

**Tameside Borough Council**

# Homes Spaces, Places – Shaping Tameside for Tomorrow - Integrated Assessment

Consultation Document Review

Reference: Document Reference

V1 | 8 April 2024

This report takes into account the particular instructions and requirements of our client. It is not intended for and should not be relied upon by any third party and no responsibility is undertaken to any third party.

Job number 289676-00

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# 1. Introduction

## 1.1 Overview and Purpose of Report

This report, produced by Ove Arup and Partners Ltd (Arup) on behalf of Tameside Metropolitan Borough Council (the Council), provides a review of the Homes, Spaces, Places – Shaping Tameside for Tomorrow Issues and Options consultation document in relation to the Integrated Assessment (IA).

The purpose of the IA is to promote sustainable development, health and equality issues through better integration of social, environmental and economic considerations into the preparation of the Local Plan. The IA will consider the requirements and scope of the Sustainability Appraisal (SA)/Strategic Environmental Assessment (SEA), the Equalities Impact Assessment (EqIA) and the Health Impact Assessment (HIA). Further information regarding the IA scoping, methodology and framework can be found in the IA Scoping Report.

This review has taken place to ensure that the IA has been fully considered at this stage of the plan making process and that the IA is comprehensively integrated as the Plan is developed. This review is not a legal requirement but is to support and inform the Council at this early stage of consultation. The IA will continue to inform the development of the Plan as work progresses.

## 1.2 The Tameside Plan

In accordance with the National Planning Policy Framework (NPPF), the Council is currently preparing a new plan for the borough, Homes, Spaces, Places – Shaping Tameside for Tomorrow (HSP). HSP will reflect national policy and guidance, and form part of the development plan for Tameside alongside Places for Everyone (PfE), the Greater Manchester Joint Development Plan Document, adopted in March 2024.

HSP will set out the vision, objectives, local planning policies and site allocations that will guide future development in the Borough. Policy included within HSP will encompass overarching themes of urban regeneration, healthy living and sustainability with strategic PfE site allocations and policies with locally focused housing, employment, town centre, green belt, open space, sport and recreation, conservation and historic environment, nature conservation and infrastructure policies specific to Tameside.

HSP will replace the saved policies of the Tameside Unitary Development Plan, adopted in 2004. Development of HSP will be informed by ongoing public and stakeholder consultation, evidence-based work (such as the IA) before it is submitted to the Secretary of State for Examination. If HSP is deemed sound, it will then be adopted as policy for the Borough.

## 2. Document Review

A review was undertaken on the Issues and Options consultation document to determine how the IA framework has been considered and if there were any opportunities to strengthen the consultation in relation to the IA. This review has taken place to ensure that the IA has been fully considered and integrated into this part of the evidence gathering and plan making process.

The review is shown in Table 1. The table outlines how each IA objective was considered as part of the review, with references included where each topic was considered as part of the consultation document and comments provided to inform the Council on where topics are felt to consider each IA Objective appropriately or if some areas of the consultation could be further strengthened, ensuring that the IA is fully considered and integrated into the consultation document. It is noted that at this early stage of plan preparation it is only possible to apply the IA at a high level.

**Table 1: Issues and Options Consultation Document Review**

<b>Number</b>	<b>IA Objective</b>	<b>Consultation References</b>	<b>Comment</b>
1	Provide a sustainable supply of housing land including for an appropriate mix of sizes, types, tenures in locations to meet housing need, and to support economic growth	Centres – pages 5 and 10 Homes – from pages 20 to 25 Places – pages 54, 56 and 59 Travel – pages 45 and 49	Supply of housing considered, including questions relating to addressing and delivering different types, tenures and design of housing.
2	Provide a sustainable supply of employment land to ensure sustainable economic growth and job creation	Centres – from pages 4 to 11 Jobs – from pages 26 to 35 Travel – pages 45 and 49	Supporting economic growth is considered, with questions relating to land supply, town centre vitality and viability, employment and skill opportunities and the design of employment areas.
3	Ensure that there is sufficient coverage and capacity of transport and utilities to support growth and development	Travel – from pages 44 to 51	Transport infrastructure is considered, with questions relating to both residential and non-residential development, active travel modes and promoting sustainable patterns of movement.  There is no reference to utility infrastructure – this could be included within the consultation questions to ensure feedback is gained on this infrastructure matter.
4	Reduce levels of deprivation and disparity	Jobs – page 33 People – from pages 36 to 43	Reducing deprivation and disparity is considered, with questions relating to the population of Tameside within the people section and skill enhancement within the jobs section.
5	Promote equality of opportunity and the elimination of discrimination	Jobs – page 33 People – from pages 36 to 43	Equality of opportunity is considered, with questions relating to the population of Tameside within the people section and skill enhancement within the jobs section.
6	Support improved health and wellbeing of the population and reduce health inequalities	People – from pages 36 to 43	Health and wellbeing of communities is considered, with questions relating to the population of Tameside, supporting how the borough’s environment can prevent health problems and community facilities.

