authorities, the GMCA and others consulted as part of ongoing progression of PfE.

