

# Statement of Accounts 2011/12



#### Independent auditor's report to the Members of Tameside Metropolitan Borough Council

#### Opinion on the Authority financial statements

I have audited the financial statements of Tameside Metropolitan Borough Council (MBC) for the year ended 31 March 2012 under the Audit Commission Act 1998. The financial statements comprise the Movement in Reserves Statement, the Comprehensive Income and Expenditure Statement, the Balance Sheet, the Cash Flow Statement, and Collection Fund and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2011/12.

This report is made solely to the members of Tameside Metropolitan Borough Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010.

#### Respective responsibilities of the Executive Director of Finance and auditor

As explained more fully in the Statement of the Executive Director of Finance's Responsibilities, the Executive Director of Finance is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. My responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Executive Director of Finance; and the overall presentation of the financial statements. In addition, I read all the financial and non financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

#### Opinion on financial statements

In my opinion the financial statements:

- give a true and fair view of the financial position of Tameside Metropolitan Borough Council's affairs as at 31 March 2012 and of its income and expenditure for the year then ended; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2011/12.

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#### Opinion on other matters

In my opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

#### Matters on which I report by exception

I report to you if:

- in my opinion the annual governance statement does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007;
- I issue a report in the public interest under section 8 of the Audit Commission Act 1998;
- I designate under section 11 of the Audit Commission Act 1998 any recommendation as one that requires the Authority to consider it at a public meeting and to decide what action to take in response; or
- I exercise any other special powers of the auditor under the Audit Commission Act 1998.

I have nothing to report in these respects

#### Opinion on the pension fund financial statements

I have audited the pension fund financial statements for the year ended 31 March 2012 under the Audit Commission Act 1998. The pension fund financial statements comprise the Fund Account, the Net Assets Statement and the related notes. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2011/12.

This report is made solely to the members of Tameside Metropolitan Borough Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 48 of the Statement of Responsibilities of Auditors and Audited Bodies published by the Audit Commission in March 2010.

#### Respective responsibilities of the Executive Director of Finance and auditor

As explained more fully in the Statement of the Executive Director of Finance's Responsibilities, the Executive Director of Finance is responsible for the preparation of the the Authority's Statement of Accounts, which includes the pension fund financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom and for being satisfied that they give a true and fair view. My responsibility is to audit and express an opinion on the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require me to comply with the Auditing Practices Board's Ethical Standards for Auditors.

#### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the fund's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Executive Director of Finance; and 2 of 4

the overall presentation of the financial statements. I read all the financial and non-financial information in the explanatory foreword to identify material inconsistencies with the audited financial statements. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my report.

#### Opinion on financial statements

In my opinion the pension fund's financial statements:

- give a true and fair view of the financial transactions of the pension fund during the year ended 31 March 2012 and the amount and disposition of the fund's assets and liabilities as at 31 March 2012; and
- have been properly prepared in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom.

#### Opinion on other matters

In my opinion, the information given in the explanatory foreword for the financial year for which the financial statements are prepared is consistent with the financial statements.

### Conclusion on Authority's arrangements for securing economy, efficiency and effectiveness in the use of resources

#### Respective responsibilities of the Authority and the auditor

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

I am required under Section 5 of the Audit Commission Act 1998 to satisfy myself that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires me to report to you my conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

I report if significant matters have come to my attention which prevent me from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. I am not required to consider, nor have I considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

### Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

I have undertaken my audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2011, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

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The Audit Commission has determined these two criteria as those necessary for me to consider under the Code of Audit Practice in satisfying myself whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2012.

I planned my work in accordance with the Code of Audit Practice. Based on my risk assessment, I undertook such work as I considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### Conclusion

On the basis of my work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2011, I am satisfied that, in all significant respects, Tameside Metropolitan Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2012.

#### Certificate

I certify that I have completed the audit of the accounts of Tameside Metropolitan Borough Council in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Mark Heap,

District Auditor

Officer of the Audit Commission

27 September 2012

Audit Commission, 2nd Floor, Aspinall House, Aspinall Close, Middlebrook, Bolton, BL6 6QQ

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# **Explanatory Foreword and Financial Summary**

This section identifies and briefly explains each part of the document and includes an overview by the Executive Director of Finance on the Council's financial performance during 2011/12.

#### **Explanatory Foreword & Financial Summary**

The following pages present Tameside Council's Accounts for the financial year ended 31 March 2012. By producing this report, the Council aims to give all interested parties – electors, local residents, Council Members, partners, stakeholders and others - confidence that the public money that has been received and spent has been properly accounted for and that the financial standing of the Council is secure.

The purpose of this Explanatory Foreword is to provide an overall explanation of the Council's financial position, including major influences affecting the accounts, and to enable readers to understand and interpret the accounting statements. It therefore sets out:

- 1) The basis of the accounts;
- 2) The purpose of the various statements included in the 2011/12 accounts;
- 3) The main changes to the accounts for 2011/12 compared to 2010/11;
- 4) Financial Performance in 2011/12:
- 5) Developments during 2011/12;
- 6) 2012/13 and future years.

It should be noted that although the Statement of Accounts is produced annually, the Senior Officers of the Council and the Members of the Council receive quarterly financial reports throughout the year on overall performance against budget within the year for both revenue and capital budgets which are also published on the website. The Medium Term Financial Strategy, which sets out the financial plan for the current year and the next three years, is also updated throughout the year and reported formally to both Officers and Members before being placed on the Council's website. The figures presented in the accounts are consistent with all other reports that have been published across the year.

It is sometimes questioned whether we need to prepare and publish accounts in such detail, particularly at a time when resources are so limited. However, it is a truism that good financial management will require a detailed periodic review of all accounts. Like a 'spring clean', it provides an essential discipline – it gives residents and other stakeholders transparent insight into confidence over the regularity and probity of the Council's financial activities and ensures that all our resources are directed to the political priorities of the Council. Therefore, the ease with which the Council has been able to prepare its accounts, meeting the stringent requirements that are set for us, is one measure of the overall quality of our financial management.

#### 1) The basis of the accounts

The accounts that follow have been prepared to be:

- a) Relevant: The accounts provide information about the Council's financial performance and position that is useful for assessing the stewardship of public funds and for making economic decisions.
- b) **Reliable:** The financial information:
- Has been prepared so as to reflect the reality or substance of the transaction and activities underlying them, rather than their formal legal character;
- Is free from deliberate or systematic bias;
- Is free from material error;
- Is complete within the bounds of materiality; and
- Has been prudently prepared.

- c) Comparable: In addition to complying with the Chartered Institute of Public Finance and Accountancy's Code of Practice on Local Authority Accounting (CIPFA LASAAC December 2011; "the Code") Best Value Accounting Code of Practice, this code establishes proper practice to be followed with regard to consistent financial reporting on matters below the high level shown in the Statement of Accounts and therefore aids comparability with other Local Authorities.
- d) **Understandable**: These accounts are based on accounting concepts, treatments and terminology that require reasonable knowledge of accounting and Local Government. However, every effort has been made to use plain language and where technical terms are unavoidable they have been explained in the glossary of terms.

Throughout, consideration has been given to the significance ('materiality') of an item - i.e. whether its misstatement or omission might reasonably be expected to influence assessments of the Council's financial management.

#### 2) The 2011/12 Accounting Statements

The 2011/12 accounting statements have been prepared to comply with the requirements of the International Financial Reporting Standards (IFRS).

#### a. The Core Financial Statements

#### **Movement in Reserves Statement**

This statement sets out the movements in the main reserves and balances of the Council and how these explain the movement from the opening position for the year to the closing position.

This statement shows that Tameside MBC's usable reserves at the start of the year were £115m, changing by £23.2m during the year, to give a closing level of reserves of £138.2m.

The General Fund balances in 2011/12 increased by £10.4m. A significant element of this arose from services reducing expenditure in 2011/12 ahead of known savings targets to be met in 2012/13.

#### **Comprehensive Income and Expenditure Statement**

This account sets out the Council's day to day revenue income and expenditure on all services during 2011/12 and shows how the net cost has been financed from government grant and local taxpayers.

This statement shows that Tameside MBC spent £567.3m on services in 2011/12, but after income is included the net cost of services was £234.9m, representing the net cost of services. Once other proper adjustments are taken into account together with council tax income and government grants the overall position for the year is a deficit of £81.64m.

#### **Balance Sheet**

The Balance Sheet summarises the financial position of the Council at the 31 March 2012. It includes balances and reserves, and all liabilities and assets employed in the Council's operations.

This statement shows that Tameside MBC has long term assets (mainly land and buildings) with carrying values in the accounts of £731m. There were also a variety of current assets and both long term and current liabilities at year end, giving a net worth of the Council's assets and liabilities,

#### Explanatory Foreword & Financial Summary

calculated in terms of the accounting policies, of £284m. This is represented in the financing statement at the foot of the Balance Sheet in terms of usable and unusable reserves.

#### **Cash Flow Statement**

This summarises the total movement on cash and cash equivalents during the year for revenue and capital purposes.

#### b. Other Supplementary Financial Statements

#### **Collection Fund**

This account is maintained separately, as a statutory requirement, to show the transactions of the Council as Billing Authority in relation to National Non-Domestic Rates and Council Tax. It records how the income from these sources has been distributed to Precepting Authorities and the Council's General Fund.

This shows that the balance to carry forward as at 31 March 2012 was £1.14m relating to Council Tax, with an in year surplus of £0.43m.

#### **Greater Manchester Metropolitan Debt Administration Fund (GMMDAF)**

At the winding up of the Greater Manchester County Council in 1986, some accumulated debt remained outstanding. This was then legally transferred to the successor councils, including Tameside. The debt will be fully redeemed in 2022. The accounts for GMMDAF are included in the Statement of Accounts for Tameside Council because the Council has the lead responsibility for GMMDAF on behalf of the other Greater Manchester Councils.

This shows that net income and expenditure for the year was zero. The total debt outstanding as at 31 March 2012 is £165.3m, and this is represented by the assets and liabilities of the Fund. The Fund has no long term assets (such as land or buildings) as it exists purely to administer the settlement over time, as set out in the statutory instrument.

#### **Greater Manchester Pension Fund**

The accounts of the Pension Fund are included in the Statement of Accounts for Tameside Council because the Council administers the pension fund. The Fund is administered separately from the Council and has independent governance arrangements.

This shows the net assets of the fund were £11,142.716m as at 31 March 2012, with an increase of £130.306m during the financial year.

#### c. Accompanying Statements Included in the 2011/12 Accounts

The purpose of the various statements included in the 2011/12 accounts is set out below.

#### The Statement of Responsibilities for the Statement of Accounts

This Statement sets out the respective responsibilities of the Council and the Chief Financial Officer (Executive Director of Finance) for the accounts.

#### The Independent Auditor's Statement

This is the Independent Auditor's Report to Tameside Council including the 'conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources'. Note this statement is not available for the pre-audit accounts.

#### **The Annual Governance Statement**

This gives a public assurance that the Council has proper arrangements in place to manage all of its affairs. It summarises the Council's responsibilities in the conduct of its business, the purpose and key elements of the system of internal control and the processes applied in maintaining, reviewing and developing the effectiveness of those control systems.

#### 3) The Main Changes to the Accounts for 2011/12 Compared to 2010/11

The Council's accounts for the financial year 2011/12 have been prepared in accordance with the requirements of the Code of Practice on Local Authority Accounting in the United Kingdom 2011 ('the Code'). This specifies the principles and practices of accounting required to prepare a Statement of Accounts which presents fairly the financial position and transactions of a Local Council. There have been a number of changes in requirements since the 2010/11 accounts were prepared.

#### Heritage assets

This requirement means that within the total of non-current assets, councils are obliged to disclose the value of 'heritage' assets. This includes such items as paintings and artefacts in local museums and libraries. The valuation basis has taken insurance values as an estimate of the value of these assets. Other values could be used, such as market value or by using values for comparable assets elsewhere. However, many of these assets are unique, and many have been gifted to the Council in previous years with restrictions over the ability to sell them, meaning that a market value is either impossible to identify or is misleading.

#### Cost of exit packages

Councils are being asked to disclose the number and cost of exit packages agreed. Exit packages include voluntary severance arrangements, compulsory redundancy costs, pension contributions in respect of added years, ex gratia payments and other related departure costs.

#### Carbon reduction commitment (CRC) energy efficiency scheme

The 2011/12 financial year is the first year for which there will be an obligation to purchase and surrender CRC allowances in relation to carbon dioxide emissions. Following the end of 2011/12, the Council will submit the annual report on emissions for the 2011/12 financial year. The retrospective purchase of allowances is anticipated to take place from 1 June 2012. The allowances are then required to be surrendered to the scheme by the last working day in July 2012 in proportion to their reported emission for the preceding scheme year and in accordance with the scheme requirements. In line with guidance a provision will be recognised in the 2011/12 Balance Sheet for £270,000.

#### **Financial instruments**

Additional disclosures are required around financial instruments for 2011/12. While this area of financial activity is significant (TMBC has around £76m of funds under management at the year-

end), the types of financial instruments used are very heavily restricted to ensure that capital amounts are safeguarded. Investment options are detailed in the Treasury Management Strategy, approved each year at by Full Council alongside the budget report.

#### 4) Financial Performance in 2011/12 and the outlook for the future

#### a. Corporate Strategy

The Council has a clear hierarchy of strategy documents which is set out in the Corporate Plan 2011-14. The Council has a vision for the borough (to reduce inequality and improve quality of life of people in the borough) which is shared with the Local Strategic Partnership through the Sustainable Community Strategy.

The Sustainable Community Strategy sets out the aims for the future of Tameside. The aims are:

- A Safe Tameside: We want Tameside to be a place where everyone feels safe and secure, where crime and antisocial behaviour rates are low and continue to fall, and where people have respect for each other now and in the future;
- A Prosperous Tameside: We want Tameside to be a place where more and better jobs are available for everyone, local people are able to access these jobs and where new and established businesses can flourish;
- A Learning Tameside: raising educational achievement and learning opportunities. We want
  Tameside to be a place where expectations and achievements are raised in schools, through
  exams and in other ways, so that young people have the best possible start in life and also
  that people in Tameside continue to improve their skills as adults;
- An Attractive Tameside: We want Tameside to be a place that is clean, green and an attractive place to be for everyone. We are determined to pass onto future generations a better quality of environment than we inherited;
- Supportive Tameside: We want Tameside to be a place where people get on and look out for each other, and everyone shares in the growing prosperity, so that Tameside is an even better place to live now and in the future;
- A Healthy Population: We want Tameside to be a place where everyone is healthy both physically and mentally and feels positive about the future.

The Cabinet recommends to Council which areas receive additional investment and which receive less in line with these priorities. This process culminates in the annual Budget Report where the savings to be achieved in order to balance the budget are set out. The same principles are applied to the formulation of the capital programme.

Business Plans for each Service Area and Service Units also identify the priorities for that area, and each action is linked to a Sustainable Community Strategy aim or Corporate Governance. The business plans identify individual actions, ensuring that there is a connection between the work of individual staff or teams and the aims of the Sustainable Community Strategy. The way in which the Council's key priorities fit together are set out in the Corporate Plan and Guide to Corporate and Business Planning.

#### Corporate and Service planning to support overall strategy

The Corporate Plan, together with service business plans, provides a service planning structure that translates the priorities and aims of overall Council policy and strategy into measurable actions at the point of service delivery. This process is set out in the Council's Guide to Corporate and Business Planning, and is reflected in the Medium Term Financial Strategy.

More information on the activities, structure and governance of the Council (including meeting agendas and minutes) can be found on the council's website, located at <a href="www.tameside.gov.uk">www.tameside.gov.uk</a>.

#### b. Reporting Financial Performance

Financial performance is reported to Councillors quarterly throughout the year. Additionally, the Medium Term Financial Strategy, and the rolling 3 year budget plan it contains, is updated throughout the year. This is also reported to Councillors. Both reports are also available to the public via the Tameside MBC website.

The Comprehensive Income and Expenditure Statement sets out the cost of services that the Council provides in accordance with the requirements of published accounts. This external report does not completely align to the way in which financial information is managed within the organisation during the year. Therefore, set out in note 16 is the 2011/12 financial position in accordance with the Directorate structure under which the Council operates and the final financial monitoring information that has been presented to officers and Members.

The Council operates a system of 'cash limits' described as 'expenditure limits'. Items 'inside' this limit are regarded as controllable costs and service managers are required to work within these set budgetary limits. Items 'outside' this limit are regarded as less controllable and are therefore managed centrally. Items outside the limit include, for example, capital finance charges and benefits payments (as the Council does not determine eligibility or levels of payment but only applies rules set out by the Government).

#### c. Revenue Performance

In February 2011, the Council agreed its original 2011/12 budget which included net revenue expenditure of £197.9m. This represented a significant drop in resources in comparison with the previous financial year. The reduction was due to the local government spending reductions enacted by government following the 2010 Comprehensive Spending Review, itself a product of the government's wider austerity measures. The true reduction was higher than the overall cut, as the Council also faced cost pressures arising from price inflation, demand growth, and planned levels of council tax increase above those funded by government. (Council's adopting a 0% council tax increase were funded by government to the equivalent value of a 2.5% increase.)

After taking these various changes into account, this level of spending which equated to a Council Tax Band D of £1,168.76 excluding precepts (£1,365.74 including precepts) for Council services, spread across a tax base of 66,194 Band D equivalent homes.

The Amounts Reported for Resource Allocation Decision, Note 16, demonstrates how the reported position last year reconciles to the Statement of Accounts 2011/12.

Revenue expenditure supported the delivery of services to local residents during the year, including providing care and safeguarding vulnerable children and adults, improving educational outcomes, providing cultural services within the borough such as libraries and museums, supporting a range of environmental functions such as planning, waste collection, car parking

management, highways management, and district assemblies, as well as a small corporate function to provide legal, financial and other support.

	Budget	Outturn	Variation
	£000s	£000s	£000s
Inside Expenditure limit (EL)			
Children, Learning & Economic Services	58,376	56,851	(1,525)
Community, Environmental, Adult And Health			,
Services	89,076	85,012	(4,064)
Director Of Governance	2,773	991	(1,782)
Director Of Finance	6,790	5,266	(1,524)
Corporate & Democratic Core	2,021	1,487	(534)
Sub Total	159,036	149,607	(9,429)
Outside Expenditure Limit			
Other Support Costs	32,140	31,485	(655)
Capital, Financing and Other	25,630	22,031	(3,599)
Sub Total	57,770	53,516	(4,254)
Total	216,806	203,123	(13,683)

The Council had a surplus against the budget of £13.7m at the end of the financial year. There were a number of variances at the year-end but these were issues that had been previously reported to Members. Overspending occurred in the area of children's safeguarding, mainly due to demand pressures, and overspending would have occurred in the area of adult social care had one-off resources not been deployed by that service. Under spending occurred in many service areas as savings targets for future years were delivered ahead of time, largely as a result of the staff voluntary severance scheme put in place during the year, which was designed to reduce overall staff costs quickly.

#### d. Capital Investment

The Council spends money on capital projects in accordance with the definition of capital expenditure as in the Local Authorities (Capital Finance and Accounting) Regulations 2003. This relates to spending on assets that have a life of more than one year.

The Council spent £41.9m on its capital programme in 2011/12.

The capital programme is made up of a large number of individual projects which it is impracticable to list. The most significant projects and spending areas in 2011/12 are set out below, together with the corporate priority objectives that they relate to.

<b>Priority Themes</b>	Capital Programme
Learning Environment	The Asset and Investment Partnership Management Service delivered 9 new high schools in 2011/12 including:
	<ul> <li>St Damian's Science College;</li> <li>New Charter Academy;</li> <li>Samuel Laycock;</li> <li>White Bridge College;</li> <li>Elmbridge School;</li> <li>Denton Community College;</li> <li>Hyde Community College;</li> <li>Droylsden Academy; and</li> <li>Thomas Ashton.</li> </ul>
	These new schools were in addition to Mossley Hollins which opened in February 2011. Funding was also secured to complete the £200 million Building Schools for the Future programme, for Astley Sports College and Cromwell High School.
	This means that over 8,200 high school pupils in Tameside will be learning in future in brand new or remodelled schools equipped with new IT.
	Over 20 Primary schools also received investment from the Primary Capital Strategy for Change Programme with major remodelling schemes being completed for Broadbent Fold, Yew Tree, Dowson, Our Lady of Mount Carmel, St Peters Ashton and St Josephs, Mossley, Broadbottom and smaller schemes at other schools. The £12 million investment programme will be completed next year when the final school Russell Scott is remodelled.
	In addition, over £2m repair and maintenance works were also completed with £500,000 each being spent on Copley and Longdendale high school's roof works.
	Successful bids were also submitted in October 2011, for four new primary schools, Silver Springs Academy, Holden Clough, Broadoak and Flowery Field primary schools.
Prosperous Society	Hyde Town Centre – The project aims to improve the environment around the market area and the street scene of the town centre, including any works needed at the market hall and improved traffic management. The main works to the market square started in January 2012 and are due to complete September 2012, works is being carried out in a phased approach to ensure the market stays open throughout this period.
	Ashton Northern By-Pass – The new road between the junction of Wellington Rd / Turner Lane and Penny Meadow / Crickets Lane, Ashton has now been

	substantially completed which was designed and built by the Councils in-house teams. The new mosque was completed in September 2011 and the old building has now been demolished. The forecast outturn for the scheme remains within the £16m budget identified for the project by TfGM.
Attractive Borough	• Stamford Park is currently undergoing a major restoration project which will enhance the park for the people of Tameside. The project will conserve the best of the park's Victorian heritage whilst providing modern new facilities including a new Pavilion building, aviary, water feature and infrastructure. Work started on site in January 2011 and is expected to complete in June 2012, a phased approach is being taken to ensure the park can stay open whilst the work takes place. This project has been made possible through a combination of internal and external funding: £1.200m of internal capital funding has brought in a further £3.999m of grant aid from the Heritage Lottery Fund. The combination of internal and external funding will make a real difference and leave a lasting legacy for the future.
	• The new community centre has been completed at <b>Dukinfield Park.</b> The modular building is situated in a prime location overlooking the bowling green has two large community rooms, a small office, kitchen and toilets together with the latest heating and lighting systems. Further landscaping works will take place in early summer 2012.
	Refurbishment of Recycling Facilities – A number of modern looking "bring" sites have been completed in the year, which carry bespoke Tameside art work. These sites are "smart" by design, allowing for a reduction in contamination. The new sites are more appealing aesthetically and easier to use. There has been a significant drop in the amount of recyclate that is wasted through poor use. There are now 12 bring sites across the borough, ensuring additional recycling facilities capture material from areas of heaviest use.
Healthy Population	Hyde Leisure Phase 2 - The first stage of works to drain and resurface the Walker Lane pitch have now been carried out, with the redundant land at the rear of Hyde FC reclaimed and cleared, the car park extension has been constructed together with new concrete fencing surrounding the site. A multi-use games area at Millennium Green has been installed and is now in use.
Supportive Communities	Disabled Facility Grants – This agency service provides adaptations for individual householders to help them to live as independently as possible in their own

	homes. A total of 298 grants have been approved in the year with 231 completions, together with over 1,362 minor adaptations completed.  • Affordable Housing – The development of new affordable housing has been achieved by working in partnership with registered providers. New Charter will provide 31 new homes at St. Petersfield and Peak Valley Housing has completed 44 new homes at Honiton Ave / Padstow Walk Hattersley.
Safe Environment	Designing Out Crime / Safe and Secure – Six alleygating schemes were completed in the St Michaels ward during the year together with 25 other target hardening schemes across the borough on both domestic properties and at both Mottram Moor and Colliery Fields allotments.
	<ul> <li>Retaining Walls - Works on the retaining wall major maintenance project continued in 2011/12. All available funding has been used to deliver the schemes programmed for completion in 2011/12. These schemes included Stamford Rd Mossley, Park Rd Dukinfield, Stockport Rd Mossley, Stamford St Stalybridge, Mottram Rd Embankment and Huddersfield Rd Stalybridge.</li> </ul>

#### e. Year End Balances

	General Fund £000	Schools (ISB) £000
Balance Brought Forward as at 1 April 2011	35,483	9,301
Contributions to/ (from) balances in 2011/12	13,682	3,843
Planned contribution (from) balances / reserve	(3,231)	0
Balances as at 31 March 2012	45,934	13,144

#### **General Fund**

The surplus against budget has enabled the Council to increase General Fund balances by £10.4m. Much of the surplus within the year is planned to be deployed during 2012/13, either as work programmes are completed later than originally planned, or as savings generated in 2011/12 are used to contribute to or help achieve 2012/13 savings targets.

#### **Schools**

Individual schools can carry forward a surplus or deficit and in total schools balances increased by £3.84m from £9.3m at 31 March 2011 to £13.1m at 31 March 2012

#### f. Pensions Liability

Calculated using the IAS 19 basis, liabilities are estimated to have risen from £137.9m to £226.1m in 2011/12. This is mainly due investment returns being worse than previously anticipated due to the persistently adverse economic environment (reducing the long term estimate of the value of the fund) and also to inflation rates being expected to increase sooner than previously anticipated (increasing the estimated long term liabilities of the fund).

#### g. Collection Fund

The Collection Fund is maintained separately from the Council's General Fund specifically to record income and expenditure associated with Council Tax and National Non Domestic Rates. At the end of 2011/12, the Collection Fund accumulated balance was £1.14m which is an increase from the accumulated balance at the end of 2010/11.