7	Ensure access to and provision of appropriate social infrastructure	People – from pages 36 to 43	Social infrastructure is considered, with questions relating to the population of Tameside and the delivery of community facilities.
8	Support improved educational attainment and skill levels for all	Jobs – page 33 People – from pages 36 to 43	Educational infrastructure and skill development is considered, with a question relating to community facility delivery within the people section and skill enhancement within the jobs section.
9	Promote sustainable modes of transport	Travel – from pages 44 to 51	Transport infrastructure is considered, with questions relating to both residential and non-residential development, active travel modes and promoting sustainable patterns of movement.
10	Improve air quality	Environment – page 19 Travel – page 48	Air quality is considered, with a dedicated air quality question asked as part of the environment section.
11	Conserve and enhance biodiversity, green and blue infrastructure and geodiversity assets	Environment – from pages 12 to 19 People – pages 37, 38, 41 and 42	Biodiversity and geodiversity is considered, with a dedicated question relating to nationally and locally designated local wildlife and geological sites within the environment section and the protection of local green spaces, parks and gardens within the people section.
12	Ensure communities, developments and infrastructure are resilient to the effects of expected climate change	Environment – from pages 12 to 19	Climate change and ensuring future resilience is considered, with questions relating to reducing carbon emissions, renewable and low carbon technologies and reducing the risks of pollution.
13	Reduce the risk of flooding to people and property	Environment – from pages 12 to 19	Flood risk is considered, with a dedicated flood risk question asked as part of the environment section.
14	Protect and improve the quality and availability of water resources	Environment – from pages 12 to 19	Water efficiency is considered, with a dedicated water efficiency question as part of the environment section.  There is water quality reference however no direct question – this could be included within the

			consultation questions to ensure feedback is gained on this resource matter.
15	Increase energy efficiency, encourage low carbon energy generation (including heat) and reduce greenhouse gas emissions	Environment – from pages 12 to 19	Climate change and ensuring future resilience is considered, with questions relating to reducing carbon emissions, renewable and low carbon technologies and reducing the risks of pollution.
16	Conserve and/or enhance landscape, townscape, heritage assets and their setting and the character of Tameside?	Places – from pages 52 to 59	Landscape, townscape and heritage matters are considered, including questions relating to enhancing heritage assets and the overall environment of the borough.
17	Ensure that land resources are allocated and used in an efficient and sustainable manner to meet the housing and employment needs of GM, whilst reducing land contamination	Environment – from pages 12 to 19	Land resources for residential and employment uses is considered, with questions relating to location and design.
18	Promote sustainable consumption of resources and support the implementation of the waste hierarchy	Environment – from pages 12 to 19	There is no reference to sustainable consumption of resources and the waste hierarchy – these could be included within the consultation questions to ensure feedback is gained on this resource matter.



### 3. Summary and Next Steps

In summary, this review has found that the Issues and Options consultation document appropriately explores and considers 15 out of the 18 IA Objectives. Three of the IA Objectives (IA Objectives 3, 14 and 18) have been highlighted as areas where the consultation document could be strengthened to ensure that the topics of utility infrastructure, water quality and waste are comprehensively considered within the consultation.

Following consultation, the Council will develop HSP and will hold two further rounds of consultation on the draft Plan in 2025/2026, with submission to the Secretary of State planned for Spring 2026 and adoption planned for Autumn 2026. The IA will continue to inform the development of the draft Plan as work progresses. As part of these consultations, an IA report will be shared to explain the work completed outlining how the IA has been fully considered and is comprehensively integrated as HSP is developed.

**Tameside Borough Council**

# Homes Spaces, Places – Shaping Tameside for Tomorrow - Integrated Assessment

Call for Sites Consultation Documents Review

Reference: Final

V1 | 8 April 2024

This report takes into account the particular instructions and requirements of our client. It is not intended for and should not be relied upon by any third party and no responsibility is undertaken to any third party.