#### h. Council Borrowing

The authorised limit for external debt for the Council for 2011/12 was £257.25m. The actual level of outstanding debt at the yearend totalled £159.42m. The Balance Sheet shows that at 31 March 2012, the Council had £151.37m of long term borrowing. The majority of this borrowing is from the Public Works Loan Board (PWLB), these loans have fixed rates and varying maturity dates from 1-2 years to more than 15 years. The Council also has debt in the form of Lender Option Borrower Option (LOBO) market loans totalling £41.72m. In addition there was £8.04m of loans repayable within 12 months. The Council paid £8.45m (£15.11m including PFI) of interest and similar charges in year and received £1.78m of interest and investment income.

#### i. Post Balance Sheet Event (PBSE)

The IFRS require the disclosure of the date that the financial statements were authorised for issue and therefore the date after which events will not have been recognised in the Statement of Accounts. This date was agreed as 28 June 2012 in respect of the preparation of the draft 2011/12 Statement of Accounts. There have been no adjusting post Balance Sheet events.

#### 5) Developments during 2011/12

The following information sets out developments in 2011/12, which had an influence on the financial position of the Council.

#### a. Internal activity and external pressures

#### **Emerging external pressures**

The impact of the government's austerity programme has now been widely discussed in the documents of the Council and in the national media. Its impact on the Council can be seen in three key areas. First, funding has reduced rapidly from 2010. Second, a new funding system is now anticipated from April 2013 - the 'Rates Retention Scheme' - which will see councils retaining a local share of business rates (rather than pooling them nationally prior to redistribution through the Formula Grant, as at present). Third, the responsibilities of local government are changing, most notably with the localisation of support for council tax from April 2013 (replacing Council Tax Benefit), the transfer of public health services from the NHS from the same date, and the introduction of Universal Credit from October 2013 (which will include the replacement of housing benefit). Each of these changes will bring their own operational and financial challenges.

#### **Existing efficiency strategies**

In the years before 2010, it was already recognised by the Council that the expanding scope of Local Government's responsibilities and the increasing weight of demand were outstripping the funding available. An ongoing search for better ways of working and more efficient ways to provide services was therefore already in hand – for example, partnerships, earlier intervention, working with the third sector, and cross-Manchester collaboration. This has continued through 2011/12, and is in part responsible for the positive balance of income and expenditure achieved in the year.

#### Responses to new external pressures and 'the new Normal'

As the external financial context has become clearer, existing plans for service review and redesign on the basis of service transformation have been accelerated, and schemes to support the voluntary exit of staff have been put into place. At the same time, a directive to ensure spending restraint was exercised to restrict all new commitments.

Analysis and impact assessment of the CSR and Local Government financial settlement outcomes during autumn 2010 and winter 2011/12 led to early planning for significant funding reductions in 2011/12 and for further cuts in 2012/13. Corporate financial management has considered the position across the whole of the planning period and sought consistent responses across it all, managing increasing level of financial risk by taking early actions to secure the necessary savings. This strategy essentially means trying to stay a year ahead.

This strategy has continued from 2010/11, through 2011/12, and continues to form the backdrop to the Councils financial planning for 2013/14 and beyond. It is clear beyond doubt that despite the lack of detail in some areas, public sector spending restraint and reduced resources will be an ongoing feature of the environment of local government for some years to come – as the Chief Executive has set out in briefings for senior managers and staff, this is 'the new Normal'.

#### Discussion and consultation

Planning discussions included senior officers and members during 2010/11 and throughout 2011/12. There was on-going review of the MTFS during 2011/12 to ensure financial stability in the medium term. On-going dialogues were further developed with staff and other stakeholders over the extent of the funding reduction and the Council's responses to it, including all tiers from the Senior Management Team (the top 20 managers) and the Corporate Delivery Team (including SMT and the next tier of managers), and out to frontline service delivery teams. Councillors have also been involved in these discussions, including Executive Members and backbench councillors.

#### 2011/12 outturn in context

The overall expenditure less than budget secured for 2011/12 must therefore be seen as part of the wider response of the Council to the identified financial pressures identified in the Medium Term Financial Strategy. Almost all of this balance will be carried forward into the new financial year as part of a planned process led by service areas to achieve their savings targets. The surplus indicates how far service redesigns within the Council have already progressed.

Further work will be needed in the large demand led service areas which support vulnerable children and adults resident in the borough. The Children's Safeguarding service has overspent against budget in 2011/12 and work is already underway to address this – balancing the financial imperatives faced by the whole council with the need to ensure that vulnerable children are properly looked after. Similarly, adults social services only achieved a balanced budget position at the year-end through planned use of one-off resources. This means that further savings will be required in future years to maintain a balanced position. Again, financial necessity will be balanced against the need to properly provide a safe service. The Council will give due consideration to the relative priority of both areas in comparison with other services it offers as part of this process.

#### b. Retirement Benefits

The Council is required to include information on retirement benefits within the Statement of Accounts which must now be in accordance with the IAS19 (the International equivalent of FRS17). This sets out the treatment of pensions and other forms of retirement benefits.

The majority of staff who work for the Council are members of the Greater Manchester Pension Fund (GMPF). Tameside MBC administers this fund on behalf of the ten Greater Manchester Councils. The most recent report from the Actuary was based on estimated figures of the next 20 years and stated that the Fund's liabilities were more than its assets. This figure takes into account the future obligations to existing staff as well as the on-going obligation to current pensioners.

The figure included in the accounts should be regarded as a 'best estimate', but one prepared by experts in the area of pension fund valuations who have access to a wealth of knowledge and experience in this field which exceeds the capacity of officers to prepare an alternative, robust valuation.

#### c. Manchester Airport PLC

The Council's shareholding represents 5% of the airport's capital and is carried at historical cost. The investment has been subjected to a variety of valuation methods, but given the wide spread of valuations arising from these exercises the conclusion has been drawn that the fair value cannot be valued reliably. Accounting convention therefore requires that the council values the investment at original cost without impairment.

#### 6) 2012/13 and Future Years

The following outlines key developments that will influence the environment in which Tameside MBC operates.

#### a. Local Government Resource Review and the Rates Retention Scheme

The terms of reference for this review were published in May 2011 by the Department for Communities and Local Government. Further information was published in August 2011 and later in May 2012. The objective of the review was to make Councils more financially independent of central government, primarily through removing the Formula Grant system.

The Formula Grant system has operated for a number of years. Business rates collected locally by Councils are pooled with HM Treasury. This funding is then reallocated to Councils using a complex formula which recognises the level of local need (a key driver of Council costs) as well as the ability of different councils to raise Council Tax income locally. Together, the redistributed national business rates and the income from local taxation are key components of the funding all council services.

The outcome of the system is clearly seen in the Comprehensive Income and Expenditure Statement which shows the service expenditure at the top, and the income received from local and national taxation at the bottom.

While this system is complex and hard to explain, it had the advantage of regularly reviewing the relative needs and resources in local areas and equalising the available resources between different areas - so that a resident in Surrey can expect similar council services to a resident in Salford. However, critics of the system have emphasised the difference between amounts collected and received since Councils in prosperous areas collect far more local taxation then they eventually receive back from government, effectively subsidising council spending in less prosperous areas.

The government is now proposing to replace this system with the 'Rates Retention Scheme'. This scheme has evolved from an initial proposal to simply localise all business rates (which would have led to huge variations in funding gains and losses nationwide), to a more developed system which will see government taking a share of business rates (about 50% rather than 100% as at present) back to the centre to be then redistributed via simpler mechanisms, with the balance remaining locally with the Council. Government hopes that this will provide an incentive for Councils to work hard to promote local economic growth, since a share of all growth so generated can be retained.

The final details of this system have yet to be announced. However, while it is likely to be easier to explain than the previous formula grant, it will transfer significant financial risks to Local Councils – since poor growth in the local economy (or even contraction) will have a direct impact on the ability to fund the services provided. Importantly, the initial funding levels within the new system will remain unchanged for a longer period than in the old system. This is expected to mean that councils in more prosperous areas will be able to provide a wider and better range of services than those in poorer areas, and that this difference is likely to become much more acute over time.

Clearly, the introduction of this scheme will have a profound impact on the financial management of the Council.

#### b. Council Tax Benefit.

Similarly to the Rates Retention Scheme, the Government has announced that it will change arrangements for Council Tax Benefit from 2013. There will be three changes. First, the eligibility for the scheme will be locally defined (within parameters set out by government). Second, the scheme will be cash-limited, rather than demand-led as at present. Third, the cash limit available will be reduced by 10% from current expenditure levels. The impact of this on Tameside MBC will depend on the level of benefit being claimed, but if the funding is reduced by 10% as currently indicated this will create a funding shortfall of around £2m which will either require funding or a more constrained local benefit scheme. However, the 'true' funding cut will be higher, since demand for this benefit is expected to increase at around 4% per year (based on current trends) and so the actual effective cut will be 14% to18%.

#### c. Dedicated Schools Grant.

Proposals put forward by the Government mean that, in the future, the DSG will not be passed to schools via local councils but rather paid direct to the schools. The Department for Education has published an initial consultation document which requires that councils work to harmonise the existing funding formulas used to determine schools funding in their local areas before transferring the administration of the harmonised system to government, probably after 2014/15.

#### d. Medium Term Financial Strategy for 2012/13 and future savings targets

Taking into account the items set out above, as well as other pressures on the Council, a rolling 3 year financial plan has been prepared. This indicates the level of savings anticipated to be required. To ensure financial and operational sustainability, the Council plans to achieve savings early where possible, and is currently planning savings for 2013/14 and 2014/15 together.

As was the case in 2011/12, the Council continues to plan on a prudent basis so the levels of future savings required will be held under review as further details emerge of the proposed changes outlined above.

#### **Further Information**

Further information about these accounts is available from the Executive Director of Finance, Tameside Council. Feedback from the users of financial information is always welcomed, so if you require further clarification or information about any of the items included in the accounts, please

#### **Explanatory Foreword & Financial Summary**

contact me at the address below. The full Statement of Accounts is available on the Council website. A Summary of the Accounts will be circulated for stakeholder comment and consultation after that date. Interested Members of the public have a statutory right for 20 working days to inspect the accounts before the audit is completed. For 2011/12 the inspection date will start on 4 July 2012 and the appointed day for raising queries with the External Auditors will be 1 August 2012.

#### **Acknowledgements**

The production of the Statement of Accounts would not have been possible without the hard work of staff across the Council. I would like to express my gratitude to all colleagues, from the finance team and other services, who have assisted in the preparation of this document. I would also like to thank them for all their support during the financial year.

Signed: Date: 28 June 2012

P. J. Williams

#### P. Williams

Executive Director of Finance

Executive Director of Finance Tameside Metropolitan Borough Council Council Offices Wellington Road Ashton under Lyne OL6 6DL

0161 342 3863

# **Statement of Responsibilities**

This is a signed statement by the Executive Director of Finance certifying that the accounts comply with requirements and 'present a true and fair view' of the Council's financial position as at 31 March 2012.

#### The Statement of Responsibilities for the Statement of Accounts

#### The Council's Responsibilities

The Council is required to:

- Make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this Council, that officer is the Executive Director of Finance:
- Manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- Approve the audited Statement of Accounts.

#### The Executive Director of Finance's Responsibilities

The Executive Director of Finance is responsible for the preparation of the Council's Statement of Accounts and those of the Greater Manchester Pension Fund in accordance with proper practices as set out in the CIPFA Code of Practice on Local Authority Accounting in the United Kingdom.

#### In preparing this Statement of Accounts, the Executive Director of Finance has:

- Selected suitable accounting policies and then applied them consistently;
- Made judgements and estimates that were reasonable and prudent;
- Complied with the International Financial Reporting Standards (IFRS).

#### The Executive Director of Finance has also:

- Kept proper accounting records which were up to date;
- Taken reasonable steps for the prevention and detection of fraud and other irregularities.

#### **EXECUTIVE DIRECTOR OF FINANCE'S CERTIFICATE**

I certify that the audited statement of accounts presents a true and fair view of the financial position of Tameside MBC and Greater Manchester Pension Fund at 31 March 2012, and its income and expenditure for the year ended 31 March 2012.

Signed: Date: 17 September 2012

#### P. Williams

(Executive Director of Finance)

#### Approval of the accounts

In accordance with the Accounts and Audit Regulations 2011, I certify that the Statement of Accounts was considered and approved by the Audit (Overview) Panel \*\* September 2012.

Signed: Date: 17 September 2012

#### Cllr. V. Ricci

(Chair of Audit Overview Panel)

# **Statement of Assurance**

This is a signed statement by the Executive Leader and Chief Executive certifying how Tameside MBC is complying with the Council's Code of Corporate Governance.

#### The Statement of Assurance for the Statement of Accounts

#### **Statement of Assurance**

Tameside MBC is responsible for ensuring that its business is conducted in accordance with the law and proper standards, that public money is safeguarded and properly accounted for, and that it is used economically, efficiently and effectively. In discharging this responsibility, members and senior officers must ensure that proper arrangements are put in place for the governance of Tameside MBC's affairs and the stewardship of the resources at its disposal. To this end, Tameside MBC has approved and adopted a Code of Corporate Governance, which is consistent with these principles and reflects the requirements of the CIPFA/SOLACE Framework *Corporate Governance in Local Government: A Keystone for Community Governance.* A copy of the code can be found on our website, at: Tameside Code of Governance

During 2011/12 we have maintained strong Corporate Governance arrangements by reviewing and updating several key plans/policies, protocols and systems, for example:

- Constitution;
- Annual Governance Statement;
- Corporate Plan 2011-14.

In the Annual Audit and Inspection Letter (presented to the Council's Audit Panel by the Audit Commission in December 2011), the District Auditor made the following highly positive comments:

- That the Council continues to manage its finances in an effective manner to deliver value for money and that existing practices have been sustained and developed.
- That the Council has continued to govern itself in a highly effective manner, commissioning services that provide value for money and deliver better outcomes for local people.
- That the Council has maintained its highly effective arrangements for managing its natural resources, physical assets and workforce to meet current and future needs and deliver value for money.

Tameside MBC has put in place appropriate management and reporting arrangements and is satisfied that its approach to corporate governance is both adequate and effective in practice. The annual review of Tameside MBC's corporate governance arrangements has taken place in accordance with the revised framework and has shown this to be the case.

Signed:

Dated: 28 June 2012

Dated: 28 June 2012

Councillor K. Quinn

S. Pleasant

**Executive Leader of Tameside MBC** 

Chief Executive of Tameside MBC

On behalf of the members and senior officers of Tameside MBC

# **Core Financial Statements**

Core financial statements are applicable to all local authorities whatever their function and comprise:

- 1. Movement in Reserves Statement
- 2. Comprehensive Income and Expenditure Statement
- 3. Balance Sheet
- 4. Cash Flow Statement

#### **Movement in Reserves Statement**

This statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and other reserves. The Surplus or (Deficit) on the Provision of Services line shows the true economic cost of providing the Council's services, more details of which are shown in the Comprehensive Income and Expenditure Statement. These are different from the statutory amounts required to be charged to the General Fund Balance. The Net Increase /Decrease before Transfers to Earmarked Reserves line shows the statutory General Fund Balance before any discretionary transfers to or from earmarked reserves undertaken by the council.

#### **Movement in Reserves Statement as at 31 March 2012**

	Note	General Fund Balances £000	Schools Balances £000	Earmarked Reserves £000	Capital Receipt Unapplied Account £000	Capital Grants and Other Contributions Unapplied Reserve £000	Total Usable Reserves £000	Unusable Reserves £000	Total Authority Reserves £000
Balance at 1 April 2010		(36,945)	(5,780)	(47,867)	0	(28,580)	(119,172)	(105,938)	(225,110)
Movement in reserves during 2010/11 (Surplus) or deficit on the provision of services Other Comprehensive Income and Expenditure Total Comprehensive Income and Expenditure		(63,241) 0 (63,241)	0 0	0 0	0 0	0 0	(63,241) 0 (63,241)	0 (179,548) <b>(179,548)</b>	(63,241) (179,548) <b>(242,789)</b>
Adjustments between accounting basis & funding basis under regulations	38	47,641	0	0	0	19,757	67,398	(67,398)	0
Net Increase/Decrease before Transfers to Earmarked Reserves		(15,600)	0	0	0	19,757	4,157	(246,946)	(242,789)
Transfers to/from Earmarked Reserves Transfers to/from Other Reserves Other Appropriations	39	13,541 0 3,521	0 0 (3,521)	(13,541) 0 0	0 0 0	0 0 5	0 0 5	0 0 (5)	0 0 0
(Increase) / Decrease in Year		1,462	(3,521)	(13,541)	0	19,762	4,162	(246,951)	(242,789)
Balance at 31 March 2011		(35,483)	(9,301)	(61,408)	0	(8,818)	(115,010)	(352,889)	(467,899)
Movement in reserves during 2011/12 (Surplus) or deficit on the provision of services Other Comprehensive Income and Expenditure Total Comprehensive Income and Expenditure		81,643 0 <b>81,643</b>	0 0 0	0 0 0	0 0	0 0 0	81,643 0 <b>81,643</b>	0 101,842 <b>101,842</b>	81,643 101,842 <b>183,485</b>
Adjustments between accounting basis & funding basis under regulations	38	(99,800)	0	0	0	(5,103)	(104,903)	104,903	0
Net Increase/Decrease before Transfers to Earmarked Reserves		(18,157)	0	0	0	(5,103)	(23,260)	206,745	183,485
Transfers to/from Earmarked Reserves Transfers to/from Other Reserves Other Appropriations (Increase) / Decrease in Year	39	3,941 0 3,765 (10,451)	0 0 (3,843) (3,843)	(4,958) 0 0 <b>(4,958)</b>	0 0 0	1,017 0 77 <b>(4,009)</b>	0 0 (1) (23,261)	0 0 0 206,745	0 0 (1) 183,484
Balance at 31 March 2012		(45,934)	(13,144)	(66,366)	0	(12,827)	(138,271)	(146,144)	(284,415)

#### **Comprehensive Income and Expenditure Statement**

This statement shows the accounting cost in the year of providing services in accordance with generally accepted accounting practices, rather than the amount to be funded from taxation. Authorities raise taxation to cover expenditure in accordance with regulations; this may be different from the accounting cost. The taxation position is shown in the Movement in Reserves Statement.

The 2010/11 net cost of service figures have been restated as result of the introduction of the Service Expenditure Reporting Code of Practise (SERCOP) which was introduced in 2011/12 to replace the Best Value Accounting Code of Practise (BVACOP). There were two changes to the categorisations, these were:

- 1. To split the BVACOP category Cultural, environmental, regulatory and planning services into three individual categories;
  - a. Cultural and Related Services
  - b. Environment and Regulatory Services
  - c. Planning Services
- 2. To split the BVACOP category Education and Children's Services into two individual categories:
  - a. Children's and Education Services Education Services
  - b. Children's and Education Services Children's Services

The 2010/11 Revaluations gains figure has been restated as a result of the introduction of the requirement for Local Authorities to account for Heritage Assets.

#### Comprehensive Income and Expenditure Statement for the year ended 31 March 2012

	10/44 5						
	10/11 Restat					2011/12	
Gross	Gross	Net			Gross	Gross	Net
Expenditure	Income	Expenditure		Note	Expenditure	Income	Expenditure
£000	£000	£000			£000	£000	£000
20,502	(16,129)	4,373	Central Services to the Public		34,035	(23,181)	10,854
22,409	(4,197)	18.212	Cultural and Related Services		20,329	(3,043)	
18,474	(4,898)	,	Environmental and Regulatory Services		15,399	(4,518)	
· .	,	-	· .		,	, ,	
13,991	(8,054)	5,937	•		6,757	(2,536)	
225,800	(194,014)	31,780	Children's and Education Services - Education		233,527	(168,444)	65,083
	,\		Services			,	
27,223	(3,462)	23,761			25,742	(2,463)	23,279
			Care				
16,728	(4,794)		Highways and Transport Services		15,636	(4,398)	
99,297	(89,649)	9,648	Housing Services		102,615	(92,534)	10,081
92,970	(39,680)	53,290	Adult Social Care		86,064	(31,086)	54,978
8,010	0	8.010	Exceptional Costs of Equal Pay Settlements	33	0	0	o
-,-		-,-	(Creation of Provision)				
(78,700)	0	(78,700)	,	52	0	0	0
6,218	(875)	` ' '	Corporate and Democratic Core	~~	3,190	(176)	3,014
· .	, ,		•		•	` ′	
14	(225.752)		Non Distributed Costs		24,017	0	= :,0 ::
472,936	(365,752)	107,184	Cost Of Services		567,311	(332,379)	234,932
			Other Operating Expenditure				
25	0	25	Parish Council Precepts		25	0	25
25,211	0	25,211	Levies		28,092	0	28,092
9	0	9			2	0	2
Ĭ	Ŭ	· ·	Receipts Pool		_	Ŭ	_
27,927	(252)	27,675	•	17	39,686	(146)	39,540
21,921	(232)	21,013		17	39,000	(140)	39,540
			Current Assets				
			Financing and Investment Income and				
			Expenditure				
8,932	0	8,932	Interest Payable and Similar Charges		8,452	0	8,452
1,377	0		PFI Interest Payable		6,657	0	6,657
509	0		Interest Element of Finance Leases (lessee)		236	0	· ·
8,100	0		Pensions Interest Cost and Expected Return on	52	800	0	800
0,100	U	6,100	Pensions Assets	52	800	U	800
	(4.700)	(4.700)			0	(4.770)	(4.770)
0	(1,780)	(1,780)			0	(1,778)	(1,778)
0	0	0	Interest Received on Finance Leases (Lessor)		0	0	0
5,786	(2,624)	3,162	Inc and Exp in Relation to Investment Properties and	12	6,982	(2,460)	4,522
			Changes in their Fair Value				
7,102	(7,704)	(602)	(Surpluses)/Deficits on Trading Undertakings not	11	7,925	(8,674)	(749)
	. ,	`	Included in Cost of Services			, , ,	'
			-				
			Taxation and Non-Specific Grant Income				
0	(77,690)	(77,690)	Council Tax Income		0	(77.757)	(77,757)
		` ' '				(77,757)	
0	(92,122)	, ,	Non Domestic Rates	l _	0	(81,524)	,
0	(38,637)	(38,637)	·	7	281	(34,561)	
0	(34,594)	(34,594)	Non Ringfenced Government Grants	7	0	(45,527)	(45,527)
		(63,241)	(Surplus) or Deficit on Provision of Services				81,643
		(,	(***)				, , ,
			(Surplus) or Deficit on Revaluation of Non				
			• •				
		(00.070)	Current Assets				(7.500)
			Revaluation Gains				(7,569)
		2,030	Revaluation Losses (Chargeable to Revaluation				18,111
			Reserve)				
			Actuarial (Gains)/Losses on Pension				
			Assets/Liabilities				
		(151.900)	Matching the Entry to the Pensions Reserve				91,300
		(179,548)	•				101,842
		(1.2,2.0)	The same and a second a second and a second				,
		(2/2 700)	Total Comprehensive Income and Expanditure				102 405
		(242,789)	Total Comprehensive Income and Expenditure				183,485

#### **The Balance Sheet**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) are matched by the reserves held by the Council. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Council may use to provide services, subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the Capital Receipts Reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves is those that the Council is not able to use to provide services. This category of reserves includes reserves that hold unrealised gains and losses (for example the Revaluation Reserve), where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line 'Adjustments between accounting basis and funding basis under regulations'.

The Balance Sheet as at 31<sup>st</sup> March 2010 and 31<sup>st</sup> March 2011 has been restated because the 2011/12 Code of Practise introduced the requirement for Local Authorities to account for Heritage Assets.

#### Balance Sheet as at 31st March 2012

Restated	Restated				
1 April	31 March			31 M	arch
2010	2011			20	
£000	£000		Note	£000	£000
		Property, Plant & Equipment	17		660,488
509,484	514.226	Land and Buildings		518,417	
9,432	8,133	Vehicles, Plant and Equipment		13,438	
73,831		Infrastructure		87,746	
4,332	7,784	Community Assets		12,582	
32,233	77,853	Assets Under Construction		2,139	
9,150	8,553	Surplus Assets		26,166	
12,427	12.460	Heritage Assets	18		12,471
43,265	38 578	Investment Properties	19		33,493
440	1 422	Intangible Assets	20		1,421
10,223	10.224	Long Term Investments	22		10,224
13,171	13.724	Long Term Debtors	23		13,375
717,988		Long Term Assets			731,472
53,941	21.762	Cash & Cash Equivalents	28		74,566
55,296	61.071	Short Term Investments	24		15,944
646	558	Inventories	26		595
36,940		Short Term Debtors	27		43,201
2		Assets Held for Sale	21		0
146,825	121,321	Current Assets			134,306
(2,108)		Cash & Cash Equivalents	28		(6,296)
(16,911)	(2.985)	Short Term Borrowing	24		(8,044)
(56,858)	(51.761)	Short Term Creditors	29		(37,311)
0	(8.010)	Provisions	33		(8,280)
(409)	(171)	Short Term Finance Leases	35		(21)
(215)	, ,	PFI Finance Leases	36		(1,817)
(3,197)		Capital Grants & Contributions Receipts In			(54)
	, ,	Advance			
(79,698)		Current Liabilities			(61,823)
(157,660)		Long Term Borrowing			(151,374)
(11,084)	(10,375)	Other Long Term Liabilities	30		(9,582)
(3,506)	(3,463)	Provisions	33		(3,350)
(15,065)	, , ,	Long Term Finance Leases: PFI Long Term Finance Leases: Other	36		(115,828)
(2,838)	, , ,		35		(2,648)
(359,200)	(137,900)	Liability Related to Defined Benefit Pension	52		(226,100)
(10,652)	(10,652)	Scheme Donated Assets Account			(10,658)
(560,005)		Long Term Liabilities			(519,540)
225 440	467.900	Not Assats			294 445
225,110	407,899	Net Assets Usable Reserves			284,415 (138,271)
(26.045)	(25 492)			(45,934)	(138,271)
(36,945)	(35,483)	Schools Balances	0	,	
(5,780) (47,867)	(84.400)	Earmarked Reserves	9 39	(13,144)	
(47,007)	(61,408)	O a strat D and state the same Part A and a same	39	(66,366)	
(28,580)	(8,818)		31	(12,827)	
(20,300)	(0,010)	Capital Clarito a Ciriol Contribution of Tappino	31	(12,021)	
			1		(146,144)
		Unusable Reserves		/	
(83,575)	(104,356)	Revaulation Reserve	32	(90,584)	
359,200	137,900	Revaulation Reserve Pensions Reserve	32	226,100	
359,200 (379,571)	137,900 (383,281)	Revaulation Reserve Pensions Reserve Capital Adjustment Account	32 32	226,100 (278,451)	
359,200 (379,571) (110)	137,900 (383,281) (66)	Revaulation Reserve Pensions Reserve Capital Adjustment Account Deferred Capital Receipts	32 32 32	226,100 (278,451) (32)	
359,200 (379,571) (110) (821)	137,900 (383,281) (66) (610)	Revaulation Reserve Pensions Reserve Capital Adjustment Account Deferred Capital Receipts Financial Instruments Adjustment Account	32 32 32 32	226,100 (278,451) (32) (397)	
359,200 (379,571) (110) (821) (675)	137,900 (383,281) (66) (610) (608)	Revaulation Reserve Pensions Reserve Capital Adjustment Account Deferred Capital Receipts Financial Instruments Adjustment Account Collection Fund Adjustment Account	32 32 32 32 32 32	226,100 (278,451) (32) (397) (974)	
359,200 (379,571) (110) (821)	137,900 (383,281) (66) (610) (608)	Revaulation Reserve Pensions Reserve Capital Adjustment Account Deferred Capital Receipts Financial Instruments Adjustment Account Collection Fund Adjustment Account Short Term Accumulating Compensated	32 32 32 32	226,100 (278,451) (32) (397)	
359,200 (379,571) (110) (821) (675) 5,316	137,900 (383,281) (66) (610) (608) 3,834	Revaulation Reserve Pensions Reserve Capital Adjustment Account Deferred Capital Receipts Financial Instruments Adjustment Account Collection Fund Adjustment Account Short Term Accumulating Compensated Absences Account	32 32 32 32 32 32 32	226,100 (278,451) (32) (397) (974) 3,896	
359,200 (379,571) (110) (821) (675)	137,900 (383,281) (66) (610) (608) 3,834 (5,702)	Revaulation Reserve Pensions Reserve Capital Adjustment Account Deferred Capital Receipts Financial Instruments Adjustment Account Collection Fund Adjustment Account Short Term Accumulating Compensated Absences Account Holding in Manchester Airport Plc	32 32 32 32 32 32	226,100 (278,451) (32) (397) (974)	(284,415)

#### **The Cash Flow Statement**

The Cash Flow Statement shows the changes in cash and cash equivalents of the Council during the reporting period. The statement shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities. The amount of net cash flows arising from operating activities is a key indicator of the extent to which the operations of the Council are funded by way of taxation and grant income or from the recipients of services provided by the Council. Investing activities represent the extent to which cash outflows have been made for resources which are intended to contribute to the Council's future service delivery. Cash flows arising from financing activities are useful in predicting claims on future cash flows by providers of capital (i.e. borrowing) to the Council.

#### Cash Flow Statement (Indirect Method) as at 31 March 2012

3	31 March			31 March
L	2011			2012
	£000		Note	£000
	(63,241)	Net (surplus) or deficit on the provision of services		81,643
	7,445	Adjust net surplus or deficit on the provision of services for non-cash movemer	nts	(138,503)
	39,806	Adjust for items included in the net surplus or deficit on the provision of service that are investing and financing activities	:S	34,424
	(15,990)	Net cash flows from Operating Activities	40	(22,436)
	31,128	Investing Activities	41	(33,809)
	19,122	Financing Activities	42	5,548
	34,260	Net (increase) or decrease in cash and cash equivalents		(50,697)
	51,833	Cash and cash equivalents at the beginning of the reporting period		17,573
	17,573	Cash and cash equivalents at the end of the reporting period		68,270

# Notes to the Core Financial Statements

The notes to the core financial statements are shown together, as required by the International Financial Reporting Standards, after the core financial statements.

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## 1. Accounting Policies

#### **General Policies**

The Statement of Accounts summarises the Council's transactions for the 2011/12 financial year and its position at the year-end of 31 March 2012.

The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2003 (as amended), which require the accounts to be prepared in accordance with proper accounting practices.

These practices primarily comprise the Code of Practice on Local Authority Accounting in the United Kingdom 2011/12 (the 'Code') and Service Reporting Code of Practise (SERCOP) 2011/12, supported by International Financial Reporting Standards (IFRS) and statutory guidance issued under section 12 of the 2003 Act.

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

# **Fundamental Principles**

This Statement of Accounts has been prepared in accordance with the fundamental accounting principles set out below:

- Financial information should be relevant, reliable, comparable and understandable.
- Materiality of information must be considered, i.e. information must be of sufficient significance to justify its inclusion.
- The accounts must be prepared on both an accruals basis (i.e. income and expenditure
  must be recognised in the accounting period in which the effects of these are experienced)
  and assuming that the Council will continue to be operational in the foreseeable future (the
  principle of going concern).
- Local Council finance operates within a framework of legislation and regulation, and where legislative and accounting principles conflict, legislative requirements shall apply.

### Statutory and other guidance

These Accounts have been prepared in accordance with *The Code of Practice on Local Authority Accounting in the United Kingdom 2011/12 (the Code):* issued by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code adopted International Financial Reporting Standards (IFRS) for financial statements produced from 2010/11. The financial statements for prior periods were also restated to comply with these new standards and ensure valid comparatives are applied.

The accounting policies adopted have been used consistently throughout the current and prior period. Any significant non-compliance with the Code is disclosed as part of the relevant financial statement.

#### The Accounting Policies

The following explanations are areas that are considered significant in regards to the way items have been treated in the accounts.

The purpose of this statement of accounting policies is to set out clearly and unambiguously the specific principles, bases, conventions, rules and practices applied by an entity in preparing and presenting financial statements.

## Changes in Estimated Values.

Where a value in the accounts has been estimated and the basis of that estimation has been changed from that used in the previous year, the notes to the accounts show possible alternative estimates and the rationale as to why the estimate selected is the most prudent to be used.

## **Prior Year Adjustments**

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about Council's financial position or financial performance.

Where a change is made, it is applied retrospectively (unless stated otherwise) by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied.

Material errors discovered in prior period figures are corrected retrospectively by way of a prior period adjustment and an appropriate disclosure in the notes to the accounts.

A change to the accounting policy may also require that the basis of estimates is changed. This will be disclosed in accordance with the policy on changes to accounting estimates.

# **Non-Current Assets – Tangible Assets**

## Recognition

All expenditure on the acquisition, creation or enhancement of non-current assets is capitalised on an accruals basis in the Accounts. Expenditure is capitalised, provided that the asset yields benefits to the Council, for a period of more than one year, and it meets the accepted definition of capital expenditure in line with IAS 16 Property, Plant and Equipment. This excludes expenditure on routine repairs and maintenance which is charged direct to service Revenue Accounts. A deminimus level of £1,000 has been adopted by the Council in relation to capital expenditure.

### Measurement

Non-current assets are initially measured at cost, comprising all expenditure directly attributable to bringing the asset into working condition for its intended use. Non-current assets are valued on the basis required by the Code and in accordance with the Appraisal and Valuation Standard issued by The Royal Institution of Chartered Surveyors (RICS). Land and Property valuations are carried out and certified by qualified members of the RICS.

The only exception to our valuation policy relates to land at Manchester Airport. This is included in the Balance Sheet based on a valuation provided by the Manchester City Council's Valuer in 2011/12 based on the market value of this land.

Non-current assets are classified into the groupings required by the Code with assets being valued on the following basis:-

Land and Buildings are included in the Balance Sheet at fair value in their existing use, net
of any subsequent depreciation

- Vehicles, Plant and Equipment are carried at historical cost net of any depreciation
- Investments properties which are held for income or capital appreciation purposes only are valued at the fair market value.
- Assets Held for Sale are defined as non-current assets which are marketed for sale and it is
  expected that a sale will occur within a 12 month period from the accounting date. These
  assets are valued at the lower of the carrying fair value on the classification as assets held
  for sale or the expected sale proceeds less cost of disposal.
- Assets surplus to service requirements are those assets that do not fall into any of the prior categories and are valued at fair value.
- Infrastructure assets, (mainly roads), are included in the Balance Sheet at historical cost, net of depreciation.
- Financial Assets represented by loans and receivables are carried in the Balance Sheet at amortised cost basis i.e. principal amount adjusted for any interest payable / receivable at the year end date.
- Heritage assets, includes such items as paintings and artefacts in local museums and libraries. The valuation basis has taken insurance values as an estimate of the value of these assets. Other values could be used, such as market value or by using values for comparable assets elsewhere. However, many of these assets are unique, and many have been gifted to the Council in previous years with restrictions over the ability to sell them, meaning that a market value is either impossible to identify or is misleading.
- The Council's 5% shareholding in Manchester Airport PLC represents shares transferred to Tameside MBC on the demise of Greater Manchester County Council at nil cost (as opposed to cash purchases). The shares are shown in the Balance Sheet at their original cost price less any impairment.

# Revaluation

Revaluation of property is undertaken on at least a five year "rolling programme". A desk top valuation exercise can take place more frequently, however, if the valuer believes that market changes within the year are more significant then an interim valuation will be undertaken. Investment properties are reviewed annually to determine any material change in the carrying value.

A Revaluation Reserve for non-current assets (other than investment properties) is held in the Balance Sheet made up of unrealised revaluation gains relating to individual non-current assets, with movements in valuations being managed at an individual fixed asset level.

Movement in the valuation of investment properties are charged or credited to the Comprehensive Income Expenditure Statement (CIES). Gains arising from the revaluation of investment properties are not held within a revaluation reserve.

The Revaluation Reserve contains revaluation gains recognised since 1<sup>st</sup> April 2007 only, the date of this reserve's formal implementation. Gains arising before that date were subsequently consolidated into the Capital Adjustment Account. Movement in the valuations of properties do not impact upon the General Fund and are not a charge or credit to council tax levies.

# Disposal

Receipts from the disposal of non-current assets are accounted for on an accruals basis. When an asset is disposed of, the value of the asset in the Balance Sheet is written off to the Comprehensive Income and Expenditure Statement, as is the disposal receipt. These amounts are not a charge or receipt to council tax as the cost of non-current assets is fully provided for under separate arrangements for capital financing. The asset value written off is appropriated to the Capital Adjustment Account, the capital receipt to the Usable Capital Receipts Reserve, via the Movement in Reserve Statement. Any revaluation gains that have accumulated in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Usable Capital Receipts have been used to finance capital expenditure based on the policy of the Council.

## **Investment Properties**

Investment property is included in the Balance Sheet at Market Value.

## **Intangible Assets**

Intangible Assets represent non-current assets that do not have physical substance, but are identifiable and are controlled by the Council through custodial or legal rights. All purchased Intangible Assets are capitalised at historical cost in line with The Code.

In line with other non-current assets, their useful economic life is determined based on the length of time that the benefit will accrue to the Council. Based on the best estimate of the useful economic life, the intangible asset is charged to the Comprehensive Income and Expenditure Statement over this period.

## **Depreciation**

Depreciation is provided for on all non-current assets with a finite useful life (this can be determined at the time of acquisition or revaluation) according to the following policy:

- In accordance with the Service Reporting Code of Practise, all buildings (but not their land) are depreciated over their remaining useful lives. A land and building split has been determined by the Council's valuers. Estimates of the useful life are determined for each property and where material for components of those properties as part of the valuation process. These estimates of economic life may vary considerably from property to property.
- Investment properties are not depreciated, rather an annual review is undertaken of the fair carrying value. Any changes to these values are charged to the Provision of Services within the Comprehensive Income and Expenditure Statement in the period that they occur.
- Infrastructure is depreciated over a 40 year period
- Vehicles, Plant, and Equipment is depreciated over 10 years or less depending on the nature of the asset.

Depreciation is calculated on a straight-line basis. Depreciation is not charged in the year of asset acquisition. Depreciation is charged to the Comprehensive Income and Expenditure Account but does not impact on council tax and is written off to the Capital Adjustment Account via the Movement in Reserves Statement. Where the non-current have been re-valued the current value depreciation will be higher than the historical cost depreciation, this increased depreciation charge

is written out against the Revaluation Reserve with an offsetting entry to the Capital Adjustment Account.

## **Charges to Revenue**

# a) Charges to service areas

Service Revenue Accounts, Support Services and trading accounts are charged with the following amounts to record the real cost of holding non-current assets throughout the year:-

- · depreciation attributable to the assets used by the relevant service;
- impairment losses attributable to non-current assets used by the service in excess of the balances held in the Revaluation Reserve; and
- amortisation of intangible assets attributable to the service;

# b) Charges non attributable to services

Changes in the fair value of Investment Properties.

The Council does not raise council tax to cover depreciation, impairment loss or amortisations. The Council does, however, make an annual provision from revenue to reduce its borrowing requirement, (equal to approximately 4% of the Capital Financing Requirement). Depreciation, impairment losses, amortisation and gains or losses on the disposal of non-current assets are therefore written out in the Movement in Reserves Statement, by way of an adjusting transaction within the Capital Adjustment Account.

# Revenue Expenditure Funded from Capital under Statute

Revenue Expenditure Funded from Capital under Statute represents expenditure which may be properly capitalised, but which does not result in the creation of any non-current asset to the Council. In line with the guidance contained in the Code, this expenditure is written off to the Comprehensive Income and Expenditure Statement in the year the expenditure is incurred, because the Council does not control the economic benefits arising from this expenditure.

## **Impairments**

Assets have been reviewed for any impairment loss in respect of the consumption of economic benefit (e.g. physical damage). Where an impairment loss occurs this would be charged to the service revenue account, with a corresponding entry made to reduce the value of the asset in the Balance Sheet.

To remove the impact of the impairment loss on the budget, a credit entry is made in the Movement in Reserves Statement as a charge to the Capital Adjustment Account.

Impairment reflecting a general fall in prices would be recognised in the fixed asset Revaluation Reserve, up to the value of revaluation for the individual asset, and any further impairment would be treated as a consumption of economic benefit and charged to the service revenue account.

# **Capital Receipts**

Capital receipts arising from the sale of non-current assets are credited to Capital Receipts Unapplied as 'useable'.

Any capital receipts relating to the repayment of former Housing Revenue Account (HRA) mortgages (principal amounts) are subject to provisions included within the Local Government Act

2003. The Council is required to pay a specified amount from these receipts to the national pool. All other capital receipts are useable.

Useable receipts are shown separately in the Balance Sheet and can be used either to finance new capital investment, to repay grant received in relation to the asset disposed of, to finance the premium sum arising from the rescheduling of debt, or set aside to reduce the Council's underlying need to borrow.

# **Redemption of Debt (Minimum Revenue Provision)**

Where capital expenditure has been financed by borrowing there is a provision for the repayment of debt to be made in accordance with the minimum revenue provision requirements of the Local Authorities ('MRP' - as set out in *Capital Financing and Accounting (Amendment) Regulations* 2009).

These replace the detailed formulae for calculating MRP with a duty to make an amount of MRP which the Council considers "prudent".

For capital expenditure incurred before 1 April 2008 or which in the future will be Supported Capital Expenditure the Council's policy will be to adopt the existing practice (4% of capital financing requirement) outlined in the former DCLG regulations. From 1 April 2009 for all unsupported borrowing, the Councils MRP policy will also be based on the estimated life of the asset, in accordance with the proposed regulations and will be applied for any expenditure capitalised under a Capitalisation Directive.

#### **Debtors and Creditors**

The revenue and capital accounts of the Council are, in general, maintained on an accruals basis in accordance with recognised accounting policies. The accounts reflect sums due to or incurred by the Council during the year, whether or not the amount has actually been received or paid in the year. Appropriate provision has been made, therefore, for Creditors and Debtors at 31<sup>st</sup> March 2012.

## **Government Grants and other contributions**

Revenue grants are accrued and credited to income in the period in which the conditions of the grant have been complied with and there is reasonable assurance that the grant or contribution will be received. Where this is in advance of the related expenditure being incurred an earmarked reserve is credited to reflect the expenditure commitments in future years. Where the grant or contribution is for capital purposes then the grant income is recognised in the year it is received, although this is subject to any outstanding conditions having been met.

Capital grant income recognised in the Comprehensive Income and Expenditure Statement in advance of the related expenditure is transferred to the Capital Grants Unapplied Reserve. This accounting treatment for grants is in accordance with IAS 20 Accounting for Government Grants.

### **Donated Asset Account**

Heritage Assets are recognised in the Balance Sheet, both owned items and those on long term loan to the Council. Any items which have been donated with conditions attached, are shown within the Donated Asset Account to reflect the long term liability of its conditions.

### VAT

Income and Expenditure transactions exclude any amounts relating to VAT as all VAT collected is payable to HM Revenue and Customs and all VAT paid is recoverable from them.

#### Leases

The Council has entered into leasing arrangements of both an operating and finance lease nature. Where under IAS 17 Leases it is judged that substantially all of the risks and rewards incidental to the ownership of an asset have been transferred, then the lease is classified as a finance lease. A finance lease gives rise to the recognition of the fixed asset on the Balance Sheet together with a corresponding liability for future payments.

#### **Embedded Leases**

The Council has reviewed its operational contractual arrangements to determine whether any embedded leasing of assets exists within these types of arrangements.

# Private Finance Initiative (PFI) and Service Contracts.

PFI contracts are fixed-term agreements whereby the Council receives a service from a PFI contractor and the responsibility for making available the non-current assets needed to provide the services passes to the PFI contractor. These non-current assets are deemed to be owned by the Council because:

- The Council control the services that are provided under its PFI schemes for the duration of the fixed-term contract; and
- Ownership of the non-current assets passed to the Council at the end of the contract for no additional charge.

If the PFI arrangement meets the above two criteria, it is the Accounting Policy of the Council to carry the non-current assets used under this type of contract onto its Balance Sheet. In addition the Council recognises a liability for amounts due to the PFI operator to pay for those assets for the duration of the PFI Contract.

The non-current assets associated with PFI Contracts, which are recognised on the Balance Sheet are depreciated and re-valued in the same way as all other non-current assets directly owned by the Council.

The amounts payable to the PFI contractor on an annual basis for the provision of services are referred to as Unitary Charges. The Unitary Charge is split into the following elements:

- Payment for the provision of day-to-day services during the year. These are charged to the relevant SERCOP service headings in the Comprehensive Income and Expenditure Statement
- Payment towards reducing the liability associated with the cost of the asset. This is included within the annual Minimum Revenue Provision which the Council sets aside to repay external debt and liabilities; and
- Interest charges on the outstanding Balance Sheet liability which are charged against Interest Payable in the Comprehensive Income and Expenditure Account.

# **Interest Charges and Income**

Interest payable on external borrowing, together with interest income, is accrued and accounted for in the period to which it relates.

### **Financial Instruments**

A Financial Instrument is defined as: "any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another". Although this covers a wide range of items, the main implications are in terms of investments and borrowings.

As reflected in the Code, accounting standards on Financial Instruments IAS 32, 39 and IFRS 7 cover the concepts of recognition, measurement, presentation and disclosure. A financial asset or liability should be recognised on the Balance Sheet when, and only when, the holder becomes a party to the contractual provision of the instrument.

Financial liabilities and assets are initially measured at fair value less transaction costs and carried at their amortised cost. Fair value is the amount for which an asset could be exchanged or a liability settled between knowledgeable and willing parties in an arm's length transaction. Annual charges to the Comprehensive Income and Expenditure Account for interest payable and receivable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For the borrowings and investments of the Council, this means that the amount included in the Balance Sheet is the outstanding principal repayable plus accrued interest to the end of the financial year. Interest charged to the Comprehensive Income and Expenditure Statement is the effective amount payable for the year in the loan agreement (which is not necessarily the cash amount payable).

When long term borrowing is reviewed for rescheduling opportunities, the early repayment results in gains and losses (discounts and premiums) which are credited or debited to the Comprehensive Income and Expenditure Statement. If the Council decides to write off these gains or losses on early repurchase/settlement then this can be done over 10 years or over the life of the new loan or over a shorter more prudent time scale. The Comprehensive Income and Expenditure Statement is charged with one year related costs with the rest being taken to the Financial Instruments Adjustment Account in the Balance Sheet via the Movement in Reserves Statement - General Fund Balance. The accounting policy is to charge gains and losses to Net Operating Expenditure in the year of repurchase/settlement.

## Inventories: Stocks, Work in progress, and Stores

Work in progress is valued at the lower of cost (including all related overheads) or net realisable value.

No amounts are included for such items as small stores at Community Services residential homes, or stocks at special schools and outdoor education centres as these are not regarded as having material value due to their size. It is considered that this difference in treatment (together with the exclusion of certain types of stock) does not have a material effect on the values stated.

## **Allocation of Support Services Costs**

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practise 2011.

All recharges of support services costs are consistent with the principles outlined in the Service Reporting Code of Practise. The total absorption costing principle is used. This means the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

 Corporate and Democratic Core costs (as these relate to the Council's status as a multifunctional, democratic organisation).  Non-Distributed costs (as these are the costs of discretionary benefits awarded to employees retiring early).

These two cost categories are accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Cost of Services.

Accommodation costs are allocated on a floor area basis to all services deemed to be occupying administrative buildings.

### **Provisions**

Provision has been made in the Comprehensive Income and Expenditure Account for liabilities that have been incurred by the Council, but where the amounts or dates on which they will arise are uncertain.

Provisions are required to be recognised when the local Council has a present obligation, as a result of a past event, where it is probable that a transfer of economic benefits will be required to settle the obligation and a reliable estimate can be made of the amount of the obligation, (IAS 37 – Provisions, Contingent Liabilities and Contingent Assets).

When expenditure is incurred to which the provision relates, it is charged directly against the provision in the Balance Sheet and not against the Comprehensive Income and Expenditure Account.

#### Reserves

The Council maintains a General Fund Working Balance and also holds reserves earmarked for specific purposes which are detailed in the Notes to the Core Financial Statements. These reserves together with the Capital Grant Unapplied Reserve are deemed to be distributable reserves, which could be utilised to support future expenditure.

Under arrangements for Local Management of Schools (LMS) budget allocations are made to individual schools at the start of each financial year. Any underspendings or overspendings against budget allocations are carried forward into the following financial year's budget allocation by way of the schools' balances.

When expenditure to be financed from a reserve is incurred, it is charged to the appropriate line in the net cost of services section of the Comprehensive Income and Expenditure Statement for that year. The reserve is then appropriated back into the General Fund Balance in the Movement In Reserves statement so that there is no net charge against Council Tax for the expenditure.

Non-distributable reserves include the Revaluation Reserve and the Capital Adjustment Account and represent "technical" or "non-cash" reserves. These are maintained to manage the accounting processes for non-current assets and are accounting entries required by the double entry process of accounting rather than tangible cash amounts.

The Pension Reserve is a reserve which has been set up to manage the accounting process for retirement benefits and does not represent usable resources for the Council.

# **Contingent Assets and Liabilities**

Contingent amounts, both assets and liabilities, will be disclosed where they exist and are material to an understanding of the accounts.

A contingent amount is recognised where a present or future economic benefit or obligation may exist but that amount depends (is contingent upon) on the outcome of actions outside the control of the Council – for example, a court case.

Contingent amounts are not accrued in the accounting statements but are disclosed in the notes to the accounts.

#### **Pensions**

The pension liabilities of the Council are to be accounted for using IAS 19 principles. Employees of the Council are members of two separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education (DFE).
- The Local Government Pensions Scheme, administered by Tameside MBC via the Greater Manchester Pension Fund on behalf of the 10 Greater Manchester Metropolitan Authorities.

Both schemes provided defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Council.

However, the arrangements for the Teachers' scheme mean that liabilities for these benefits cannot be identified to the Council. The scheme is therefore accounted for as if it were a defined contributions scheme – no liability for future payments of benefits is recognised in the Balance Sheet and the Services for Children and Young People revenue account is charged with the employer's contributions payable to Teachers' Pensions in the year.

#### The Local Government Pension Scheme

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the Greater Manchester Pension Fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc., and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate of 4.8% (based on the gross redemption yield on the Iboxx Sterling Corporate Index).
- The assets of the Greater Manchester Pension Fund attributable to the Council are included in the Balance Sheet at their fair value:
  - Quoted securities current bid price.
  - Unquoted securities professional estimate.
  - Unitised securities current bid price.
  - Property market value.

The change in the net pension's liability is analysed into seven components:

- Current service cost the increase in liabilities as a result of years of service earned this
  year allocated in the Comprehensive Income and Expenditure Statement to the revenue
  accounts of services for which the employees worked.
- Past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years debited to the Net Cost of

Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.

- Interest cost the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement.
- Expected return on assets the annual investment return on the fund assets attributable to the Council, based on an average of the expected long-term return – credited to Net Operating Expenditure in the Comprehensive Income and Expenditure Statement.
  - Gains/losses on settlements and curtailments the result of actions to relieve the Council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited to the Net Cost of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs.
  - Actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Comprehensive Income and Expenditure Statement.
  - o Contributions paid to the Greater Manchester Pension Fund cash paid as employer's contributions to the Pension Fund.