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# Document Verification

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## 4. Introduction

### 4.1 Overview and Purpose of Report

This report, produced by Ove Arup and Partners Ltd (Arup) on behalf of Tameside Metropolitan Borough Council (the Council), provides a review of the Homes, Spaces, Places – Shaping Tameside for Tomorrow Issues and Options Call for Sites consultation document and proposal form in relation to the Integrated Assessment (IA).

The purpose of the IA is to promote sustainable development, health and equality issues through better integration of social, environmental and economic considerations into the preparation of the Local Plan. The IA will consider the requirements and scope of the Sustainability Appraisal (SA)/Strategic Environmental Assessment (SEA), the Equalities Impact Assessment (EqIA) and the Health Impact Assessment (HIA). Further information regarding the IA scoping, methodology and framework can be found in the IA Scoping Report.

This review has taken place to ensure that the IA has been fully considered at this stage of the plan making process and that the IA is comprehensively integrated as the Plan is developed. This review is not a legal requirement but is to support and inform the Council at this early stage of consultation. The IA will continue to inform the development of the Plan as work progresses.

### 4.2 The Tameside Plan

In accordance with the National Planning Policy Framework (NPPF), the Council is currently preparing a new plan for the borough, Homes, Spaces, Places – Shaping Tameside for Tomorrow (HSP). HSP will reflect national policy and guidance, and form part of the development plan for Tameside alongside Places for Everyone (PfE), the Greater Manchester Joint Development Plan Document, adopted in March 2024.

HSP will set out the vision, objectives, local planning policies and site allocations that will guide future development in the Borough. Policy included within HSP will encompass overarching themes of urban regeneration, healthy living and sustainability with strategic PfE site allocations and policies with locally focused housing, employment, town centre, green belt, open space, sport and recreation, conservation and historic environment, nature conservation and infrastructure policies specific to Tameside.

HSP will replace the saved policies of the Tameside Unitary Development Plan, adopted in 2004. Development of HSP will be informed by ongoing public and stakeholder consultation, evidence-based work (such as the IA) before it is submitted to the Secretary of State for Examination. If HSP is deemed sound, it will then be adopted as policy for the Borough.

## 5. Document Review

A review was undertaken on the Issues and Options Call for Sites consultation document and proposal form to determine how the IA framework has been considered and if there were any opportunities to strengthen the consultation documents in relation to the IA. This review has taken place to ensure that the IA has been fully considered and integrated into this part of the evidence gathering and plan making process.

The review is shown in Table 1. The table outlines how each IA objective was considered as part of the review, with references included where each topic was considered as part of the proposal form and comments provided to inform the Council on where topics are felt to consider each IA Objective appropriately or if some areas of the consultation could be further strengthened, ensuring that the IA is fully considered and integrated into the Call for Sites consultation. It is noted that at this early stage of plan preparation it is only possible to apply the IA at a high level.

**Table 2: Issues and Options Call for Sites Consultation Document Review**

<b>Number</b>	<b>IA Objective</b>	<b>Consultation References</b>	<b>Comment</b>
1	Provide a sustainable supply of housing land including for an appropriate mix of sizes, types, tenures in locations to meet housing need, and to support economic growth	Proposal Form, Section 2, proposed use for the site  Proposal Form, Section 3 - Conflict with Surrounding Uses.	It is felt that the supply of housing is appropriately considered as part of the consultation.
2	Provide a sustainable supply of employment land to ensure sustainable economic growth and job creation	Proposal Form, Section 2, proposed use for the site  Proposal Form, Section 3 - Conflict with Surrounding Uses	It is felt that the supply of employment land is appropriately considered as part of the consultation.
3	Ensure that there is sufficient coverage and capacity of transport and utilities to support growth and development	Proposal Form, Section 3 - Infrastructure Constraints	It is felt that infrastructure is appropriately considered as part of the consultation.
4	Reduce levels of deprivation and disparity	N/A	This IA objective is not considered as part of this consultation. However, it is not felt appropriate to include as part of this stage of the plan making process. We recommend that the Council consider this IA objective as part of the assessments of the proposed sites, where possible, to ensure this IA Objective is comprehensively considered.
5	Promote equality of opportunity and the elimination of discrimination	N/A	This IA objective is not considered as part of this consultation. However, it is not felt appropriate to include as part of this stage of the plan making process. We recommend that the Council consider this IA objective as part of the assessments of the proposed sites, where possible, to ensure this IA Objective is comprehensively considered.