Statutory provisions limit the Council to raising council tax to cover the amounts payable by the Council to the Pension Fund in the year. This means that in the Movement in Reserves Statement there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the Pension Fund and any amounts payable to the fund but unpaid at the year-end.

## **Discretionary Benefits**

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme. Current retirements are met via employer contributions and historically awarded benefits are met on a pay as you go basis.

## **Group Accounts**

Modified group accounting requirements which require all local authorities to consider all their interests and to prepare a full set of Group Financial Statements where they have material interests in subsidiaries, associates or joint ventures. After consideration of all the Council's interests, it has been determined that such Group Financial Statements are not required for 2011/12.

# **Presentation of Accounting Statements**

The analysis of expenditure in the Comprehensive Income and Expenditure Statement conforms to the service expenditure analysis set out in the Service Expenditure Reporting Code of Practice.

### **Council Tax Income**

Billing authorities in England are required by statute to maintain a separate fund for the collection and distribution of amounts due in respect of Council Tax and National Non-Domestic Rates, called the 'Collection Fund'.

The Code provides guidance on how local authorities account for the Collection Fund. The Billing Authority collects and distributes Council Tax on behalf of itself and other major preceptors such as the Council and National Non-domestic Rates on behalf of the government. The collection of Council Tax by a billing authority is in substance an agency arrangement, and the cash collected by billing authorities from Council Tax debtors belongs proportionately to the billing Authority and major preceptors

Council Tax income collected by Billing Authorities is credited to the Collection Fund on an annual basis. The amount credited to the General Fund under statute is the Council's precept or demand for the year, plus the Authority's share of the surplus (or deficit) on the Collection Fund for the previous year.

The Council's Comprehensive Income and Expenditure Statement now shows the value of accrued Council Tax Income in a financial year rather than the current year's precept plus or minus the previous year's share of each Billing Authority's Collection Fund surplus or deficit.

The difference between accrued precepts received and actual precepts received does not impact on the General Fund or the Revenue Budget of the Council in the year, and is taken to the Collection Fund Adjustment Account in the Balance Sheet and included as a reconciling item in the Movement in Reserves Statement.

The Council also makes provision for the following values in its Balance Sheet at year end for the following:

- Debtor provision for the Council's share of Council Tax arrears;
- Provision for bad debts of Debtors in relation to Council Tax arrears;
- Creditor provision for Council Tax over-payments and pre-payments; and
- Creditor or Debtor provision where the Council has under or over collected Council Tax inyear against what it actually paid over to the preceptors in the year.

### **Cash and Cash Equivalents**

Cash Equivalents are short term investments that are of a highly liquid nature. The Authority has deemed that deposits held within money market funds are categorised as Cash Equivalents

### **Short Term Compensated Employee Benefits**

The Council in accordance with IAS 19 makes accruals for short term employee compensated absences such as untaken holiday pay and accumulated flexi time as at the period end. These balances are recognised within Short Term Creditors note 29, and under statutory guidance an offsetting balance is included within the reserves section of the Balance Sheet.

#### **Events after the Balance Sheet Date**

Events after the Balance Sheet date are reflected up to the date when the Statement of Accounts is authorised for issue. This date and who gave that authorisation is disclosed in the notes to the Statement of Accounts, including confirmation that this is the date up to which events after the Balance Sheet date have been considered.

Where a material event is identified after the Balance Sheet date, whether favourable or unfavourable, for which it can be shown that the conditions already existed at the Balance Sheet date, it is an adjusting event and the amounts in the accounts would be adjusted accordingly.

However, where a material event is identified which occurred after the Balance Sheet but it cannot be shown that the conditions existed before the Balance Sheet date, then it is a non-adjusting event and the accounts would not be adjusted (although a disclosure would be made in the notes to the accounts).

# **Exceptional Items**

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

# Acquired and discontinued operations

Where the Council has acquired or discontinued operations during the year, this will be disclosed in the accounts. The basis of measurement of benefits and obligations arising from such transactions will be identified in the same disclosure.

The Council has not acquired or disposed of any such operations during 2011/12.

### **Foreign Currency Translation**

Where the Council has entered into a transaction denominated in a foreign currency, the transaction is converted into sterling at the exchange rate applicable on the date the transaction was effective.

Where amounts in foreign currency are outstanding at the year-end, they are reconverted at the spot exchange rate at 31 March. Resulting gains or losses are recognised in the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

### 2. Accounting Standards that have been issued but have not yet been adopted

Paragraph 3.3.2.13 of the 2011/12 Code and 2011/12 Code Update requires changes in accounting policy to be applied retrospectively unless alternative transitional arrangements are specified in the Code. In addition, paragraph 3.3.4.3 requires the Council to disclose information relating to the impact of an accounting change that will be required by a new standard that has been issued but not yet adopted by the Code for the relevant financial year.

The amendments to IFRS 7 Financial Instruments: Disclosures (transfers of financial assets, issued October 2010), are intended to assist users of the financial statements to evaluate the risk exposures that relate to transfers of financial assets and the effect of those risks on the Council's financial position. However, CIPFA/LASAAC is of the view that the transfers described by the

standard do not occur frequently in local authorities. Relevant circumstances would arise where an Council retains ownership of a financial asset but contracts to reassign or otherwise pay over the cash flows generated by the instrument, at the same time as retaining substantially all the risks and rewards of ownership.

The Council has reviewed its financial assets and has none that would fall under this definition and as such there will be no impact from the future adoption of IFRS 7 Financial Instruments: Disclosures (transfers of financial assets).

## 3. Critical Judgements in Applying Accounting Policies

In applying the accounting policies set out in note 1, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events.

The critical judgement made in the Statement of Accounts are:

- There is a high degree of uncertainty about future levels of funding for Local Government.
- The Council has examined its leases, and classified them as either operational or finance leases. In some cases the lease transaction is not always conclusive and the Council uses judgement in determining whether the lease is a finance lease arrangement that transfers substantially all the risks and rewards incidental to ownership. In reassessing the lease the Council has estimated the implied interest rate within the lease to calculate interest and principal payments.
- Investment properties have been estimated using the identifiable criteria under IFRS of being held for rental income or for capital appreciation.
- The group boundaries have been estimated using the criteria associated with the Code of Practice. In line with the Code, the Council has not identified any companies within the group boundary that would require it to complete Group Accounts on grounds of materiality
- Manchester Airport The Council's shareholding represents 5% of the airport's capital and
  is carried at historical cost. The investment has been subjected to a variety of valuation
  methods, but given the wide spread of valuations arising from these exercises the
  conclusion has been drawn that the fair value cannot be valued reliably. Accounting
  convention therefore requires that the council values the investment at original cost without
  impairment.
- PFI Contracts have been considered to have an implied finance lease within the
  agreement. In reassessing the leases, the Council has estimated the implied interest rate
  within the leases to calculate interest and principal payments. In addition the future RPI
  increase within the contracts has been estimated as remaining constant throughout the
  remaining period of the contract.

However, the Council has determined that this uncertainty is not yet sufficient to provide an indication that the assets of the Council might be impaired as a result of a need to close facilities and reduce levels of service provision.

# 4. Assumptions made about the future and other major sources of estimated uncertainty

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

The items in the Council's Balance Sheet at 31 March 2012 for which there is a significant risk of material adjustment in the forthcoming financial year are as follows:

# Depreciation of Property, Plant and Equipment

Assets are depreciated over useful lives that are dependent on assumptions about the level of repairs and maintenance that will be incurred in relation to individual assets. The current economic climate makes it uncertain that the Council will be able to sustain its current spending on repairs and maintenance, bringing into doubt the useful lives assigned to assets. If the useful life of assets is reduced, depreciation increases and the carrying amount of the assets will fall.

## **Property Valuations and Impairment assessments**

The Council obtains professional valuations of all its land and property assets in accordance with Accounting Guidance. In practice this is done on a rolling 5 year basis with each asset being valued at least once every 5 years. Before the recession the trend had been upwards but in recent years some assets have reduced in value between valuations, whilst others have increased in value. In the opinion of our valuers, there is no trend that would recommend a general impairment of Council property. If such a trend were to appear this would be reflected by a reduced asset value and a reduction in either the Capital Adjustment Account or the Revaluation Reserve.

### **Pensions Liability**

Estimation of the net liability to pay pensions depends on a number of complex judgements relating to the discount rate used, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates and expected returns on Pension Fund assets. A firm of consulting actuaries is engaged to provide the Council with expert advice about the assumptions to be applied. During 2011/12, the actuaries advised that the net pensions liability has increased due to the combined impact of lower than expected investment returns and stronger financial assumptions. This has led to an increase in the Pension Liability for Tameside MBC.

#### 5. Other Operating Expenditure

Details of operating expenditure are included within the Comprehensive Income and Expenditure Statement.

# 6. Impairment Losses

During 2011/12 the Council recognised impairment losses of £21.655m of which £2.277m was offset against previous revaluation gains. The balance of £19.378m was charged to the Surplus/ (Deficit) on the Provision of Services.

The impairment is as a result of the following;

- Demolition of two schools (Denton Community College and Droylsden Academy) to enable new schools to be built on the existing sites. The total impairment loss charged to the Surplus/(Deficit) on the Provision of Services is £18.379m,
- The impairment of the Councils Traffic Light Signals which have been transferred to Transport for Greater Manchester (TfGM) as at 1st April 2011, once the impairment of £0.999m was charged to the Surplus/Deficit on the Provision of Services.

### 7. Grant Income

The Council credited the following grants, contributions and donations to the Comprehensive Income and Expenditure Statement in 2011/12:

2010/11 £000		2011/12 £000
	Credited to Taxation and Non-Specific Grant Income	2000
	Revenue	
(21,217)	Area Based Grant (ABG)	0
(13,377)	Revenue Support Grant (RSG)	(25,199)
0	Early Intervention Grant	(11,770)
0	Learning Disabilities Reform Grant	(5,430)
0	Council Tax Freeze Grant	(1,934)
0	New Homes Bonus Scheme	(638)
0	Local Services Support Grant	(556)
(34,594)	Total Revenue	(45,527)
	Capital	
(15,567)	Building Schools for the Future	(13,444)
(5,945)	Ashton Northern By Pass	(5,935)
(4,953)	Young People Learning Agency	0
(4,230)	Other Capital Grants	(397)
(1,568)	Retaining Walls	(3,845)
(1,500)	Local Transport Plan	(2,103)
(1,438)	Modernisation	0
(1,402)	Primary Capital Programme	0
(1,193)	Devolved Formulae Capital Grant	(502)
(841)	Other Contributions	(233)
0	HLF Stamford Park	(3,094)
0	Schools Basic Need	(2,395)
0	Schools Capital Maitenance	(2,332)
0	Regional Housing Pool Capital Grant	
(38,637)	Total Capital	(34,280)
(73,231)	Total credited to Taxation and Non Spec Grant Income	(79,807)

2010/11 £000		2011/12 £000
	Credited to Services	
	Revenue	
(130,984)	Dedicated Schools Grant (DSG)	(142,927)
(16,875)	Standards Fund	(1,926)
(9,103)	Surestart	0
(8,008)	Other Grants	(2,073)
(6,808)	School Standards Grant	0
(2,497)	Housing Benefits Administration Grant	(2,293)
(2,126)	Social Care Reform	0
(1,501)	Learning Skills Council – School Sixth Forms	(553)
(1,375)	Home Office Grants	(311)
(1,240)	Adult Pooled Treatment	(1,668)
(1,168)	Access and Systems Grant	0
(1,110)	Post 16 Learning Skills Council	(966)
(667)	Rent Rebates	
(100,121)	Housing Benefit Subsidy Grant	(105,823)
(20)	Independent Domestic Violence Advisors Service	(20)
0	Pupil Premium Grant	(2,753)
0	Youth Justice Board Grant	(718)
(1,718)	Education Funding Agency: PFI Grants	(8,177)
0	Young Peoples Learning Agency	(650)
0	Department of Health: Drug Intervention Grant	(503)
(285,321)	Total Revenue	(271,361)
	Capital	
(902)	Disabled Facilities Grant	(925)
(761)	Sure Start	(923)
	Primary Capital Programme	0
(646)	Building Schools for the Future	(1,158)
(306)	Other Capital Grants	(1,071)
(266)	Other Contributions	(778)
(3,531)	Total Capital	(3,932)
(3,001)		(5,552)
(288,852)	Total credited to Services	(275,293)

Independent Domestic Violence Advisors Service is a grant received towards the cost of Independent Domestic Violence Advisors, whose role is to address the safety of survivors of domestic violence and in particular those who are at high risk.

The Department of Health: Drug Intervention Grant supports Drug Action Teams (DATA's) in the local delivery of the drug strategy. The funding enables the delivery of a range of interventions and means of support to those who misuse drugs.

The Council has received a number of grants, contributions and donations that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the giver. The balances at the year-end are as follows:

2010/11 £000	Receipts in Advance - Capital Grants and Other Contributions	2011/12 £000
(37)	Other Capital Grants and Contributions	(54)
(37)	Total	(54)

#### 8. Dedicated Schools Grant

The Council's expenditure on schools is funded primarily by grant monies provided by the Department for Education which is the Dedicated Schools Grant (DSG). The DSG is ring fenced and can only be applied to meet expenditure properly included in the Schools Budget, as defined in the School Finance (England) Regulations 2008.

Details of the deployment of the DSG received for 2011/12 is as follows;

	Schools Budget Funded by Dedicated Schools Grant				
	Central Expenditure	Schools			
	£000	£000	£000		
Final DSG for 2011/12	10,441	132,486	142,927		
Brought forward from 2010/11	0	0	0		
Carry forward to 2012/13 agreed in advance	0	0	0		
Agreed budgeted distribution in 2011/12	10,441	132,486	142,927		
Actual central expenditure	10,441	0	10,441		
Actual ISB deployed to schools	0	132,486	132,486		
Local Authority contribution for 2011/12	0	0	0		
Carry forward to 2012/13 agreed in advance	0	0	0		

# 9. School Balances

The cumulative level of school balances at the 31 March 2012 amounted to £13.1m

The tables detailed below provide an analysis of these balances:

2010/11 £'000		2011/12 £'000
5,780	Balances as at 1 April	9,301
3,521	In year contribution to / from balances	3,843
9301	Balances as at 31 March	13,144

The level of gross school balances at 31 March 2012 is represented below:

31 March 2011 £'000		31 March 2012 £'000
9,678	Gross level of school balances	13,614
630	HM Revenue and customs - Schools	574
115	School Debtors	147
(1,122)	School Creditors	(1,191)
9,301	Balances as at 31 March	13,144

The final balances are now reported within the Council's accounts on a gross creditor and debtor basis. Schools pay invoices on a gross basis and reclaim associated VAT from HMRC retrospectively. The specific debtor relating to HMRC relates to VAT due to Tameside schools at 31 March 2012.

The net level of school balances can be analysed further as follows:

Number of Schools	31 March 2011 £000		Number of Schools	31 March 2012 £000
82	9,815	Schools with surplus balances	85	13,316
9	(514)	Schools with deficit balances	5	(172)
91	9301		90	13,144

# 10. Financing and Investment Income and Expenditure

Details of the financing and investment income and expenditure are included within the Comprehensive Income and Expenditure Statement.

# 11. Trading Services

The Council operates the following Trading Services in a commercial environment:

2010/11					2011/12	
Turnover £000	Expenditure £000	(Surplus) / Deficit £000	Trading Service	Turnover £000	Expenditure £000	(Surplus) / Deficit £000
1,618	1,503	(115)	Cemeteries & Crematorium	1,735	1,481	(254)
852	376	(476)	Commercial Refuse Collection	924	278	(646)
443	370	(73)	Vehicle Maintenance	353	510	157
3,763	3,743	(20)	Civil Engineering	5,110	4,805	(305)
239	321	82	Catering	83	158	75
517	529	12	Community Buildings	237	505	268
272	260	(12)	Building Control	232	188	(44)
7,704	7,102	(602)	Total	8,674	7,925	(749)

The catering trading service figures detailed in 2011/12 are for the period April to October 2011. From 1st November 2011 the catering service was transferred to the Tameside Investment Partnership.

# 12. Principal Investment Properties

	2010/2011			2011/2012		
Turnover £000	Expenditure £000	(Surplus) / Deficit £000	Service	Turnover £000	Expenditure £000	(Surplus) / Deficit £000
(924)	424	(500)	Industrial Holdings	(821)	380	(441)
(1,700)	1,495	(205)	Markets	(1,639)	1,352	(287)
0	5,566	5,566	Revaluation loss on Investment Properties (Industrial Holdings and Markets)	0	4,577	4,577
0	2,228	2,228	Revaluation loss on Investment Properties (other)	0	2,676	2,676
0	(3,927)	(3,927)	Revaluation gain on all Investment Properties		(2,003)	(2,003)
(2,624)	5,786	3,162	Total	(2,460)	6,982	4,522

## 13. Taxation and Non Specific Grant Income

Details of taxation and non specific grant income are included within the Comprehensive Income and Expenditure Statement.

# 14. Material Items of Income and Expense

Included within Non Distributed Costs is a charge of £22.616m relating to revaluation losses of assets to surplus requirements.

As disclosed in the Comprehensive Income and Expenditure Statement, a charge of £6.657m is included on the line PFI Interest payable. The increase in this charge since 2010/11 is as a result of 5 new PFI schools which have been recognised in year.

#### 15. Related Parties

The Council is required to disclose material transactions with related parties. Related parties are individuals or organisations that have the potential to control or to be controlled or influenced by the Council. This note sets out details of transactions between related parties and the Council.

#### **Central Government**

The Government has effective control over the general operations of the Council. It is responsible for providing the framework within which the Council operates. It also provides the majority of funding for Council services. Details of transactions with Government Departments are set out in the Cash Flow Statement. Details of amounts owing to/from Government Departments are disclosed in Note 27 Short-term Debtors and Note 29 Short-term Creditors.

## **Members of the Council**

Members have direct control over the Council's financial and operating policies. All members' interests, both pecuniary and non-financial, that could conflict with those of the Council are open to public inspection. Each year members are asked to declare such interests for both themselves and close family members. In respect of the 2011/12 financial year, no members declared any significant interests in any other organisations leading to such transactions with the Council.

### **Levies and Precepts**

Levies and precepts have been charged for services not directly provided by Tameside MBC. The costs of these are shown within net operating expenditure.

	2010/11 Payments £000	2011/12 Payments £000
Passenger Transport		
Levy	14,561	15,288
Waste Disposal Levy	10,544	12,699
Flood Defence Levy	106	105
	25,211	28,092

The following related parties are disclosed elsewhere in the accounts:

• The council acts as the accountable body administering funding for a number of initiatives. Expenditure and grant income incurred by the Council concerning these partnerships is

included within the Council's Comprehensive Income and Expenditure Statement in accordance with the Best Value Code of Practice.

- Retirement Benefits- disclosed in Note 52 to the Accounts.
- Greater Manchester Pension Fund (GMPF) Tameside MBC hosts the GMPF, but there are separate management and governance arrangements in place to ensure the Pension Fund is able to act as an independent entity. No related party transactions have occurred in 2011/12 other than those disclosed elsewhere in the accounts. Further details can be found in the GMPF supplementary statement.

# 16. Amounts Reported for Resource Allocation Decisions

GENERAL FUND  SERVICE AREA  CHILDREN, LEARNING & ECONOMIC SERVICES  Schools, Youth & Community Specialist Services & Safeguarding Asset & Investment Management Partnership Performance & Change Planning & Economic Development Housing Technical Services	19,074 22,949 (656) 462 2,707	Outturn £000s 16,695 25,518	Variation £000s (2,379)	Inside EL £000s	Outside EL £000's
CHILDREN, LEARNING & ECONOMIC SERVICES  Schools, Youth & Community Specialist Services & Safeguarding Asset & Investment Management Partnership Performance & Change Planning & Economic Development Housing	19,074 22,949 (656) 462	£000s 16,695 25,518	£000s		
Schools, Youth & Community Specialist Services & Safeguarding Asset & Investment Management Partnership Performance & Change Planning & Economic Development Housing	22,949 (656) 462	25,518	(2,379)		
Specialist Services & Safeguarding Asset & Investment Management Partnership Performance & Change Planning & Economic Development Housing	22,949 (656) 462	25,518	(2,379)		
Specialist Services & Safeguarding Asset & Investment Management Partnership Performance & Change Planning & Economic Development Housing	22,949 (656) 462	25,518	(2,379)	(2,379)	0
Asset & Investment Management Partnership Performance & Change Planning & Economic Development Housing	(656) 462		2,569	2,569	0
Performance & Change Planning & Economic Development Housing	462	(1,015)	(360)	(360)	0
Planning & Economic Development Housing		(133)	(594)	(594)	0
Housing	2 707	2,458	(249)	(243)	(6)
	1,703	1,600	(103)	(124)	21
1 CCTITICAL OCT VICCS	22,615	21,960	(655)	(655)	(0)
Tameside Investment Partnership	5,395	5,656	261	261	0
Tamesiae investment i articismp	74,249	72,739	(1,510)	(1,525)	14
SERVICES					
Environmental Services	19,473	18,677	(796)	(722)	(74)
District Assemblies	10,371	8,823	(1,548)	(1,548)	0
Community Regeneration	1,437	1,084	(353)	(353)	0
Adult Services	60,430	60,418	(12)	(12)	0
Health & Wellbeing	2,879	2,235	(644)	(644)	0
Cultural & Customer Services	9,055	8,212	(842)	(785)	(57)
Outdrai & Oustomer Octvices	103,645	99,449	(4,195)	(4,064)	(131)
DIRECTOR OF GOVERNANCE					
Governance	2,788	1,035	(1,753)	(1,782)	29
Governance	2,788	1,035	(1,753)	(1,782)	29
DIRECTOR OF FINANCE					
Resource Management	15	(715)	(730)	(730)	0
Audit & Risk Management	(20)	(317)	(298)	(298)	0
Exchequer	803	477	(326)	(218)	(108)
ICT Services	2,397	2,119	(278)	(278)	Ó
	3,196	1,564	(1,632)	(1,524)	(108)
CORPORATE & DEMOCRATIC CORE					
Chief Executive	23	23	0	0	0
Democratic Services	2,550	2,395	(155)	0	(155)
Other Services	4,306	3,468	(838)	(534)	(304)
	6,879	5,886	(993)	(534)	(459)
TOTAL	190,757	180,673	(10,084)	(9,429)	(654)
Capital, Financing and Other	25,630	22,031	(3,599)	0	(3,599)
TOTAL	216,387	202,704	(13,683)	(9,429)	(4,253)
DEDICATED SCHOOL GRANT					
Individual Schools Budget (ISB Gross Budget)	137,746	137,746	0	0	0
TOTAL	354,133	340,450	(13,683)	(9,429)	(4,253)

<sup>1)</sup> Service areas shown separately in the segmental reporting note.

## Notes to the Core Financial Statements

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement (CIES) is that specified by the *Best Value Accounting Code of Practice*. However, decisions about resource allocation are taken by Cabinet on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements.

The income and expenditure of the Council's principal services recorded in the budget reports for the year are as follows:-

<u>2011/12</u>	Environmental Services £000	Technical Services £000	Adult Services £000	Children & Learning * £000	Exchequer £000	District Assemblies incl. Community Regeneration £000	Total £000
Fees, charges & other service income	(6,039)	(22,306)	(30,062)	(34,658)	(4,731)	(1,706)	(99,502)
Government grants & contributions	0	0	0	(23,941)	(108,591)	0	(132,532)
Total Income	(6,039)	(22,306)	(30,062)	(58,599)	(113,322)	(1,706)	(232,034)
Employee expenses	4,566	7,839	20,638	30,935	4,563	5,077	73,618
Other service expenses	18,275	35,081	68,384	65,534	108,116	5,435	300,825
Support service recharges	1,875	1,346	1,458	3,328	1,120	1,101	10,228
Depreciation, amortisation and impairment	0	0	0	0	0	0	0
Total Operating Expenses	24,716	44,266	90,480	99,797	113,799	11,613	384,671
Net Cost Of Services	18,677	21,960	60,418	41,198	477	9,907	152,637

<sup>\*</sup> Children & Learning includes Schools Youth & Community, Specialist Services & Safeguarding and Asset & Investment Management Partnership

# Reconciliation of service Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of the service income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

	2011/12
	£000
Net expenditure in the service analysis	152,637
Net expenditure of services and support services not included in the analysis	50,067
	202,704
Amount included in the analysis but shown within Other Operating Expenditure	(67,657)
Amount included in the analysis but shown within Financing & Investment Income and Expenditure	(17,340)
Amount included in the analysis but shown within Taxation and Non-Specific Grant	34,280
Income	
Amount in the CIES not included in management reporting (adjustments required to comply with proper accounting practices)	(3,838)
Amount included in management reporting not included in the CIES	86,783
Cost of Services in CIES	234,932

# **Reconciliation to Subjective Analysis**

This reconciliation shows how the figures in the analysis of the service income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

2011/12 Fees, charges & other service income Government grants & contributions Interest and Investment Income Income from Council Tax Non domestic rates Non ringfenced government grants Capital grants and contributions Inc in relation to investment properties and changes in their fair value Inc in relation to trading undertakings (Gain)/Loss and Derocognition on Disposal of Non Current Assets	Directorate Analysis (99,502) (132,532)	Services and Support Services not in Analysis (223, 176) (136,804)	Amounts included in the analysis but shown within Other Operating Expenditure £000	Amounts included in the analysis but shown within Financing & 1,778 lnvestment Income and Expenditure £000	Amounts included in the analysis but shown within Taxation and Non- Specific Grant Income \$2000	Amounts not reported to management for decision making £000	Amounts not included in CIES 2,016	Cost of Services (110,662) (269,336) 1,778 0 0 34,561 2,460 8,674 146	Corporate Amount (1,778) (77,757) (81,524) (45,527) (34,561) (2,460) (8,674) (146)	(110,662) (269,336) 0 (77,757) (81,524) (45,527) 0 0
Total Income	(232,034)	(359,980)	146	12,912	34,561	0	212,016	(332,379)	(252,427)	(584,806)
Employee expenses Other services expenses Support service recharges Depreciation, amortisation and impairment Interest Payments Precepts & Levies Payments to Housing Capital Receipts Pool Exp in relation to investment properties and changes in their fair value Exp in relation to trading undertakings (Gain)/Loss and Derocognition on Disposal of Non Current Assets Total Expenditure	73,618 300,825 10,228	129,285 156,127 14,614 110,021	(28,117) (39,686) (67,803)	(15,345) (6,982) (7,925) (30,252)	(281)	(3,838)	(125,233)	199,065 331,438 24,842 110,021 (15,345) (28,117) 0 (6,982) (7,925) (39,686) 567,311	800 281 15,345 28,117 2 6,982 7,925 39,686 99,138	199,865 331,719 24,842 110,021 0 0 2 0 0 0 0
(Surplus) or Deficit on Provision of Services	152,637	50,067	(67,657)	(17,340)	34,280	(3,838)	86,783	234,932	(153,289)	81,643

# **BUDGET MONITORING 2010/11 (OUTTURN)**

SERVICE AREA	Budget	Outturn	Variation
	£000s	£000s	£000s
ECONOMY AND ENVIRONMENTAL SERVICES			
District Assemblies	11,606	11,283	(323)
Engineering Services (1)	26,799	26,461	(338)
Environmental Services (1)	19,358	19,503	145
Property	9,473	9,375	(98)
Planning & Economic Development	3,054	2,964	(90)
Housing and Community Regeneration	11,536	11,567	31
Subtotal	81,826	81,153	(673)
SERVICES FOR CHILDREN & YOUNG PEOPLE			
Achievement & Learning	13,401	13,091	(310)
Area Support & Youth	11,463	11,209	(254)
Specialist Services & Safeguarding	19,117	19,464	347
Commissioning & Resources	(3,103)	(2,895)	208
Not delegated to Schools	156	154	(2)
Capital Resources & Planning	25,537	25,454	(83)
Subtotal (1), (2)	66,571	66,477	(94)
COMMUNITY SERVICES			
Adult Services (1)	61,025	60,295	(730)
Cultural & Customer Services	11,535	11,242	(293)
Health Improvement	310	270	(40)
Subtotal	72,870	71,807	(1,063)
EXECUTIVE /CORPORATE SERVICES			
Governance	2,321	2,120	(201)
Finance	2,021	2,120	(201)
Borough Treasurer	4,220	3,782	(438)
Exchequer (1)	2,165	2,273	108
ICT Services	1,544	1,016	(528)
Other Services	9,247	8,559	(688)
Executive Support	0,2	0,000	(555)
Chief Executive	13	13	0
Executive Support	3,058	2,928	(130)
People & Performance	1,090	874	(216)
Performance & Change	625	441	(184)
Subtotal	24,283	22,006	(2,277)
Total service expenditure	245,550	241,443	(4,107)
Capital, Financing and other (2)	(35,943)	(37,910)	(1,967)
Total all expenditure	209,607	203,533	(6,074)
Adjustment to 'Capital, financing and other	,••-		(3,0.1)
costs' previously reported to reflect property	<b>.</b>	<b>-</b>	
revaluation gains (3)	2,806	2,806	0
Total all expenditure (adjusted)	212,413	206,339	(6,074)

- 1) Service areas shown separately in the segmental reporting note.
- 2) Services for Children and Young People (capital resources and planning) and Capital and Financing budgets and actual outturn shown above have been amended from the Revenue Outturn Report for a £0.04m adjustment reflecting notional charges applicable for minimum revenue provision (MRP) amounts relating to the Hattersley Schools PFI, in accordance with proper accounting practices.
- 3) Capital, Financing and other costs have been amended by £2.84m from the Revenue Outturn Report for notional gains arising from the revaluation of properties, in accordance with proper accounting practice.

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement (CIES) is that specified by the *Best Value Accounting Code of Practice*. However, decisions about resource allocation are taken by Cabinet on the basis of budget reports analysed across services. These reports are prepared on a different basis from the accounting policies used in the financial statements.

The income and expenditure of the Council's principal services recorded in the budget reports for the year are as follows

<u>2010/11</u>	Environmental Services £000	Engineering Services £000	Adult Services £000	Services for Children & Young People	Exchequer £000	Total £000
Fees, charges & other service income	(6,445)	(19,679)	(33,467)	(33,640)	(4,739)	(97,970)
Government grants & contributions	(85)	(777)	(2,320)	(174,699)	(105,792)	(283,673)
Total Income	(6,530)	(20,456)	(35,787)	(208,339)	(110,531)	(381,643)
Employee expenses	6,600	8,863	26,273	153,486	5,857	201,079
Other service expenses	16,764	32,398	67,235	92,183	103,884	312,464
Support service recharges	2,192	1,780	2,174	5,085	3,038	14,269
Depreciation, amortisation and impairment	477	3,876	400	24,062	25	28,840
Total Operating Expenses	26,033	46,917	96,082	274,816	112,804	556,652
Net Cost Of Services	19,503	26,461	60,295	66,477	2,273	175,009

The prior year comparative figures have not been amended as the note meets the requirements of IFRS 8.

# Reconciliation of service Income and Expenditure to Cost of Services in the Comprehensive Income and Expenditure Statement

This reconciliation shows how the figures in the analysis of the service income and expenditure relate to the amounts included in the Comprehensive Income and Expenditure Statement.

	2010/11
	£000
Net expenditure in the service analysis	175,009
Net expenditure of services and support services not included in the	31,330
	206,339
Amount included in the analysis but shown within Other Operating	(35,599)
Expenditure	
Amount included in the analysis but shown within Financing & Investment	(11,598)
Income and Expenditure	
Amount included in the analysis but shown within Taxation and Non-	38,637
Specific Grant Income	
Amount in the CIES not included in management reporting (adjustments	(73,231)
required to comply with proper accounting practices)	
Amount included in management reporting not included in the CIES	(17,364)
Cost of Services in CIES	107,184

# **Reconciliation to Subjective Analysis**

This reconciliation shows how the figures in the analysis of the service income and expenditure relate to a subjective analysis of the Surplus or Deficit on the Provision of Services included in the Comprehensive Income and Expenditure Statement.

2010/11 Fees, charges & other service income Government grants & contributions Interest and Investment Income Income from Council Tax Non domestic rates Non ringfenced government grants Capital grants and contributions Surplus on trading undertakings Gain on Disposal of Fixed Assets	Directorate Analysis (97,970) (283,673)	Services and Support Services not in Analysis 5, 335) (43, 032)	Amounts included in the analysis but shown within Other Operating Expenditure	Amounts included in the analysis but shown within Financing & 1, 60 lnvestment Income and Expenditure £000	Amounts included in the analysis but shown within Taxation and Non-Specific Grant Income £000	Amounts not reported to management for decision making (3,5000)	Amounts not included in CIES	Cost of Services (263,305) (330,278) 1,780 0 0 38,637 602	Corporate Amount (1,780) (77,690) (92,122) (34,594) (38,637) (602)	7000 01 01 01 01 01 01 01 01 01 01 01 01
Total Income	(381,643)	(208,367)	0	2,382	38,637	(3,573)	0	(552,564)	(245,425)	(797,989)
Employee expenses Other services expenses Support service recharges Depreciation, amortisation and impairment Interest Payments Precepts & Levies Payments to Housing Capital Receipts Pool Inc and Exp in relation to investment properties and changes in their fair value Deficit on trading undertakings Loss on Disposal of Fixed Assets Total Expenditure	201,079 312,464 14,269 28,840	41,709 145,738 16,375 35,875 239,697	(25,236) (10,363) (35,599)	(10,818) (3,162)		(70,966) 214 1,094 (69,658)	(17,364)	171,822 441,052 30,644 65,809 (10,818) (25,236) 0 (3,162) 0 (10,363)	8,100 10,818 25,236 9 3,162 27,675 <b>75,000</b>	179,922 441,052 30,644 65,809 0 0 9
(Surplus) or Deficit on Provision of Services	175,009	31,330	(35,599)	(11,598)	38,637	(73,231)	(17,364)	107,184	(170,425)	(63,241)
		206,339								

# 17. Property, Plant and Equipment

Details of movements in property, plant and equipment in 2011/12 are below;

	Land & Buildings £000	Vehicles, Plant & Equipment £000	Infrastructure £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Asets Included in Property, Plant and Equipment £000
Cost or Valuation								
At 1 April 2011	602,884	16,310	85,632	11,374	14,297	77,853	808,350	43,018
Additions	14,619	5,364	9,621	4,495	49	605	34,753	
Donations								
PFI Recognition	83,910						83,910	83,910
Revaluation increases recognised in the Revaluation Reserve	7,557						7,557	
Revaluation increase reversing prior year loss to Surplus/Deficit on the Provision of Services	(851)						(851)	
Revaluation (decreases) recognised in the Revaluation Reserve	(10,870)				(4,964)		(15,834)	(4,124)
Revaluation (decreases) recognised in the Surplus/Deficit on the Provision of Services	(02.006)				(24.900)		(100 706)	(6 E04)
	(83,896)		(4.705)		(24,890)		(108,786)	(6,594)
De-recognition - disposals	(5,935)		(1,735)		(3,134)		(10,804)	
De-recognition - De-recognition of Academy	(40,066)						(40,066)	
Assets reclassified (to)/from Held for Sale	0						0	
Other reclassifications	18,472	1,896	5,493	303	50,159	(76,319)	4	
Other movements in cost or valuation  At 31 March 2012	585,824	23,570	99,011	16,172	31,517	2,139	758,233	116,210
PL 31 Mai Cit 2012	303,024	23,370	33,011	10,172	31,317	2,133	730,233	110,210
Accumulated Depreciation and Impairment								
At 1 April 2011	(88,658)	(8,177)	(7,818)	(3,590)	(5,744)	0	(113,987)	(2,047)
Depreciation charge	(12,035)	(1,894)	(2,448)				(16,377)	(1,097)
Revaluation increases - depreciation/ impairment written out to the Revaluation Reserve Revaluation increases - depreciation/ impairment written out to the Surplus/Deficit on the Provision of Services	12 1,056						12 1,056	0
Revaluation/Impairment losses recognised in the Revaluation Reserve Revaluation/Impairment losses/(reversals) recognised in the	(2,278)				0		(2,278)	
Surplus/Deficit on the Provision of Services	21,362		(999)		2,274		22,637	
De-recognition - disposals	10,193				998		11,191	
-	10,133				330			
De-recognition - other	10,193				330		0	
- '	10,133				330			
De-recognition - other	2,941	(61)			(2,879)		0	
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications Other movements in depreciation and impairment	2,941	, ,			(2,879)		0 0 1 0	
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications	·	(61)	(11,265)	(3,590)		0	0 0 1	(3,144)
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications Other movements in depreciation and impairment At 31 March 2012	2,941	, ,	(11,265)	(3,590)	(2,879)	0	0 0 1 0	(3,144)
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications Other movements in depreciation and impairment	2,941	, ,	(11,265) 87,746	(3,590)	(2,879)	2,139	0 0 1 0	(3,144)
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications Other movements in depreciation and impairment At 31 March 2012  Net Book Value	2,941	(10,132)	, ,		(2,879) (5,351)		0 0 1 0 (97,745)	
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications Other movements in depreciation and impairment At 31 March 2012  Net Book Value At 31 March 2012 At 31 March 2011  Nature of asset owned at 31 March 2012 Owned	2,941 (67,407) 518,417	(10,132) 13,438	87,746	12,582	(2,879) (5,351) 26,166	2,139	0 0 1 0 (97,745) 660,488 694,363	113,066
De-recognition - other Assets reclassified (to)/from Held for Sale Other reclassifications Other movements in depreciation and impairment At 31 March 2012  Net Book Value At 31 March 2012  At 31 March 2011  Nature of asset owned at 31 March 2012	2,941 (67,407) 518,417 514,226	(10,132) 13,438 8,133	87,746 77,813	12,582 7,784	(2,879) (5,351) 26,166 8,553	2,139 77,853	0 0 1 0 (97,745) 660,488 694,363	113,066 40,971

The Council's non-current assets include the disposal of and asset totalling £5.935m. The legal transfer of this asset is still to be completed as at the year end date and is expected to be completed within 2012/13.

Details of comparative movements in property, plant and equipment during 2010/11 are below;

	Land & Buildings £000	Vehicles, Plant & Equipment	Infrastructure £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000	PFI Asets Included in Property, Plant and Equipment £000
Cost or Valuation								
At 1 April 2010	611,039	15,652	79,472	7,922	14,487	32,233	760,805	22,400
Additions	8,470	1,174	7,045	1,255	14	48,623	66,581	106
Donations							0	
PFI Recognition	20,645						20,645	20,645
Revaluation increases recognised in the Revaluation Reserve	9,874						9,874	ļ
Revaluation (decreases) recognised in the Revaluation Reserve Revaluation (decreases) recognised in the Surplus/Deficit on the	(8,705)						(8,705)	
Provision of Services De-recognition - disposals	(9,068)		(700)		(14)		(9,782) 0	
	(24.424)					(22)	-	
De-recognition - De-recognition of Academy	(31,134)					(22)	(31,156) (673)	
Assets reclassified (to)/from Held for Sale	` ′	(540)	(405)	0.407	(400)	(0.004)	, ,	
Other reclassifications	2,444	(516)	(185)	2,197	(190)	(2,981)	769	
Other movements in cost or valuation  At 31 March 2011	(8) <b>602,884</b>	16,310	85,632	11,374	14,297	77,853	(8) <b>808,350</b>	
Accumulated Depreciation and Impairment	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-,-	,	,-	, -	,	,	
At 1 April 2010	(101 555)	(6.220)	(E G./1)	(3,590)	(E 227\	0	(400 040)	(4.363)
'	(101,555)	(6,220) (1,957)	(5,641)	(3,390)	(5,337)	U	(122,343)	
Depreciation charge  Revaluation increases - depreciation/ impairment written out to the	(20,617)	(1,957)	(2,177)				(24,751)	(000)
Revaluation Reserve	22,563						22,563	\$
Impairment losses/(reversals) recognised in the Revaluation Reserve Impairment losses/(reversals) recognised in the Surplus/Deficit on the	6,675						6,675	
Provision of Services	0						0	
De-recognition - disposals	0.045						0	
De-recognition - other	3,645						3,645	
Assets reclassified (to)/from Held for Sale	211				(407)		211	
Other reclassifications	413				(407)		6	
Other movements in depreciation and impairment  At 31 March 2011	(88,658)	(8,177)	(7,818)	(3,590)	(5,744)	0	7 (113,98 <b>7</b> )	
Net Book Value	(55,555)	(0,111)	(1,010)	(0,000)	(0,1 17)		(110,001)	(=,5 11)
At 31 March 2011	514,226	8,133	77,814	7,784	8,553	77,853	694,363	
At 31 March 2010	509,484	9,432	73,831	4,332	9,150	32,233	638,462	21,038
Nature of asset owned at 31 March 2011								
Owned	470,786	7,586	77,814	7,784	8,553	77,853	650,376	;
Finance Lease	2,469	547					3,016	j
PFI PFI	40,971						40,971	40,971

#### Revaluations

The Council carries out a rolling programme that ensures all Property, Plant and Equipment required to be measured at fair value is revalued at least every five years effective from 1<sup>st</sup> April respectively. All valuations were carried out by a qualified R.I.C.S valuers. Valuations of Land & Buildings were carried out in accordance with the methodologies and the basis for estimation set out in the professional standards of the Royal Institution of Chartered Surveyors (R.I.C.S)

	Land & Buildings £000	Vehicles, Plant & Equipment £000	Infrastructure £000	Community Assets £000	Surplus Assets £000	Assets Under Construction £000	Total Property, Plant and Equipment £000
Carried at Historical Cost	10,077	23,570	99,011	16,172	11,220	2,139	162,189
Fair Value at year end							
31st March 2008	38,162						38,162
31st March 2009	169,859						169,859
31st March 2010	27,216						27,216
31st March 2011	163,962						163,962
31st March 2012	176,546				20,297		196,843
Total Cost or Valuation	585,822	23,570	99,011	16,172	31,517	2,139	758,231

# **Effects of Changes in Estimates**

In 2011/12, the Council made material changes to its accounting estimates for Property, Plant and Equipment:

During the revaluation of the Council's Land and Buildings this financial year the valuations, remaining useful lives and residual values were reviewed critically for all the properties subject to review. As a result, the depreciation charge for Land and Buildings of £12.035m for 2011/12 was £5.039m less than it would have been if the useful lives and residual values assessed in previous years had been used for the calculations. The impact of this change will carry forward into 2012/13 and future years.

The major capital commitments under capital contracts as at 31 March 2012 were as follows:

	Full Contract Value £000	Value Outstanding as at 31 March 2012 £000
Droylsden Academy New Build		
Stamford Park Improvements	4,344	1,089
Ashton Northern Bypass - Markazi Jamia Mosque)	4,714	76
Ashton Market Hall Construction	14,803	15
Stockport Road, Mossley, GM Retaining Walls	1,180	29

## 18. Heritage Assets

# **Change in Accounting Policy**

For 2011/12 the Council is required to change its accounting policy for Heritage Assets and recognise them at valuation. Previously, Heritage Assets were either recognised as Community Assets (at cost) within the Property Plant and Equipment classification in the Balance Sheet or were not recognised in the Balance Sheet, as it was not possible to obtain cost information on the assets.

In applying the new accounting policy, the Council has identified that statues and other monuments previously held as Community Assets at a cost value of £0.906m, should now be recognised as Heritage Assets and continue to be measured at cost.

The Council has also recognised an additional £11.554m of Heritage Assets not previously recognised in the Balance Sheet.

The effects of the restatement are as follows:

- at 1 April 2010 Balance Sheet assets to the value of £0.906m were re-classified from Community Assets to Heritage Assets, additional assets to the value of £11.521m were recognised via the Revaluation Reserve (£0.869m) and Donated Asset Account (£10.652)
- Movement in Reserves during 2010/12 and Balance Sheet at 31 March 2011 additional Heritage Assets to the value of £0.033m were recognised via the Revaluation Reserve (£0.033m)

The table below provides the comparative figures for Heritage Assets for 31 March 11 and 31 March 10 in line with the requirements of the Code of Practise. In future years the disclosure will be extended to include a five year analysis of Heritage Assets.

	Civic Regalia	Art Collection	Militeria	Statues & Other Monuments	Total Heritage Assets £000
Cost or Valuation					
At 1 April 2011	578	9,501	1,475	906	12,460
Additions	0	6	0	4	10
At 31 March 2012	578	9,507	1,475	910	12,471
At 31 March 2011	578	9,501	1,475	906	12,460

	Civic Regalia	Art Collection	Militeria	Statues & Other Monuments	Total Heritage Assets £000
Cost or Valuation					
At 1 April 2010	578	9,468	1,475	906	12,427
Additions	0	33	0	0	33
At 31 March 2011	578	9,501	1,475	906	12,460
At 31 March 2010	578	9,468	1,475	906	12,427

## **Heritage Assets**

The Council's Heritage Assets are held for their cultural, environmental or historical associations. With the exception of "Statues and Other Monuments", which by their nature are located across the borough, they are mainly held in the Council's art galleries and museums.

This collection of Heritage Assets has been secured over many years from a variety of sources, being mainly bequeaths, donations and long term loans. Assets acquired from these sources may have conditions attached which govern how the assets may be managed in the future. Any assets with conditions attached are recognised in the Donated Assets Account as a creditor in the Balance Sheet until any outstanding conditions cease.

Heritage Assets are recognised and measured (including the treatment of revaluation gains and losses) in accordance with the Council's accounting policies on property, plant and equipment. However, some of the measurement rules are relaxed in relation to Heritage Assets as detailed below.

The Council's collections of Heritage Assets are accounted for as follows.

• Art Collection - The art collection includes sculptures, paintings and sketches and is reported in the Balance Sheet at market value. There is a programme of valuations for insurance purposes and the items in the collection are valued by the external valuer. The assets within the art collection are deemed to have indeterminate lives and high residual value, hence the Council does not consider it appropriate to charge depreciation. Any acquisitions are initially recognised at cost and donations are recognised at valuation with valuations provided by the external valuers. The last valuation was carried out in October 2009 and will be reviewed periodically.

- Militaria The Council holds on behalf of the trustees of the Museum of the Manchester Regiment, a collection of militeria relating to its historical connection to the former Manchester Regiment. This collection has been acquired either by donation or long term loan. There is a programme of valuations for insurance purposes and the items in the collection are valued by the external valuer. The assets within the collection are deemed to have indeterminate lives and high residual value, hence the Council does not consider it appropriate to charge depreciation. Any acquisitions are initially recognised at cost and donations are recognised at valuation with valuations provided by the external valuers. The last valuation was carried out in October 2009 and will be reviewed periodically.
- Civic Regalia and Silver The Council holds a collection of Civic Regalia and Silver, this collection mainly relates to the former district councils that merged under Local Government Reorganisation (1974) to form the Borough of Tameside. There is a programme of valuations for insurance purposes and the items in the collection are valued by an external valuer. The assets within the collection are deemed to have indeterminate lives and high residual value, hence the Council does not consider it appropriate to charge depreciation. Any acquisitions are initially recognised at cost and donations are recognised at valuation with valuations provided by the external valuers. The last valuation was carried out in October 2009 and will be reviewed periodically.
- Social and Industrial History The Council retains a collection of artefacts relating to the social and industrial history of the Borough. These items are not recognised on the Balance Sheet, as cost information is not readily available and the Council believes that the cost involved in obtaining valuations for these assets would be disproportionate in comparison to the benefits to the users of the Council's financial statements. Nearly all the items in the collection are believed to have a value of less than £50 and as far as the Council is aware no individual item is worth more than £500.
- Statues and Other Monuments There are a number of statues, war memorials and other
  monuments located across the borough. For those assets where information is available,
  they are recognised with the Balance Sheet at historical cost. Where cost information is not
  readily available, the assets are not recognised within the Balance Sheet. The Council
  believes that the cost involved in obtaining valuations for these assets would be
  disproportionate in comparison to the benefits to the users of the Council's financial
  statements.

The carrying amounts of Heritage Assets are reviewed where there is evidence of impairment e.g. where an item has suffered physical deterioration or breakage or where doubts arise as to its authenticity. Any impairment is recognised and measured in accordance with the Council's general policies on impairment. Any acquisitions or disposals of Heritage Assets are accounted for in accordance with statutory accounting requirements relating to capital expenditure and capital receipts.

# 19. Investment Properties

2010/11 £000		2011/12 £000
43,265	Balance at start of the year	38,578
225	Additions	175
(3,867)	Net gains / losses from fair value adjustments	(5,251)
(275)	Derecognition - other	(9)
	Assets reclassified (to)/from Held for Sale	0
(770)	Other reclassifications	0
0	Other movements in cost or valuation	0
38,578	Balance at end of the year	33,493

# 20. Intangible Assets

2010/11 £000		2011/12 £000
	Balance at start of year:	
546	Gross Carrying amounts	1,580
(106)	Accumulated Amortisation	(158)
440	Total	1,422
1,034	Additions	243
(52)	In Year Amortisation	(240)
0	Upward Revaluation	0
0	Other Changes	(4)
1,422	Total	1,421

### 21. Assets Held for Sale

	2010/11	2011/12
	Current Assets £000	Current Assets £000
Balance outstanding at start of year	2	0
Assets newly clasified as held for sale:		
Property, Plant and Equipment	462	0
Intangible Assets	0	0
Other assets/liabilities in disposal groups	0	0
Revaluation losses	(186)	0
Revaluation gains	883	0
Impairment losses	0	0
Assets declassifiied as held for sale:	0	0
Property, Plant and Equipment	0	0
Intangible Assets	0	0
Other assets/liabilities in disposal groups	0	0
Assets sold	(1,159)	0
Transfers from non current to current	0	0
Other Movements	(2)	0
Balance outstanding at year end	0	0

### 22. Long Term Investments

31 March 2011 £000		31 March 2012 £000
10,214	Manchester Airport PLC	10,214
10	Other Long Term Investments	10
10,224	Total	10,224

### a. Manchester Airport PLC

Tameside, in common with all Greater Manchester Districts, other than Manchester City Council, which holds 55%, has a 5% shareholding in Manchester Airport plc. Dividends of £1m were received in 2011/12 (£1m in 2010/11) from the Council's investment in Manchester Airport plc.

The groups financial statements have been prepared in accordance with International Financial Reporting Standards (IFRS). The group had operating profits before taxation and significant items of £65.5m in 2011/12 (£51.3m in 2010/11) and after taxation and significant items a loss of £9.2m (£84.7m in 2010/11). The group had net assets of £761.9m at 31 March 2012 (£817m at 31 March 2011).

Further information can be obtained from the Director of Finance, Manchester Airport – Tel: 08712 710 711.

The shares in Manchester Airport are not traded in an active market and as such a reliable fair value cannot be established. The Council therefore shows its shareholding at historical cost. The dividend return from this investment (£1m in 2011/12) is included in the Councils medium term financial strategy as a key item of revenue income. As such, it is highly unlikely that the Council will dispose of its shareholding.