6	Support improved health and wellbeing of the population and reduce health inequalities	Proposal Form, Section 3 - Conflict with Surrounding Uses	It is felt that health and wellbeing is appropriately considered as part of the consultation.
7	Ensure access to and provision of appropriate social infrastructure	Proposal Form, Section 3 - Infrastructure Constraints	It is felt that infrastructure is appropriately considered as part of the consultation.
8	Support improved educational attainment and skill levels for all	Proposal Form, Section 3 - Infrastructure Constraints	It is felt that infrastructure is appropriately considered as part of the consultation.
9	Promote sustainable modes of transport	Proposal Form, Section 3 - Infrastructure Constraints	It is felt that infrastructure is appropriately considered as part of the consultation.
10	Improve air quality	Proposal Form, Section 3 - Impact on Air Quality	It is felt that air quality is appropriately considered as part of the consultation.
11	Conserve and enhance biodiversity, green and blue infrastructure and geodiversity assets	Proposal Form, Section 3 - Impact on Natural Environment  Conflict with Surrounding Uses	It is felt that biodiversity, green and blue infrastructure, and geodiversity assets are appropriately considered as part of the consultation.
12	Ensure communities, developments and infrastructure are resilient to the effects of expected climate change	N/A	This IA objective is not considered as part of this consultation. However, it is not felt appropriate to include as part of this stage of the plan making process. We recommend that the Council consider this IA objective as part of the assessments of the proposed sites, where possible, to ensure this IA Objective is comprehensively considered.
13	Reduce the risk of flooding to people and property	Proposal Form, Section 3 - Flood Risk  Topographical Constraints  Conflict with Surrounding Uses	It is felt that flood risk is appropriately considered as part of the consultation.



14	Protect and improve the quality and availability of water resources	Proposal Form, Section 3 - Flood Risk Topographical Constraints Conflict with Surrounding Uses	It is felt that water resources are appropriately considered as part of the consultation.
15	Increase energy efficiency, encourage low carbon energy generation (including heat) and reduce greenhouse gas emissions	N/A	This IA objective is not considered as part of this consultation. However, it is not felt appropriate to include as part of this stage of the plan making process. We recommend that the Council consider this IA objective as part of the assessments of the proposed sites, where possible, to ensure this IA Objective is comprehensively considered.
16	Conserve and/or enhance landscape, townscape, heritage assets and their setting and the character of Tameside?	Proposal Form, Section 3 - Impact on Landscape Impact on Built Environment, listed building Conflict with Surrounding Uses	It is felt that landscape, townscape, heritage assets and their setting and the character of Tameside are appropriately considered as part of the consultation.
17	Ensure that land resources are allocated and used in an efficient and sustainable manner to meet the housing and employment needs of GM, whilst reducing land contamination	Proposal Form, Section 3 - Contaminated Land Hazardous Risk Conflict with Surrounding Uses	It is felt that land resources and land contamination are appropriately considered as part of the consultation.
18	Promote sustainable consumption of resources and support the implementation of the waste hierarchy	N/A	This IA objective is not considered as part of this consultation. However, it is not felt appropriate to include as part of this stage of the plan making process. We recommend that the Council consider this IA objective as part of the assessments of the proposed sites, where possible, to ensure this IA Objective is comprehensively considered.

## 6. Summary and Next Steps

In summary, this review has found that the Issues and Options Call for Sites consultation document appropriately explores and considers 13 out of the 18 IA Objectives. Five of the IA Objectives (IA Objectives 4, 5, 12, 15 and 18) are not cross referenced within the Call for Sites consultation document and proposal form. It is felt that these are not relevant to include as part of the consultation document and proposal form, however we would recommend that the Council consider these IA Objectives as part of the Council's assessment of these sites, where possible. In addition, the other actors the Council considers as part of their assessment of sites should also be informed by the IA Objectives too. This will ensure that these topics are comprehensively considered as part of the site assessment work included as part of HSP.

Following consultation, the Council will develop HSP and will hold two further rounds of consultation on the draft Plan in 2025/2026, with submission to the Secretary of State planned for Spring 2026 and adoption planned for Autumn 2026. The IA will continue to inform the development of the draft Plan as work progresses. As part of these consultations, an IA report will be shared to explain the work completed outlining how the IA has been fully considered and is comprehensively integrated as HSP is developed.