## 23. Long Term Debtors

31 March 2011		31 March 2012
£000		£000
1	Advances to Companies	1
200	Advances / Loans to Individuals	117
1,229	Tameside Local Education Partnership Loan	1,229
7,295	Manchester Airport Plc (Terminal 2)	7,295
1,382	Manchester Airport Plc (GMMDAF)	1,382
66	Mortgages	32
3,551	Tameside Sports Trust	3,319
13,724	Total	13,375

### a. Manchester Airport PLC (Terminal 2 Loan Debt)

In order to finance the construction of a new terminal (T2) at Manchester Airport and with Government approval, Manchester City Council borrowed from the Public Works Loan Board and lent on to the Airport. Following agreement reached between the City Council and the other nine District Councils in Greater Manchester, Tameside MBC assumed responsibility for a share of the loan debt relating to T2. The Council's share of the debt is £7.295m.

The Airport re-negotiated this loan agreement with the 10 Greater Manchester Authorities in 2010/11 and pays an annual fixed interest of 12% on the outstanding balance at 9th February 2010. Previously the Airport reimbursed the Council for all servicing costs on the underlying loans. The Airport has agreed to repay the loan to the Council by the end of the agreement 2055.

### b. Manchester Airport (GMMDAF Loan Debt)

As part of the re-negotiated debt agreement with the Airport mentioned above, the Council also assumed responsibility for a proportion of the debt owing to the Greater Manchester Metropolitan Debt Administration Fund (GMMDAF) by the Airport (£1.382m). The Airport previously serviced directly to the GMMDAF the repayment on this debt. The Airport pays an annual fixed interest of 12% to the Council on this balance and will repay the loan by 2055.

### c. Tameside Sports Trust Loan

During 2008/09, the Council borrowed £4.280m from the Public Works Loan Board, which it then loaned to Tameside Sports Trust to finance the refurbishment by the Trust of 3 leisure centres across the borough. The Trust reimburses the Council with the full cost of servicing this debt.

### 24. Financial Instruments

### a. Financial Instrument Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

31 March 2011			31 Mar	ch 2012
Long Term	Current		Long Term	Current
£'000	£'000		£'000	£'000
156,267	1,047	Financial Liabilities Principal Amount	150,600	6,094
767	1,938	Adjustment for Amortised Cost	774	1,950
157,034	2,985	Financial Liabilities at Amortised Cost	151,374	8,044
		Financial Liabilities at Fair value through Income and		
0	0	Expenditure	0	0
157,034	2,985	Total Borrowings	151,374	8,044
0	74,657	Total Loans and receivables Principal Amount		76,266
0	70	Adjustment for Amortised Cost		53
0	(13,656)	Loans and Receivables treated as Cash Equivilents		(60,375)
0	61,071	Loans and Receivables at amortised cost	0	15,944
10	0	Available for Sale Financial Assets	10	
0	0	Financial assets at fair value through income and expenditure		
10,214	0	Unquoted Equity Investment at cost	10,214	
10,224	61,071	Total Investment	10,224	15,944

Under accounting requirements the financial instruments value shown in the Balance Sheet includes the principal amount borrowed or lent plus accrued interest and further adjustment for breakage costs or stepped interest loans (measured by an effective interest rate calculation). Accrued interest is shown separately in current assets/liabilities where the payments/receipts are due within one year.

### b. Fair Value of Financial Assets and Liabilities Carried at Amortised Cost

Financial liabilities and financial assets represented by loans and receivables are carried on the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash-flows that take place over the remaining life of the instruments, using the following assumptions:-

- Where an instrument has a maturity of less than 12 months the fair value is taken to be the principal outstanding;
- The fair value of trade and other receivables is taken to be the invoiced or billed amount

The fair values for financial liabilities have been determined by reference to the Public Works Loan Board (PWLB) redemption rules and prevailing PWLB redemption rates at the Balance Sheet date, and include accrued interest. The fair value of non-PWLB debt has also been calculated using the same procedures and interest rates and this provides a sound approximation for fair value for these instruments.

The fair values are as follows:

31 March 2011			31 March 2012	
Carrying Amount £'000	Fair Value £000		Carrying Amount £'000	Fair Value £'000
118,328	135,901	PWLB Debt	117,702	149,804
41,691	43,777	Non PWLB Debt	41,716	40,387
19,158	19,158	Trade Creditors	14,760	14,760
179,177	198,836		174,178	204,951

The fair value is greater than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the Balance Sheet date.

31 March 2011			31 Marc	h 2012
Carrying Amount £000	Fair Value £000		Carrying Amount £000	Fair Value £000
		Money Market Loans		
74,729	74,729	Less Than 1 Year	76,313	76,313
0	0	Greater Than 1 Year	0	0
10,071	10,071	Trade Debtors	10,081	10,081
84,800	84,800	Total Loans and Receivables	86,395	86,395

## 25. Nature and Extent of Risks Arising from Financial Instruments

# **Key Risks**

The Council's activities expose it to a variety of financial risks, the key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Council.
- Liquidity risk the possibility that the Council might not have funds available to meet its commitments to make payments.
- Re-financing risk the possibility that the Council might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms.
- Market risk the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.

### **Overall Procedures for Managing Risk**

The Council's overall risk management procedures focus on the unpredictability of financial markets, and are structured to implement suitable controls to minimise these risks. The procedures for risk management are set out through a legal framework set out in the *Local Government Act 2003* and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and

Investment Guidance issued through the Act. Overall these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by the adoption of a Treasury Policy Statement and treasury management clauses within its constitution;
- by approving annually in advance prudential indicators for the following three years limiting:
  - The Council's overall borrowing;
  - o Its maximum and minimum exposures to fixed and variable rates;
  - Its maximum and minimum exposures to the maturity structure of its debt;
  - o Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance:

These are required to be reported and approved at or before the Council's annual Council Tax setting budget. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported semi-annually to Members.

The 2011/12 Budget Report, which incorporates the prudential indicators, was approved by Council on 22 February 2011 and is available on the Council website. The key indicators issues within the indicators were:

- The Authorised Limit for 2011/12 was set at £257.249m. This is the maximum limit of external borrowings or other long term liabilities.
- The Operational Boundary was expected to be £237.249m. This is the functioning level of debt and other long term liabilities during the year.
- The maximum amounts of fixed and variable interest rate exposure were set at 450% and 100% based on the Council's net debt.
- The maximum and minimum exposures to the maturity structure of debt are shown in Appendix 2c of the 2011/12 Budget Report.

These policies are implemented by the central treasury team. The Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices. These Treasury Management Practices are a requirement of the Code of Practice and are reviewed periodically.

### Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poor Ratings Services. The Annual Investment Strategy also imposes a maximum amount and time limits in respect of each financial institution. Deposits

are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above. Additional selection criteria are also applied after this initial criteria is applied.

The key areas of the Investment Strategy are that the minimum criteria for investment counterparties are:

- Credit ratings of Short Term F1, Long Term A+ or greater, Support B/C and Individual 3
  (Fitch or equivalent rating), with the lowest available rating being applied to the criteria.
- Domiciled in a country which has a minimum sovereign rating AA.
- UK Institutions provided with support from the UK Government.

The full investment strategy for 2011/12 was approved by Full Council on 22 February 2011 and is available on the Council's website.

The Council's maximum exposure to credit risk in relation to its investments in banks and financial institutions of £76.260m cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Council's deposits, but there was no evidence at the 31 March 2012 that this was likely to crystallise.

The following analysis summarises the Council's potential maximum exposure to credit risk, based on experience of default, adjusted to reflect current market conditions.

	Amount at 31 March 2012	Historical experience of default	Adjustment for market conditions at 31 March 2012	Estimated maximum exposure to default
	£000s	%	%	£000s
	(a)	(b)	( c)	(a * c)
Deposits with banks and financial institutions (principal amount)	76,260	0.08	0.08	61.01
Trade debtors	10,081	8.89	8.89	896.20
Total	86,341			957.21

There were no breaches of the Council's counterparty criteria occurred during the reporting period and the Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The Council does not generally allow credit for its trade debtors, at the year end date a balance of £11.017m was outstanding for payment. The outstanding amount can be analysed by age as follows:

31 March 2011 £000	Trade Debtors	31 March 2012 £000
5,399	Less than three months	8,251
72	Three to four months	139
3,019	Four to five months	158
1,581	More than five months	1,533
10,071	Total	10,081

### **Liquidity risk**

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well through a comprehensive cash flow management system, as required by the CIPFA Code of Practice. This seeks to ensure that cash is available when it is needed.

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and the PWLB and Money Markets for access to longer term funds. The Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The maturity analysis of financial assets (principal amount) is as follows:

All investments placed in the year were restricted to a maximum maturity period of 3 months, this policy reduced the risk that the Council would hold an investment with an institution that had a declining credit rating.

All trade and other payables are due to be paid in less than one year and trade debtors of £10.081m are not shown in the table below.

31 March 2011		31 March 2012
£000		£000
74,657	Less than one year	76,260
0	Between one and two years	0
0	Between two and three years	0
0	More than three years	0
74,657	Total	76,260

## **Refinancing and Maturity Risk**

The Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The Council's approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. These include:

- Monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- Monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities (principal amount) is as follows, with the maximum and minimum limits for fixed interest rates maturing in each period (approved by Council in the 2011/12 Budget Report):

31 March 2011		Approved maximum limits	Approved minimum limits	31 March 2012
£000		£000	£000	£000
1,047	Less than one year	15,669 (10%)	nil (0%)	6,094
5,667	Between one and two years	23,504 (15%)	nil (0%)	18,973
31,015	Between two and five years	47,008 (30%)	nil (0%)	13,149
8,576	Between five and ten years	62,677 (40%)	nil (0%)	7,838
111,009	More than ten years	156,694 (100%)	78,347 (50%)	110,640
157,314	Total			156,694

### Market risk

**Interest rate risk** - The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- borrowings at fixed rates the fair value of the borrowing liability will fall no impact on revenue balances);
- investments at variable rates the interest income credited to the Income and Expenditure Account will rise;
- investments at fixed rates the fair value of the assets will fall (no impact on revenue balances).

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Comprehensive Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Comprehensive Income and Expenditure Statement and effect the General Fund Balance, subject to influences from government grants. Movements in the fair value of fixed rate investments that have a quoted market price will be reflected in the Comprehensive Income and Expenditure Statement

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together Council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The treasury management section will monitor the market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure better long term returns, similarly the drawing of longer term fixed rate borrowing would be postponed.

If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

31 March 2011		31 March 2012
£000		£000
21,160	Decrease in the fair value of fixed rate borrowings liabilities (no impact on Comprehensive Income and Expenditure Account)	20,517

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in the Note 24b – Fair value of Financial Assets and Liabilities Carried at Amortised Cost.

**Price risk** - The Council, excluding the Greater Manchester Pension Fund, does not generally invest in equity shares but does in common with all Greater Manchester Districts have a 5% shareholding in Manchester Airport plc. (except Manchester City Council which holds 55%). As there is no active market for this holding, the shares are shown at the Balance Sheet date at £10.214m, being cost less any impairment. Whilst this holding is generally illiquid, the Council is exposed to losses arising from movements in the price of the shares.

As the shareholding has arisen from the acquisition of a specific interest, the Council is not in a position to limit its exposure to price movements by diversifying its portfolio. Instead the Council monitors factors that might cause a fall in the value of its shareholding.

**Foreign exchange risk** - The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

# 26. Inventories

		Consumable Stores		enance erials	Serv Wor	ent rices rk in gress	Acqui Const	erty red or ructed Sale	То	tal
	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Balance outstanding at start of year	393	289	195	177	58	92	0	0	646	558
Purchases	2,392	1,615	664	643	255	3	0	0	3,311	2,261
Recognised as an expense in the year	(2,497)	(1,586)	(680)	(593)	(221)	(42)	0	0	(3,398)	(2,221)
Written off balances	1	(9)	(2)	6	0	0	0	0	(1)	(3)
Reversals of write- offs in previous years	0	0	0	0	0	0	0	0	0	0
Balance outstanding at year-end	289	309	177	233	92	53	0	0	558	595

# 27. Short-term Debtors

31 March		31 March
2011		2012
£000		£000
11,129	Central Government Bodies	8,973
(3,079)	Doubtful Debts Reserve	(4,036)
6	Debtor - NHS Bodies	266
161	Other Local Authorities	901
22,290	Other Entities and Individuals	25,114
135	Debtor - Public Corporations & Trading Funds	20
30,642	Total	31,238
	Other	
4,348	Capital Debtors	4,825
2,885	Payments In Advance	7,093
54	Transferred Services	45
37,930	Total including others	43,201

### 28. Cash and Cash Equivalents

31 March		31 March
2011		2012
£000		£000
8,067	Cash at Bank - Schools	14,151
13,656	Short-term Investments	60,375
39	Cash held by the Authority	40
21,762		74,566
(4,189)	Cash in the Hand of Collectors	(6,296)
0	Cash Overdrawn at Schools	0
17,573	Total	68,270

### 29. Short-term Creditors

31 March		31 March
2011		2012
£000		£000
(9,871)	Central Government Bodies	(8,152)
(219)	Creditor - NHS Bodies	(342)
(1,750)	Other Local Authorities	(1,998)
(19,158)	Other Entities and Individuals	(14,760)
(1,408)	Creditor - Public Corporations & Trading Funds	(190)
(32,406)	Total	(25,442)
	Other	
(9,769)	Capital Creditors	(4,789)
(5,752)	Deposits & Receipts in Advance	(3,184)
(3,834)	Short Term Accumulating Compensated Absences	(3,896)
(51,761)	Total including others	(37,311)

# 30. Other Long Term Liabilities

31 March 2011 £000		31 March 2012 £000
(9,874)	Former Greater Manchester County Council Debt	(9,191)
(501)	Former Lancashire County Council Debt	(391)
(10,375)	Balance at 31 March	(9,582)

The Greater Manchester County Council ceased to exist on 31 March 1986. The debt associated with the non-current assets of the Greater Manchester County Council passed to the successor authorities with debt administration being managed by Tameside MBC on behalf of those authorities.

This Balance Sheet shows the proportion, mainly allocated on a population basis, of the Greater Manchester County Council Debt transferred directly to this Council.

The balance of former Greater Manchester County Council Debt at 31 March 2012 includes £1.202m of debt relating to the Airport, which the Council assumed responsibility for as part of the

re-negotiated terms of the debt agreement between the Airport and the 10 Greater Manchester Authorities during 2009/10. The Airport previously serviced directly the repayment on this element of the debt.

The debt outstanding at 31 March 2012 (£9.191m) is net of Greater Manchester Probation Service Debt at 31 March 2012 (£0.116m), which is serviced directly by the Probation Service.

The debt outstanding on those assets transferred from Lancashire County Council at the 1974 reorganisation continues to be administered by Lancashire County Council.

#### 31. Usable Reserves

Movements in the Council's Usable Reserves are detailed in the Movement in Reserves Statement and Note 39 Transfer to/from Earmarked Reserves.

# **Capital Receipts Unapplied Account**

2010/11		2011/12
£000		£000
0	Balance at 1 April	0
(1,178)	Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	(147)
1,188	Use of the Capital Receipts Reserve to finance new capital expenditure	174
9	Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	2
(19)	Transfer from the Deferred Capital Receipts Reserve upon receipt of cash	(29)
0	Balance at 31 March	0

This represents capital receipts from the disposal of land and other assets which are available to finance capital expenditure. The balance at year end represents receipts which have not yet been applied for this purpose.

### **Capital Grants and Other Contributions Unapplied Reserve**

2010/11		2011/12
£'000		£'000
(28,580)	Balance at 1 April	(8,818)
23,694	Grants & contributions received in previous years - applied	1,466
938	Grants & contributions received in previous years - applied to fund REFCUS	2,285
(4,870)	Grants & contributions received in year - not applied	(9,058)
	Transfer to Earmarked Reserves	1,017
	Amounts repaid to Funding Body	204
	Prior Year Adjustments	77
(8,818)	Balance at 31 March	(12,827)

The balance at year end represents capital grants without conditions which have been received but not yet applied to finance capital expenditure.

### 32. Unusable Reserves

### **Revaluation Reserve**

2010/11 £000		2011/12 £000
(82,706)	Balance at 1 April	(104,356)
(869)	Initial recognition of Heritage Assets 1st April 2010	0
(32,471)	Upward revaluation of assets	(7,569)
2,030	Downward revaluation of assets and impairment losses not charged to the Surplus/Deficit on the Provision of Services	18,111
(30,441)	Surplus or deficit on revaluation of non-current assets not posted to the Surplus/Deficit on the Provision of Services	10,542
6,867	Difference between fair value depreciation and historical cost depreciation	3,222
2,793	Revaluation gains on Property, Plant and Equipment (used to reverse previous revaluation losses)	0
0	Accumulated gains on assets sold or scrapped (prior year)	0
0	Accumulated gains on assets sold or scrapped	8
9,660	Amount written off to the Capital Adjustment Account	3,230
(104,356)	Balance at 31 March	(90,584)

The Revaluation Reserve contains the gains made by the Council arising from increases in the value of its property, plant and equipment. The balance is reduced when assets with accumulated gains are:

- revalued downwards or impaired and the gains are lost;
- used in the provision of services and the gains are consumed through depreciation; or disposed of and the gains are realised

The Reserve contains only revaluation gains accumulated since 1 April 2007, the date that the Reserve was created. Accumulated gains arising before that date are consolidated into the balance on the Capital Adjustment Account.

### **Pensions Reserve**

2010/11		2011/12
£000		£000
359,200	Balance at 1 April	137,900
(151,900)	Actuarial gains or losses on pension assets and liabilities	91,300
(50,200)	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the provision of services in the CIES	16,000
(19,200)	Employer's pensions contributions and direct payments to pensioners payable in the year	(19,100)
137,900	Balance at 31 March	226,100

The Pensions Reserve absorbs the timing differences arising from the different arrangements for accounting for post employment benefits and for funding benefits in accordance with statutory provisions. The Council accounts for post employment benefits in the Comprehensive Income and Expenditure Statement as the benefits are earned by employees accruing years of service, updating the liabilities recognised to reflect inflation, changing assumptions and investment returns on any resources set aside to meet the costs. However, statutory arrangements require benefits earned to be financed as the Council makes employer's contributions to pension funds or eventually pays any pension for which it is directly responsible. The debit balance on the Pensions Reserve therefore shows a substantial shortfall in the benefits earned by past and current employees and the resources the Council has set aside to meet them. The statutory arrangements will ensure that funding will have been set aside by the time the benefits come to be paid.

# **Capital Adjustment Account**

2010/11 £000		2011/12 £000
(379,571)	Balance at 1 April	(383,281)
	Reversal of items relating to capital expenditure debited or credited to the CIES:	
24,751	- Charges for depreciation of non current assets	16,377
0	- Charges for impairment of non current assets	19,379
9,864	- Revaluation losses on Property, Plant and Equipment	66,771
	- Revaluation gains on Property, Plant and Equipment (used to reverse previous revaluation losses)	(204)
52	- Amortisation of intangible assets	240
5,198	- Revenue expenditure funded from capital under statute	614
27,927	- Amounts of non current assets written off on disposal or sale as part of the gain/loss on disposal to the CIES	39,686
8,010	- Unequal Pay Back Pay	0
191	- Prior year adjustments	0
75,993		142,863
(9,660)	Adjusting amounts written out of the Revaluation Reserve	(3,230)
66,333	Net written out amount of the cost of non current assets consumed in the year  Capital financing applied in the year:	139,633
(1,188)	- Use of the Capital Receipts Reserve to finance new capital expenditure	(174)
(5)	- Use of the Capital Investment Reserve to finance new capital expenditure	(35)
(33,768)	- Capital grants and contributions credited to the CIES that have been applied to capital financing	(25,503)
(23,694)	- Application of grants to capital financing from the Capital Grants & Other Contributions Unapplied Account and REFCUS Reserve	(1,466)
(9,889)	- Statutory provision for the financing of capital investment charged against the General Fund	(10,565)
(5,366)	- Capital expenditure charged against the General Fund	(2,311)
(73,910)		(40,054)
3,867	Movements in the market value of Investment Properties debited or credited to the CIES	5,251
0	Movement in the Donated Assets Account credited to the CIES	0
(383,281)	Balance at 31 March	(278,451)

The Capital Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for the consumption of non-current assets and for financing the acquisition, construction or enhancement element of those assets under statutory provisions. The account is debited with the cost of acquisition, construction or enhancement as depreciation, impairment losses and amortisations are charged to the Comprehensive Income and Expenditure Statement (with reconciling postings from the Revaluation Reserve to convert fair value figures to a historical cost basis). The Account is credited with the amounts set aside by the Council as finance for the costs of acquisition, construction and enhancement.

The Account contains accumulated gains and losses on Investment Properties and gains recognised on donated assets that have yet to be consumed by the Council.

The Account also contains revaluation gains accumulated on Property, Plant and Equipment before April 2007, the date that the Revaluation Reserve was created to hold such gains.

### **Deferred Capital Receipts Reserve**

2010/11 £000		2011/12 £000
(110)	Balance at 1 April	(66)
0	Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the CIES	0
19	Transfer to the Capital Receipts Reserve upon receipt of cash	29
25	Mortgage Principal Repaid in Previous Years	5
(66)	Balance at 31 March	(32)

The Deferred Capital Receipts Reserve holds the gains recognised on the disposal on non-current assets but for which cash settlement has yet to take place. Under statutory arrangements the Council does not treat these gains as usable for financing new capital expenditure until they are backed by cash receipts. When the deferred cash settlement eventually takes place, amounts are transferred to the Capital Receipts Reserve.

### **Financial Instruments Adjustment Account**

2010/11 £000		2011/12 £000
(821)	Balance at 1 April	(610)
0	Premiums incurred in the year and charged to the CIES	0
212	Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	213
212	Amount by which finance costs charged to the CIES are different from finance costs chargeable in the year in accordance with statutory requirements	213
(609)	Balance at 31 March	(397)

The Financial Instrument Adjustment Account absorbs the timing differences arising from the different arrangements for accounting for income and expenses relating to certain financial instruments and for bearing losses or benefitting from gains per statutory provisions. The Council uses the Account to manage premiums paid and discounts received on the early redemption of loans. Premiums are debited and discounts are credited to the Comprehensive Income and Expenditure Statement when they are incurred, but reversed out of the General Fund Balance to the Account in the Movement in Reserves Statement. Over time, the net expense is posted back to the General Fund balance in accordance with statutory arrangements for spreading the burden on Council Tax.

# **Collection Fund Adjustment Account**

2010/11 £000		2011/12 £000
(675)	Balance at 1 April	(608)
67	Amount by which council tax income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(366)
(608)	Balance at 31 March	(974)

The Collection Fund Adjustment Account manages the differences arising from the recognition of Council Tax income in the Comprehensive Income and Expenditure Statement as it falls due from Council Tax payers compared with the statutory arrangements for paying across amounts to the General Fund from the Collection Fund.

### **Short Term Accumulating Compensated Absences Account**

2011/12		2011/12
£000		£000
5,316	Balance at 1 April	3,834
(5,316)	Settlement or cancellation of accrual made at the end of the preceding year	(3,834)
3,834	Amounts accrued at the end of the current year	3,896
(1,482)	Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	62
3,834	Balance at 31 March	3,896

The Short Term Compensated Absences Account absorbs the differences that would otherwise arise on the General Fund Balance from accruing for compensated absences earned but not taken in the year, e.g. annual leave entitlement carried forward at 31 March. Statutory arrangements require that the impact on the General Fund Balance is neutralised by transfers to or from the Account.

### 33. Provisions

### **Short Term Provisions**

31 March 2011 £000		31 March 2012 £000
0	CRC Provision	(270)
(8,010)	Unequal Pay Back Pay	(8,010)
(8,010)	Total	(8,280)

# **Long Term Provisions**

					Otl	her				
	Insurance Fund		Insurance Fund		Ruby Street		Provisions		Total	
	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12		
	£000	£000	£000	£000	£000	£000	£000	£000		
Balance at 1 April	(3,265)	(3,213)	(114)	(114)	(127)	(136)	(3,506)	(3,463)		
Additional Provisions Made in Year	(1,435)	(2,841)	0	(19)	(9)	(1,099)	(1,444)	(3,959)		
Amounts Used in Year	1,487	2,771	0	133	0	1,168	1,487	4,072		
Balance at 31 March	(3,213)	(3,283)	(114)	0	(136)	(67)	(3,463)	(3,350)		

### **Insurance Fund**

The fund is mainly to cover the third party and employer's liability claims that are settled for amounts less than the excess on the policy for that year. External insurers continue to cover claims for amounts above the excess.

### **Other Provisions**

Other provisions includes the Stalybridge Railway Clock Fund and the Pension Probate.

# 34. Capital Expenditure and Capital Financing

2010/11 £000		2011/12 £000
216,028	Opening Capital Financing Requirement	236,508
	plus PFI added in Year	
	Capital Investment	
87,226	Property, Plant and Equipment	118,073
225	Investment Properties	175
1,034	Intangible assets	243
9,666	Revenue Expenditure Funded from Capital under Statute	6,831
	Sources of Finance	
(1,188)	Capital Receipts	(174)
(61,932)	Government Grants and Other Contributions	(33,186)
(4,683)	Direct Revenue Contributions	(2,311)
(688)	Contribution from Capital Reserve	(35)
(9,180)	Minimum Revenue Provision	(9,775)
236,508	Closing Capital Financing Requirement	316,349

# **Explanation of Movements in Year**

2010/11 £000		2011/12 £000
377	Increase in underlying need to borrow (supported by government financial assistance)	(205)
309	Increase in underlying need to borrow (unsupported by government financial assistance)	(1,884)
(409)	Assets acquired under finance leases	(169)
20,204	Assets acquired under PFI / PPP contracts	82,099
20,481	Increase / (decrease) in Capital Financing Requirement	79,841

#### 35. Leases

#### **Finance Leases**

The Council had 48 assets under finance leases in 2011/12. The assets acquired under these leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

31 March 2011		31 March 2012
£000		£000
2,469	Other Land and Buildings	69
263	Vehicles, Plant, Furniture and Equipment	16
2,732	Total	85

The Council is committed to making minimum payments under these leases comprising settlement of the long-term liability for the interest in the property acquired by the Council and finance costs that will be payable by the Council in future years while the liability remains outstanding. The minimum lease payments are made up of the following amounts:

31 March 2011 £000		31 March 2012 £000
	Finance lease liabilities (net present value of minimum lease payments):	
(171)	· current	(21)
(2,667)	· non current	(2,648)
(17,706)	Finance costs payable in future years	(17,390)
(20,544)	Minimum lease payments	(20,059)

The minimum lease payments will be payable over the following periods:

Minimum Lease Payments 2010/11	Finance Lease Liabilities 2010/11		Minimum Lease Payments 2011/12	Finance Lease Liabilities 2011/12
(486)	(171)	Not later than one year	(254)	(21)
		Later than one year and not later than		
(1,164)	(39)	five years	(909)	(25)
(18,894)	(2,628)	Later than five years	(18,896)	(2,623)
(20,544)	(2,838)		(20,059)	(2,669)

The Council has sub-let some of the office accommodation held under these finance leases. At 31 March 2012 the minimum payments expected to be received under non-cancellable sub-leases was £15k.

### **Operating Leases**

The Council had 195 assets under operating leases in 2011/12, with typical lives of 3-5years. The future minimum lease payments due under non-cancellable leases in future years are:

2010/11		2011/12
£000		£000
484	Not later than one year	472
472	Later than one year and not later than five	0
	years	
0	Later than five years	0
956	_	472

The expenditure charged to the Central Services line in the Comprehensive Income and Expenditure Statement during the year in relation to these leases was:

2010/11		2011/12
£000		£000
2,234	Minimum lease payments	1,197
0	Contingent rents	0
0	Sublease payments receivable	0
2,234		1,197

#### Council as Lessor

During 2011/12 the Council continued to lease land and buildings by means of operating leases. The future minimum lease payments due under non-cancellable leases in future years are:

2010/11		2011/12
£000		£000
743	Not later than one year	743
2,686	Later than one year and not later than five years	2,686
44,127	Later than five years	43,489
47,556		46,919

#### 36. Private Finance Initiatives & Similar Contracts

### a. Private Finance Initiative - Hattersley Schools PFI Project

The Council entered into a 30-year PFI contract on 19 June 2002, with Interserve plc and the Halifax Bank of Scotland, (trading as Pyramid Schools (Tameside) Ltd) to provide a 210 place school for Arundale Primary and Nursery School in Hattersley, a 420 place school for Pinfold Primary School also in Hattersley and a 750 place school for Alder Community High School in Gee Cross, Hyde. Services commenced at the primary schools on 9 September 2002 and at the high school in April 2003. The Council pays a unitary charge for the provision of accommodation and facilities management at the schools. The capital costs within the unitary charge are offset by the specific grant payment reflecting the notional credit approval issued by Department for Education

(DfE). The total contractual unitary charge payment for the three schools in 2011/12 was £2.988m (£2.907m in 2010/11). The grant received in 2011/12 was £1.718m (£1.718m in 2010/11).

The grant was initially based on the notional debt outstanding at the beginning of each financial year, which reduced by a nominal 4% on an annual basis. This changed in 2006/07 when an annuity basis of payment was introduced, giving a constant grant payment for the remainder of the scheme's life. The unitary charge will increase on an annual basis to reflect increases in line with the retail price index on the indexed element (44%). The Council has therefore set up an interest bearing equalisation reserve effective for the period of the contract, to ensure that future estimated unitary charge payments are provided for over the period of the contract. The reserve is also to be credited with the Council's share of any deductions made for unavailability and performance, refinancing gains, capital and revenue contributions from the schools and other relevant Services for Children and Young People (SCYP) budgets that are not expended in year, and interest.

The affordability of future unitary charge payments will be assessed on an annual basis and contributions to the reserve considered when determining the overall SCYP budget allocation. The balance on the reserve at 31 March 2012 was £1.255m (£1.518m at 1 April 2011).

The table below shows details of the value of assets held under the Hattersley Schools PFI contract:

2010/11		2011/12
£000		£000
	Cost or Valuation	
22,400	Balance at 1 April	22,506
106	Addition / Recognition	53
0	Revaluation decrease recognised in the Revaluation Reserve	(4,124)
0	Revaluation decrease recognised in the surplus/deficit on the provision of services	0
22,506	Balance at 31 March	18,435
	Accumulated Depreciation and Impairment	
(1,362)	Balance at 1 April	(2,047)
(685)	Depreciation Charge	(687)
(2,047)	Balance at 31 March	(2,734)

21,038 Balance Sheet amount as at 1 April	20,459
20,459 Balance Sheet amount at 31 March	15,701

The estimated balance outstanding of the amount that will eventually be paid under the contract is £79.736m, assuming the contract ends on its due date of 8 September 2032 and the table below summarises these values:

Hattersley Schools PFI Contract		Est	imated Co	ntract Payr	ment	
	2012/13	2013/14- 2017/18	2018/19- 2022/23	2023/24- 2027/28	2028/29- 2032/33	Total from 2012/13 Onwards
	£000	£000	£000	£000	£000	£000
Liability	365	1,693	2,014	4,160	6,395	14,627
Finance Costs	1,596	7,468	6,417	4,976	2,212	22,669
Contingent Rental Finance Costs	325	1,948	2,503	3,609	4,329	12,714
Service Charges	866	5,616	7,607	7,231	8,406	29,726
Total Charges	3,152	16,725	18,541	19,976	21,342	79,736

### Movement in Outstanding Liability

	£000
Liability Outstanding at 1 April 2011	(14,892)
Additions	0
Payments During the Year	265
Capital Expenditure Incurred in the Year	0
Other Movements	0
Liability Outstanding at 31 March 2012	(14,627)

### b. Building Schools for the Future

### **Mossley Hollins & St Damians PFI Contract**

The objective of the Building Schools for the Future (BSF) programme is to transform Secondary Education both through the development of personalised learning and new ways of learning and teaching, as well as providing major capital investment into school facilities and Information Communication Technology (ICT) services.

The Council secured over £186m capital and ICT funding through PFI and traditional grant in Wave 3 of the national BSF programme. This includes the design and build contracts for the co-located New Charter Academy and Samuel Laycock School and Droylsden Academy buildings and the PFI contracts for the Mossley Hollins, St Damian's Science College, Hyde Technology School, Thomas Ashton School, Denton Community College, White Bridge College and Elmbridge School buildings.

Alder Community High School's network cabling was upgraded during the summer term 2009 and the school also commenced a full ICT Managed Service from September 2010. The Council has also earmarked £21.7m of capital receipts from the disposal of surplus secondary school sites to the BSF programme but only 50% of that sum, pending a clearer view of the level of capital receipts, is achievable in the current economic climate.

The cost of providing full facilities management services and life cycle maintenance for all maintained secondary schools that will be developed through the BSF programme (for both PFI and traditionally funded schools) has been included within the final business cases for each phase of schemes. The affordability gap between the cost of the PFI unitary charge and facilities management services less school contributions was £1.487m per annum at April 2009 prices when the contract was let. The Schools Forum has agreed to meet this shortfall through on-going contributions from the Dedicated Schools Grant and the creation of a reserve which will accrue interest and contribute to the affordability of the on-going services. The affordability position will be reviewed in 2012/13 to take account of changes in any of the assumptions of expenditure, income, interest and inflation rates. It will also be reviewed to take account of the impact of any changes in school status (i.e. Academisation).

The actual balance of the BSF reserve at 31 March 2012 is £6.537m (£5.717m at 1 April 2011), which is made up of the following contributions:

	£000
Balance as at 1 April 2011	5,717
Retained Devolved Formula Capital	80
Retained DSG	890
BSF Grant	6,459
School DSG Contributions	1,887
Investment Income & Reserve Interest	121
YPLA Sixth Form Grant	1,016
One-off Business Rate Refunds	363
Use of the Reserve	(9,995)
Balance as at 31 March 2012	6,538

The Council entered into a 25 year PFI agreement to deliver new schools and facilities management services for Mossley Hollins and St Damians high schools on 4 February 2009. Construction started on site on 9 March 2009, Mossley Hollins was completed in February 2011 and St Damians in April 2011. Both schools are now operational. The total value of the PFI contract is £82.569m including £38.736m operating costs and £43.833m funding needed during construction at April 2008 prices. The capital cost of the two PFI schools is £39.532m. The unitary charge is £5.405m per annum plus inflation. Both schools have signed Governing Body agreements committing them to making their contribution to the PFI unitary charge and the ICT services contract revenue costs. Each school will contribute £580 per pupil, per year, to the cost of the unitary charge, based on a capacity of 750 pupils each and £105 per pupil based on pupil numbers on roll, at April 2008 prices.

The table below shows details of the value of assets held under the Mossley Hollins/St Damians BSF PFI contract:

2010/11		2011/12
£000		£000
	Cost or Valuation	
0	Balance at 1 April	20,512
20,645	Addition / Recognition	18,602
0	Revaluation decrease recognised in the Revaluation Reserve	0
(133)	Revaluation decrease recognised in the surplus/deficit on the provision of services	(593)
20,512	Balance at 31 March	38,521
	Accumulated Depreciation and Impairment	
0	Balance at 1 April	0
0	Depreciation Charge	(410)
0	Balance at 31 March	(410)
0	Balance Sheet amount as at 1 April	20,512
20,512	Balance Sheet amount at 31 March	38,111

The estimated balance outstanding of the amount that will eventually be paid under the contract is £179.295m. In line with the contract modelled below, the total cost over the life of the project includes for example both operating costs and assumed costs in respect of interest and inflation charges.

The table below summarises these values on the assumption the contract ends on its due date of 27th February 2036:

Mossley Hollins and St Damian's PFI Contract	Estimated Contract Payment						
	2012/13	2013/14- 2017/18	2018/19- 2022/23	2023/24- 2027/28	2028/29- 2032/33	2033/34- 2036/37	Total from 2012/13 Onwards
	£000	£000	£000	£000	£000	£000	£000
Liability	536	3,299	4,958	7,874	10,217	11,215	38,099
Finance Costs	3,403	16,264	14,507	11,789	7,873	2,025	55,861
Contingent Rental Finance Costs	247	1,930	3,194	4,679	5,818	5,325	21,193
Service Charges	1,716	9,529	11,164	12,610	17,444	11,679	64,142
<b>Total Charges</b>	5,902	31,022	33,823	36,952	41,352	30,244	179,295

### Movement in Liability Outstanding

	£000
Liability Outstanding at 1 April 2011	(20,057)
Additions	(18,668)
Payments During the Year	904
Capital Expenditure Incurred in the Year	0
Other Movements	0
Liability Outstanding at 31 March 2012	(37,821)

### **Five Schools PFI Contract**

A second 25 year PFI contract was signed in April 2010, to deliver new facilities and services for Hyde Technology School, Thomas Ashton School, Denton Community College, White Bridge College and Elmbridge School. The first school, White Bridge College, was completed and handed over in September 2011, with the remaining four being completed and handed over in line with the original programme on 3 January 2012.

The total value of the PFI contract is £131.905m including £63.214m operating costs and £68.691m funding needed during the construction at April 2010 prices. The capital cost of the five PFI schools is £65.255m. The base unitary charge is £9.409m per annum plus inflation. Schools have signed Governing Body agreements committing them to making their contribution to the PFI unitary charge and the ICT services contract revenue costs. Each mainstream school will contribute a basic £580 per pupil, per year, to the cost of the unitary charge based on capacity and £105 per pupil based on pupil numbers on roll, at April 2008 prices. Special schools and pupil referral units will make contributions based on premises budgets as the number of pupils to space ratio is much lower.

The table below shows details of the value of assets held under the Five School BSF PFI contract:

2010/11		2011/12
£000		£000
	Cost or Valuation	
0	Balance at 1 April	0
0	Addition / Recognition	65,255
0	Revaluation decrease recognised in the Revaluation Reserve	0
0	Revaluation decrease recognised in the surplus/deficit on the provision of services	(6,001)
0	Balance at 31 March	59,254
	Accommutated Degree sisting and Immeriment	
	Accumulated Depreciation and Impairment	
	Balance at 1 April	0
0	Depreciation Charge	0
0	Balance at 31 March	0
0	Palance Sheet amount as at 1 April	0
	Balance Sheet amount as at 1 April	50.054
0	Balance Sheet amount at 31 March	59,254

The estimated balance outstanding of the amount that will eventually be paid under the contract is £294.779m. In line with the contract modelled below, the total cost over the life of the project includes for example, both operating costs and assumed costs in respect of interest and inflation charges.

The table below summarises these values on the assumption the contract ends on its due date in September 2037:

Five School PFI Contract			Est	imated Coı	ntract Payr	nent	
	2012/13	2013/14- 2017/18	2018/19- 2022/23	2023/24- 2027/28	2028/29- 2032/33	2033/34- 2037/38	Total from 2012/13 Onwards
	£000	£000	£000	£000	£000	£000	£000
Liability	916	5,691	7,638	12,011	16,122	22,819	65,197
Finance Costs	6,475	30,867	27,601	22,986	16,371	6,447	110,747
Contingent Rental Finance Costs	165	1,652	3,058	4,689	6,101	7,183	22,848
Service Charges	2,183	12,234	15,612	18,039	24,597	23,322	95,987
Total Charges	9,739	50,444	53,909	57,725	63,191	59,771	294,779

# Movement in Outstanding Liability

	£000
Liability Outstanding at 1 April 2011	0
Additions	(65,255)
Payments During the Year	58
Capital Expenditure Incurred in the Year	0
Other Movements	0
Liability Outstanding at 31 March 2012	(65,197)

The Council in accordance with national policy is procuring the BSF programme through the establishment of a Local Education Partner (LEP) and has followed the European Union competitive dialogue procurement process. A Local Education Partnership (LEP) was established with Inspired Spaces (Carillion Plc. and Building Schools for the Future Investments Limited) on 4 February 2009. The Council also entered into a six year ICT managed services contract for all high schools and academies on 4 February 2009 with Ramesys Ltd. The Council has taken up its option to invest 10% share of equity in the LEP. It has also taken up its 10% investment in the PFI.

### a. Summary of PFI Projects

The tables below show details of the value of assets and liabilities held under the three PFI contracts at 1 April 2011 and 31 March 2012:

2010/11		2011/12
£000		£000
	Cost or Valuation	
22,400	Balance at 1 April	43,018
20,751	Addition / Recognition	83,910
0	Revaluation decrease recognised in the Revaluation Reserve	(4,124)
(133)	Revaluation decrease recognised in the surplus/deficit on the provision of services	(6,594)
43,018	Balance at 31 March	116,210
	Accumulated Depreciation and Impairment	
(1,362)	Balance at 1 April	(2,047)
(685)	Depreciation Charge	(1,097)
(2,047)	Balance at 31 March	(3,144)
21,038	Balance Sheet amount as at 1 April	40,971
40,971	Balance Sheet amount at 31 March	113,066

	£000
Liability Outstanding at 1 April 2011	(34,949)
Additions	(83,923)
Payments During the Year	1,227
Capital Expenditure Incurred in the Year	0
Other Movements	0
Liability Outstanding at 31 March 2012	(117,645)
Short Term PFI Finance Lease Liability (2012/13)	(1,817)
Long Term PFI Finance Lease Liability (Future Years)	(115,828)
	(117,645)

### 37. Events After the Balance Sheet Date

No events have occurred between the 1st April 2012 and the 28th June 2012 that might have a bearing upon the financial results of 2011/12 and the financial position presented in the Balance Sheet.

# 38. Adjustments between Accounting Basis and Funding Basis under Regulation

<u> </u>	Usable Reserves				
2011/12	General Fund Balances £000	Capital Receipts Unapplied Account £000	Capital Grants and Other Contributions Unapplied Reserve	Movement in Unusable Reserves	
Adjustments to Capital Adjustment A/C:					
Reversal of items debited or credited to the CIES: Charges for depreciation of non current assets Charges for impairment of non current assets Revaluation losses on PPE Revaluation gains on PPE (used to reverse previous revaluation losses)	(16,377) (19,379) (66,771) 204			16,377 19,379 66,771 (204)	
Movements in the market value of Investment Properties Amortisation of Intangible Assets Capital grant and contributions received/repaid in year Revenue Expenditure Funded from Capital under Statute Amounts of non current assets written off on disposal or sale as part of the gains/loss on disposal to the CIES Unequal Pay Back Pay	(5,251) (240) 34,357 (2,899) (39,686)		(8,854) 2,285	5,251 240 (25,503) 614 39,686	
Prior Year Adjustments Insertion of items not debited or credited to the CIES: Statutory provision for the financing of capital investment: Minimum revenue provision (MRP) for capital financing - GM and lancashire debt repayment Capital expenditure charged against General Fund balances Use of Capital Investment Reserve to Finance Capital Exp Capital grant and contributions received in previous years - applied Use of the Capital Receipts Reserve to finance capital exp	9,775 790 2,311 35	174	1,466	(9,775) (790) (2,311) (35) (1,466) (174)	
Adjustments to Capital Receipts Unapplied Account: Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES Contribution from the Capital Receipts Reserve to finance the payments	146	(146) 2		0	
to the Government capital receipts pool  Adjustments to Deferred Capital Receipts Reserve: Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the CIES Transfer to Capital Receipts Reserve upon receipt of cash Mortgage principal repaid in previous years  Adjustments to Financial Instruments Adjustment A/C:	(5)	(29)		0 29 5	
Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	(212)			212	
Adjustments to Pensions Reserve: Reversal of items relating to retirement benefits debited or credited to	(16,000)			16,000	
the CIES (see note 47) Employer's pensions contributions and direct payments to pensioners payable in the year	19,100			(19,100)	
Adjustments to Collection Fund Adjustment A/C: Amount by which council tax income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	366			(366)	
Adjustment to Accumulating Compensated Absences Adjustment A/C:  Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(62)			62	
Total Adjustments	(99,800)	0	(5,103)	104,903	

	Us			
2010/11	General Fund Balances £000	Capital Receipts Unapplied Account £000	Capital Grants and Other Contributions Unapplied Reserve £000	Movement in Unusable Reserves £000
Adjustments to Capital Adjustment A/C:				
Reversal of items debited or credited to the CIES: Charges for depreciation of non current assets Charges for impairment of non current assets Revaluation losses on PPE Revaluation gains on PPE (used to reverse previous revaluation losses)	(24,751) 0 (9,864) 2,793			24,751 0 9,864 (2,793)
Movements in the market value of Investment Properties Amortisation of Intangible Assets Capital grant and contributions received/repaid in year Revenue Expenditure Funded from Capital under Statute Amounts of non current assets written off on disposal or sale as part of the gains/loss on disposal to the CIES Unequal Pay Back Pay Prior Year Adjustments Insertion of items not debited or credited to the CIES: Statutory provision for the financing of capital investment: -	(3,867) (52) 38,637 (6,136) (27,927) (8,010) (191)		(4,870) 938	3,867 52 (33,767) 5,198 27,927 8,010 191
- Minimum revenue provision (MRP) for capital financing - GM and lancashire debt repayment Capital expenditure charged against General Fund balances Capital grant and contributions received in previous years - applied Use of Capital Receipts Reserve to Finance Capital Exp	9,180 709 5,366 5		23,689	(9,180) (709) (5,366) (23,689) (5)
Adjustments to Capital Receipts Reserve: Transfer of sale proceeds credited as part of the gain/loss on disposal to the CIES	1,178	(1,178)		0
Use of the Capital Receipts Reserve to finance capital exp Contribution from the Capital Receipts Reserve towards administrative costs of non current asset disposals		1,188		(1,188) 0
Contribution from the Capital Receipts Reserve to finance the payments to the Government capital receipts pool	(9)	9		0
Adjustments to Deferred Capital Receipts Reserve: Transfer of deferred sale proceeds credited as part of the gain/loss on disposal to the CIES				0
Transfer to Capital Receipts Reserve upon receipt of cash Mortgage principal repaid in previous years	(23)	(19)		19 23
Adjustments to Financial Instruments Adjustment A/C: Proportion of premiums incurred in previous financial years to be charged against the General Fund Balance in accordance with statutory requirements	(212)			212
Adjustments to Pensions Reserve: Reversal of items relating to retirement benefits debited or credited to	50,200			(50,200)
the CIES (see note 47) Employer's pensions contributions and direct payments to pensioners payable in the year	19,200			(19,200)
Adjustments to Collection Fund Adjustment A/C: Amount by which council tax income credited to the CIES is different from council tax income calculated for the year in accordance with statutory requirements	(67)			67
Adjustment to Accumulating Compensated Absences Adjustment A/C:  Amount by which officer remuneration charged to the CIES on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	1,482			(1,482)
Total Adjustments	47,641	0	19,757	(67,398)

# 39. Transfer to/from Earmarked Reserve

Balance at 1 April 2010 £000	Transfers Out 2010/11 £000	Transfers In 2010/11 £000	Balance at 31 March 2011 £000		Balance at 1 April 2011 £000	Transfers Out 2011/12 £000	2011/12 £000	Balance at 31 March 2012 £000
(5,144)	5,144	0		ABG Reserve	0	0	0	ı
(90)	0	0		Automatic Number Plate Recognition	(90)	0	0	(90)
(53)	0	0		Aquifer Museum Reserve	(53)	0	(121)	, ,
(2)	2	(2.222)		Ashton Library Repairs	(0	0	(8)	
(3,779)	952	(2,889)		BSF Affordability Reserve	(5,716)	9,938	(10,759)	(6,537)
(200)	0	(050)		Schools Redeployment Reserve	(200)	200	(0.740)	(4.4.004)
(7,603)	2,003	(258)	, , ,	Budget Strategy	(5,858)	0	(8,746)	
0	0	(500)		Sustcom Budget Strategy Reserve	(500)	0	(490)	, ,
0	0	(500)		Governance Budget Strategy Reserve	(500)	0	(100)	, ,
(405)	0	(5,000) (1,220)		Adults Budget Strategy Reserve	(5,000) (1,345)	1 220	0	(5,000) (125)
(125) (3,816)	4,847	(1,853)		SCYP Budget Strategy Reserve Capital Investment	(822)	1,220 1,902	(2,956)	(1,876)
	4,047	(1,000)	, ,		, ,			(1,070)
(12)	0	(04)		Capital Tameside Cemetery & Crematoria	(12)	24	(12)	(206)
(24)	0	(91) (128)	٠ ,	Childrens Centre Reserve	(115) (681)	690	(91)	(200)
(553) (80)	0	(120)		Childrens Legal Costs Reserve	(80)	80	(9)	0
(236)	0	(210)		Corporate Initiatives	(446)	13	(2,204)	(2,637)
(230)	0	(210)	, ,	DAs Neighbourhood Management Transitional Budget R	(440)	13	(2,204)	(2,037)
0	0	0		DAS Operational Servs Transitional Budget Reserve	١	0	0	0
(150)	0	(393)		Co Location of Drugs Service Reserve	(543)	0	(7)	(550)
(4,327)	6,879	(8,692)		Early Retirements	(6,140)	0	(7) (1,440)	
(4,327)	0,079	(0,092)		Emergency Response	(0,140)	0	(1,440)	(1,380)
(1,101)	0	(354)		Energy Efficiency Reserve	(1,455)	1,455	0	(143)
(1,101)	49	(535)		Financial/Corporate Systems	(663)	322	0	(341)
(177)	0	(194)		Future Premiums	(335)	0	(904)	(1,239)
(1,003)	0	(4)		Hard Facilities Management Serv Contract Reserve	(1,007)	0	(4)	(1,011)
(300)	0	(+)		Hattersley Highway Reserve	(300)	0	(+)	(300)
(984)	0	0		Hattersley Regeneration Reserve	(984)	256	0	(728)
(588)	41	(118)		ICT Strategy Reserve	(665)	1,509	(1,344)	
(1,579)	0	(1.0)		Improvement & Efficiency Reserve	(1,579)	1,579	(1,011)	(000)
(123)	69	(7)		Industrial Estates	(61)	0	(17)	(78)
(5,912)	0	(635)	٠,,	Insurance Reserves	(6,548)	0	(829)	(7,377)
Ó	0	, 0		Planning LIA Reserve	Ó	0	(34)	
0	0	(60)		Operational Depot Reserve	(60)	0	(100)	
0	0	(1,436)		Partnership Strategy Reserve	(1,436)	843	0	(593)
(2,250)	0	0	(2,250)	Pay Equalities Reserve	(2,250)	116	0	(2,134)
(172)	75	0	(97)	Peer Support Reserve	(97)	75	0	(22)
(1,893)	383	(8)		PFI Reserve	(1,518)	3,407	(3,144)	(1,255)
(51)	0	0		Planning PDG Reserve	(51)	0	(5)	
(122)	2	0	, ,	Pole Bank Depot	(120)	0	0	(120)
(109)	0	(63)		Patrollers Radio System	(172)	0	0	(172)
0	0	(8,645)		Unspent Revenue Grant & Contribution Reserves	(8,645)	8,691	(3,329)	
(113)	0	(36)	, ,	Risk Initiatives	(149)	42	(41)	
0	0	0		Ruby Street Reserve	0	0	(133)	
(183)	76	(28)		Sports Club Development Fund Reserve	(135)	0	0	(135)
(229)	180	(150)		Schools Teachers Early Retirement Reserve	(199)	0	(120)	(319)
(200)	0	0		Children & Learning Early Retirements Reserve	(200)	200	(1.17)	0
(556)	0	(145)	٠ ,	Stamford Park Reserve	(701)	0	(145)	(846)
(100)	0	0		Supporting People Reserve	(100)	100	0	0
(120)	0	0		Former Surestart PCT Employees Reserve	(120)	0	0	(120)
(142)	0	0	, ,	Theatre Reserve	(142)	0	0	(142)
(749)	99	(400)	, ,	Traffic Management	(650)	130	(157)	, ,
(40)	0	(130)		Transport Replacement Fleet Reserve	(170)	0	(282)	, ,
(2,547)	0	(410)		Waste PFI Reserve	(2,957)	0	(139)	
(40)	0	(150)		Winter Gritting Reserve	(150)	0	(65)	
(40)	20,801	(34,342)	(40) (61,408)	Youth Clubs	(40) (61,408)	32,792	(16) (37,751)	

### **Automatic Number Plate Recognition (Crime reduction)**

Alternative funding was secured in 2010/11 in order to fund the purchase of the Automatic Number Plate Recognition equipment. The funds in this reserve have now been earmarked to fund alternative projects in line with the key priority of crime and disorder reduction.

### **Museum Reserve**

A reserve to contribute to the financing of the Aquifer Gallery project.

### **Ashton Library Repairs**

In accordance with the Lottery grant requirements an annual sum needs to be provided for future repairs.

### **BSF Affordability**

For further information about this reserve, see pages 89-95.

### **Schools Redeployment**

A reserve to finance associated cost of redeployed employees from Tameside MBC schools.

### **Budget Strategy**

These reserves are earmarked to support the delivery of the Medium Term Financial Strategy.

### **Capital Investment**

Unspent monies earmarked for Capital Funding will be utilised in future years in financing the Council's capital programme.

## **Capital Tameside**

Part of the receipt from the sale of Council houses to New Charter Trust has been earmarked for reinvestment to finance "Capital Tameside".

#### **Cemeteries and Crematoria**

The Council operates one crematorium and eight cemeteries. This reserve was set up to fund the replacement of cremators as and when they are needed.

## **Children's Centre**

A reserve to finance ongoing and future children's centre building maintenance programmes.

#### **Children's Legal Costs**

A reserve to finance an increase of court fees paid by local authorities in childcare and adoption proceedings.

### **Corporate Initiatives**

Funds have been set aside to fund the implementation of projects that support the Council's crosscutting corporate initiatives.

### Co - Location of Drugs Service

Funds have been set aside to fund a project to co locate dispersed Substance Misuse Services within Tameside.

## **Early Retirements**

A reserve has been set up to assist in meeting future years' additional pension costs arising from the "strain on the fund" due to earlier retirement than provided for in the fund valuation.

### **Emergency Response**

This reserve has been earmarked to assist in funding expenditure in the event of any major emergency response situations within the borough.

# **Energy Efficiency**

These funds are to support investment in energy efficiency schemes to secure future cost reductions.

### Financial / Corporate Systems

This reserve is to be used to fund future planned implementation / maintenance of corporate computer systems.

### **Future Premiums**

This reserve has been established to finance the cost of premiums in relation to future debt rescheduling.

## **Hard Facilities Management Service Contract**

The purpose of this reserve is to fund the affordability gap between the cost of the Hard Facilities Management service for New Charter Academy and their revenue and devolved capital contributions.

### **Hattersley Highway**

Part of the receipt from the sale of land at Hattersley has been earmarked for reinvestment to finance highway improvements in Hattersley.

### **Hattersley Regeneration**

Part of the receipt from the sale of land at Hattersley has been earmarked for reinvestment to finance regeneration initiatives in Hattersley.

### **ICT Strategy**

Reserve to finance an overall Information and Document Management Strategy for the organisation.

# **Industrial Estates**

Service charges are levied on four of the Council's Industrial Estates. Monies collected, based on a percentage of rental income, are set aside to cover expenditure in respect of communal areas of each estate.

### Insurance

An assessment has been made of the Insurance Fund in order to comply with Financial Reporting Standard 12. The value shown as a reserve relates to an estimate of claims incurred but not reported

### **Planning LIA Reserve**

Monies earmarked for Building Economic Resilience set aside to fund remaining initiatives.

### Partnership Strategy

This reserve will contribute towards the effective management of new schemes, taking place through the Tameside Improvement Partnership.

### **Pay Equalities**

Funds have been earmarked to support litigation costs which are occurring.

### **Peer Support Reserve**

A reserve has been created to fund future initiatives in respect of business process engineering across the North West Region.

#### PFI

For further information about this reserve, see Note 36 (as with BSF Affordability and Hard Facilities Management Service Contract, this has been provided as a separate note for the accounts).

### Planning Delivery Grant (HPDG)

The HPDG Reserve is money from a grant received in 2010/11 put to one side to fund future years Joint Waste Development Plans within Planning & Economic Development.

#### **Pole Bank Park**

Amounts have been set aside from revenue savings for the refurbishment of Pole Bank Park.

# **Patrollers Radio System**

Reserve to support the digital radio system for the Patroller Service with the capability to link to blue light services in the future.

### **Unspent Revenue Grant & Contributions**

IFRS has meant the crediting of the Comprehensive Income and Expenditure Statement with grants and contributions, with no conditions attached, in the year of receipt. The Unspent Revenue Grant Reserve is the amount of revenue grant, with no conditions attached, put into a reserve to fund future proscribed revenue expenditure.

#### **Tameside Risk Initiatives**

A reserve has been created to provide training in areas of high risk insurance claiming and aims to ensure that there is a reduction in claims for the future.

# **Ruby Street**

Funding has been received from the Land Agency to correct problems at the site of the former football pitch. Work cannot take place until methane gas emissions are reduced.

### **Sports Club Development Fund**

This reserve relates to the development of sports clubs around the borough.

## School - Teachers Early Retirement

A reserve to finance the associated ongoing pension cost of teachers who retire before the age of 60.

### **SCYP Early Retirement**

A reserve to finance capitalised costs associated with the early retirement of employees from ongoing service reviews.

#### **Stamford Park**

This reserve is in respect of works which will not be funded as part of the Heritage Lottery Fund scheme.

### **Supporting People**

This reserve has been set up to assist potential problems in future years when the Supporting People grant reduces in value.

#### Former Surestart PCT Employees

A reserve to finance future years pension costs relating to former Surestart Primary Care Trust (PCT) employees who are now employed by Tameside MBC.

### **Tameside Theatre**

Fund put in place to support the future of Theatrical Arts in the Borough after the closing of Tameside Theatre.

### **Traffic Management**

Contributions received from developers upon completion of a development when new infrastructure is adopted by the Council. The future maintenance of the infrastructure asset becomes the responsibility of the Council in perpetuity. The monies are held in reserve for future maintenance of the highway infrastructure.

### **Transport Replacement Fleet**

Revenue monies set aside for future maintenance of various types of vehicle procured via Prudential Borrowing over a period of 3 to 5 years. Any remaining amounts at the end of the borrowing periods will be used to fund future replacement purchases.

#### **Waste PFI**

These funds have been set aside to smooth the impact of future years levy increases and associated managed collection costs.

# **Winter Gritting**

A reserve has been created to fund any additional winter maintenance costs in future years. This is as a result of rising costs due to the adverse weather conditions of 2010/11 and 2011/12.

# 40. Cash Flow Statement - Operating Activities

The cash flows for operating activities include the following items:

Restated 2010/11 £000		2011/12 £000
(1,767)	Interest received	(1,798)
10,912	Interest paid	15,319
0	Dividends received	(1,000)

# 41. Cash Flow Statement - Investing Activities

The cash flows for investing activities include the following items:

Restated		
2010/11		2011/12
£000		£000
73,481	Purchase of property, plant and equipment, investment property and	45,868
	intangible assets	
168,200	Purchase of short-term and long-term investments	37,976
9	Other payments for investing activities	2
(1,233)	Proceeds from the sale of property, plant and equipment, investment	(181)
	property and intangible assets	
(173,951)	Proceeds from short-term and long-term investments	(83,050)
(35,378)	Other receipts from investing activities	(34,424)
31,128	Net cash flows from investing activities	(33,809)

# 42. Cash Flow Statement - Financing Activities

The cash flows for financing activities include the following items:

Restated		
2010/11		2011/12
£000		£000
(5)	Cash receipts of short- and long-term borrowing	(14)
(236)	Other receipts from financing activities	(61)
624	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts	1,396
14,471	Repayments of short- and long-term borrowing	634
4,268	Other payments for financing activities	3,593
19,122	Net cash flows from financing activities	5,548

#### 43. Construction Contracts

As at 31 March 2012, there were no significant construction contracts in place, where the Council was undertaking construction programmes for external customers.

# 44. Acquired and Discontinued Operations

The Council has not acquired nor discontinued any operations during 2011/12.

# 45. Agency Services

The Council has the following agency agreements as detailed below;

# a. Hattersley / Mottram Project

The Hattersley / Mottram project involves the regeneration of land previously owned by Manchester City Council and Tameside MBC mainly for residential use. In addition, the former Manchester City Council housing stock has now transferred and is owned by Peak Valley Housing Association (PVHA). This is being improved and refurbished as part of the latter's business plan, for which £18.5m has been provided from the proceeds from the sale of the land.

The Council's partners in the development project are English Partnerships, (now Homes and Communities Agency), Contour Housing Group Ltd, (now Symphony Housing Group), PVHA, and Manchester City Council. The partners operate under a Collaboration Agreement and, in accordance with this agreement signed by the principal partners, Tameside MBC acts as the Accountable Body on behalf of the partnership. Tameside MBC receives funds from the developers (Base Hattersley and CTP Property Holdings Ltd) as per the respective development agreements and distributes the funds to the partners in priority ranking as per the Collaborative Agreement.

The balance of £2.949m is to be carried forward into 2012/13 and used to fund the remaining elements of the Hattersley Business Plan. The new District Centre including a new food retail store is scheduled to open on 9th July 2012 and the community facilities are expected to open September 2012. The first phase of new private house building commenced in June 2010 and a further phase of development is expected.

The financial movements in the year were as follows:

2010/11				2011/12		
Income £000	Expenditure £000	Total £000		Income £000	Expenditure £000	Total £000
		(3,997)	Balances Brought Forward			(4,017)
						0
			Receipts from Developers in			
			year	(5,085)	0	(5,085)
(20)	0	(20)	Interest Earned on Balances	(22)	0	(22)
	0		Payments to PVHA	0	6,175	6,175
(20)	0	(20)	Subtotal	(5,107)	6,175	1,068
		, ,				
0	0	(4,017)	Balance carried forward	(5,107)	6,175	(2,949)

# b. Local E Government Standards Body

The Local E Government Standards Body was re-launched at the NWeGG Annual Conference on the 7<sup>th</sup> November 2006. Established to support the needs of Local Authorities and the Transformational Government agenda, LeGSB is embarking on a journey to facilitate the take up of standards, which can then be mapped onto a Local Government standards architecture reference model and developed with the local government community.

The Council is the lead partner and accountable body for the project. The Council previously received contributions from the Department for Communities & Local Government (DCLG), the Department of Work & Pensions (DWP) & the Department for Children Schools & Families (DCSF) for any expenditure incurred on the project up to the level of grant funding. The under spend in year is the balance of the funding remaining and is needed to continue the work of the project into next year

Details of Income and Expenditure are detailed below:

2010/11 £000		2011/12 £000
	Income	
(163)	Balance b/fwd	(31)
(10)	Contributions	(118)
(173)	Total Income	(149)
	Expenditure	
131	Staff Costs (non TMBC)	66
11	Supplies & Services Expenses	24
142	Total Expenditure	90
(31)	Receipt in Advance	(59)

#### c. I-network

In November 2011 North West 'E' Government Group (NWEGG) was re-launched as i-Network. It brings together Local Authorities across the North West to support the delivery of the Local Government Modernisation Programme referred to as eGovernment. It was set up by local authorities for local authorities.

The membership of i-Network consists of 30 North West local authorities and is chaired by Tameside MBC who is also the accountable body. I-Network charges membership fees in order to sustain the partnership and deliver set outcomes, this is where a significant element of funding for this programme is obtained.

Details of Income and Expenditure are detailed below:

2010/11		2011/12
£000		£000
	Income	
(47)	Balance b/fwd Revenue	(94)
(313)	Contributions	(417)
(451)	Grant - North West Improvement and	(383)
	Efficiency Partnership	
(811)	Total Income	(894)
(811)	Total Income Expenditure	(894)
( <b>811</b> )		<b>(894)</b> 276
. ,	Expenditure	
347	Expenditure Employee Expenses	276
347 14	Expenditure Employee Expenses Premises Expenses	276 4
347 14 180	Expenditure Employee Expenses Premises Expenses Supplies & Services Expenses	276 4 99

# d. Customer-Led Transformation

Customer-Led Transformation is a project designed to promote customer insight and the development of second generation websites for user empowerment funded by the Department for Communities and Local Government (DCLG). Tameside MBC has been selected to be the lead Council and as a result acts as the administrator of the funds.

The Local Government Group (LGG) monitor the delivery of the project and provide updates to the key partners, DCLG, Tameside MBC and the Local Government Delivery Council. As part of this role they authorise Tameside MBC to release payments. All expenditure incurred in respect of this project will be funded from the grant and will not be a liability to Tameside MBC.

Income and Expenditure in 2011/12 is detailed below;

2010/11		2011/12
£000		£000
	Income	
(4,745)	Balance b/fwd	(838)
0	Grant Received	0
(4,745)	Total Income	(838)
	Expenditure	
933	Professional Services & Consultancy	359
2,974	Project Payments to Authorities	165
3,907	Total Expenditure	524
(838)	Receipt in Advance	(314)

#### e. Collection Fund

The Council as a Billing Authority acts as the agent of major preceptors when collecting Council Tax on their behalf. The major preceptors are the Greater Manchester Police Authority and the Greater Manchester Fire and Rescue Authority. No fee is chargeable for the service.

The Council, as the Billing Authority, also acts as agent for the Government in collecting National Non Domestic Rates (NNDR). The Government paid an allowance for the cost of this collection in 2011/12 of £0.301m (£0.304m in 2010/11).

# 46. Pooled Budgets

# **Joint Commissioning - Integrated Older People Services**

The Council has entered into a pooled budget arrangement with Tameside & Glossop Primary Care Trust for the provision of an Integrated Older People's Service to ensure the maximum quality of life and independence of vulnerable older people, by working in partnership across agencies and by using a whole systems approach. The Council and the Primary Care Trust have an agreement in place for funding these services that will run from year to year unless terminated (in accordance with Partnership Agreement), with the partners contributing funds to the agreed budget as calculated in accordance with the partnership agreement.

The pooled budget is hosted by Tameside MBC on behalf of the two partners to the agreement.

2010/11		2011/12
£000		£000
	Funding provided to the pooled budget:	
21,051	· the Authority	19,056
26,755	· the Trust	26,655
47,806		45,711
	Expenditure met from the pooled budget:	
21,013	the Authority	18,905
26,711	the Trust	26,720
47,724		45,625
82	Net surplus arising on the pooled	96
62	budget during the year	86
38	Authority share of the net surplus arising	151
36	on the pooled budget	151

# **Pooled Budget - Integrated Community Equipment Service**

Tameside MBC is the host for an Integrated Community Equipment Service (ICES). The aim of ICES is to provide a community equipment service, responsive to authorised requests, which removes the burden and responsibilities from the partners regarding equipment sourcing, centralised storing, distribution, fitting and technical demonstrations, collection, recycling and serving and maintenance.

2010/11		2011/12
£000		£000
	Funding provided to the pooled budget:	
300	the Authority	300
671	· the Trust	663
50	Other Authority	50
1,021		1,013
	Expenditure met from the pooled budget:	
295	the Authority	330
660	the Trust	728
49	· Other Authority	55
1,004		1,113
17	Net surplus / (Deficit) arising on the	(100)
17	pooled budget during the year	(100)
5	Authority share of the net surplus /	(30)
3	(deficit) arising on the pooled budget	(30)

# 47. Other Balances

# **Manchester Airport PLC**

The holdings (£5.702m) represent shares transferred to Tameside M.B.C. on the demise of Greater Manchester Council at nil cost as opposed to cash share purchases.

# 48. Member's Allowances

The Council paid the following amounts to members of the Council during the year.

	2010/11	2011/12
	£000	£000
Total	1,264	1,282

# 49. Termination Benefits

The Council did not make any compulsory redundancies in 2011/12.

Exit Package cost band (Including special payments)	Number Of Compulsory Redundancies		Number departures		Total numb packages bar	by cost	Total cos packages in	
	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12	2010/11	2011/12
£0-£20,000	0	0	833		833		,,,,	£000 1,748
£20,001-£40,000 £40,001-£80,000	0	0	158 12		158 12		4,229 558	549 153
Total	0	0	1,003	201	1,003	201	12,421	2,450

Costs in respect of individuals who left and who received no actuarial reduction to their accrued pension are not included in the table above. These are built into the actuarial review and are covered by the employer's normal contributions and therefore not identified separately. This is due to the difficulty of separating termination benefits from post-employment benefits.

# 50. Officer's Remuneration

The remuneration paid to the Council's senior employees is as follows:

			2011/12		
Post Holder Information	Salary, Fees and Allowances	Compensation for Loss of Office	Total Remuneration	Employers Pension Contribution	Total Remuneration including Pension Contributions
	£	£	£	£	£
Chief Executive - Steven Pleasant	166,929	0	166,929	27,209	194,138
Executive Director, Children, Learning and Economic Services	133,277	0	133,277	21,724	155,001
Executive Director, Economy & Environment *	20,634	62,854	83,488	3,363	86,851
Executive Director, Community, Environment, Adults and Health Services	123,804	0	123,804	20,180	143,984
Executive Director, Executive Support **	55,544	32,430	87,974	9,054	97,028
Executive Director of Governance,	124,003	0	124,003	20,212	144,215
Executive Director of Finance,	115,205	0	115,205	18,778	133,983
Executive Director, Pensions	103,555	0	103,555	16,879	120,434
TOTAL			938,235	137,399	1,075,634

<sup>\*</sup>The Executive Director, Economy Environment was in post until 31<sup>st</sup> May 2011. The annualised salary for this post was £104,985

<sup>\*\*</sup> The Executive Director, Executive Support was in post until 31st December 2011. The annualised salary for this post was £62,854

	2010/11					
Post Holder Information	Salary, Fees and Allowances	Compensation for Loss of Office	Total Remuneration	Employers Pension Contribution	Total Remuneration including Pension Contributions	
	£	£	£	£	£	
Chief Executive - Steven Pleasant	166,929	0	166,929	25,540	192,469	
Executive Director, Services for Children and Young People	133,277	0	133,277	20,391	153,668	
Executive Director, Economy & Environment	123,804	0	123,804	18,942	142,746	
Executive Director, Community Services	123,804	0	123,804	18,942	142,746	
Executive Director, Executive Support (Deputy Chief Executive)	93,238	0	93,238	14,449	107,687	
Executive Director of Governance, Borough Solicitor (Deputy Chief Executive)	120,030	0	120,030	18,906	138,936	
Executive Director, Finance	114,517	0	114,517	17,521	132,038	
Executive Director, Pensions	110,850	0	110,850	16,960	127,810	
TOTAL			986,449	151,651	1,138,100	

# **Employees' Remuneration**

The Council's other employees receiving more than £50,000 remuneration for the year (excluding employer's pension contributions) were paid the following amounts:

Number of Employees (including severance payments) 2010/11	Rumeneration Band	Number of Employees (excluding severance payments) 2011/12	Number of Employees (including severance payments) 2011/12
80	£50,000 - £54,999	70	70
66	£55,000 - £59,999	61	61
23	£60,000 - £64,999	17	17
15	£65,000 - £69,999	19	19
6	£70,000 - £74,999	6	8
16	£75,000 - £79,999	14	14
3	£80,000 - £84,999	1	1
2	£85,000 - £89,999	3	3
7	£90,000 - £94,999	0	0
3	£95,000 - £99,999	1	1
0	£100,000 - £104,999	1	1
0	£105,000 - £109,999	0	0
221	Total	193	195

This table excludes the Chief Executive and members of the Executive Management Team.

A number of employees in 2011/12 received a one off severance payment under the Council's time limited scheme.

# 51. External Audit Costs

2010/11 £000		2011/12 £000
257	Fees payable to the Audit Commission with regard to external audit services carried out by the appointed auditor	231
0	Fees payable to the Audit Commission in respect of statutory inspection	0
37	Fees payable to the Audit Commission for the certification of grant claims and returns	52
0	Fees payable in respect of other services provided by the appointed Auditor	0
(18)	Rebate in respect of International Financial Reporting Standards	0
(11)	Value for Money rebate	0
265	Total	283

# 52. Pensions Schemes Accounted for as Defined Contribution Schemes

Teachers employed by the Council are members of the Teachers Pension Scheme, administered by the Department for Education. This scheme provides teachers with specified benefits on their retirement and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

The scheme is technically a defined benefit scheme. However, the scheme is unfunded and the Department for Education uses a notional fund as a basis for calculating the employers' contribution rate paid by local authorities. The Council is not able to identify its share of the underlying financial position and performance of the scheme with sufficient reliability for accounting purposes. For the purposes of this Statement of Accounts, it is therefore accounted for on the same basis as a defined contribution scheme.

In 2011/12 the Council paid £8.351m to the Teachers Pension Agency in respect of the employers' contribution rate for teacher's pensions (£9.224m in 2010/11). These contributions are based on a national rate of 14.1% throughout the financial year.

In addition, the Council is responsible for all pension payments relating to added years that it has awarded (plus annual related increases). Since 1997 when the regulations changed, the Council is also responsible for apportioned pension costs for supported early retirements (teachers taking early retirement between the ages of 50 to 60), together with the related increases.

In 2011/12 these costs amounted to £1.951m (£1.908m in 2010/11) representing 3.26% (3.17% in 2010/11) of pensionable pay. All the above figures exclude teachers pay and pension contributions for the two academies and one foundation school that have retained responsibility for their own payrolls.

The Council is responsible for any additional benefits awarded upon early retirement outside of the terms of the teachers' scheme. These costs are accounted for on a defined benefit basis and detailed in Note 53 Defined Benefit Pension Schemes.

#### 53. Defined Benefit Pension Schemes

As part of the terms and conditions of employment of its officers the Council makes contributions towards the cost of post employment benefits. Although these benefits will not actually be payable until employees retire, the Council has a commitment to make the payments and this needs to be disclosed at the time that employees earn their future entitlement.

All employees (except teachers) are, unless they have opted out, members of The Greater Manchester Pension Fund which is administered by the Council and operates in accordance with the rules of the Local Government Pension Scheme. This is a funded scheme, meaning that the Council and employees pay contributions into a fund, calculated at a level intended to balance the pension liabilities with investment assets.

In 2011/12 the Council paid an employer's contribution of £15.4m (£15.5m in 2010/11) into the Fund representing 18.5% (15.2% in 2010/11) of pensionable pay. In addition, the Council is responsible for all pension payments relating to added years that it has awarded, together with related increases. In 2011/12 these amounted to £1.713m, (£1.655m in 2010/11) representing 2.05% (1.62% in 2010/11) of pensionable pay.

The cost of retirement benefits are recognised in the Net Cost of Services when they are earned by employees rather than when the benefits are eventually paid as pensions. However the charge that the Council is required to make against Council Tax is based on the cash payable in the year so the real cost of retirement benefits is reversed out of the General fund via the Movement in Reserves Statement.

The following transactions have been made in the Comprehensive Income and Expenditure Statement and the General fund Balance via the Movement in Reserves Statement during the year:

Local Government Pension Scheme	Discretionary Benefits Arrangements		Local Government Pension Scheme	Discretionary Benefits Arrangements
2010/11	2010/11		2011/12	2011/12
£000	£000		£000	£000
		Comprehensive Income and Expenditure Statement		
		Cost of Services:		
20,400		<ul> <li>current service cost</li> </ul>	13,800	
(77,100)	(1,600)	<ul> <li>past service costs</li> </ul>	1,400	0
0	0	<ul> <li>settlements and curtailments</li> </ul>	0	0
		Financing and Investment Income and Expenditure		
47,500	1,500	· interest cost	39,800	1,400
(40,900)		<ul> <li>expected return on scheme assets</li> </ul>	(40,400)	
(50,100)	(100)	Total Post Employment Benefit Charged to the Surplus or Deficit on the Provision of Services	14,600	1,400
		Other Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement		
(150,800)	(1,100)	· actuarial gains and losses	90,200	1,100
(200,900)	(1,200)	Total Post Employment Benefit Charged to the Comprehensive Income and Expenditure Statement	104,800	2,500
		Movement in Reserves Statement		
(50,100)	(100)	Reversal of net charges made to the Surplus or Deficit for the Provision of Services for post employment benefits in accordance with the Code	14,600	1,400
19,200		Actual amount charged against the General Fund Balance for pensions in the year:	19,100	
17,200		<ul> <li>employers' contributions payable to scheme</li> </ul>	17,100	
	2,000	- retirement benefits payable to pensioners		2,000

The cumulative amount of actuarial gains and (losses) recognised in the Other Comprehensive Income and Expenditure Account (page 26) in the actuarial gains or losses on the pensions assets and liabilities line was at 31<sup>st</sup> March 2012 a loss of £91.3m and at 31 March 2011 was a gain of £151.9m.

The various factors taken into account by the actuary in assessing the net surplus or deficit on the pension fund has been analysed to identify the impact of a slight change in the various assumptions. This is set out in the table below, and shows that a marginal change in the initial assumptions generates different outcome of +/- £47.5m. This indicates that while the overall deficit on the fund is not removed as a result of different assumptions, a small change in those assumptions has a material impact on the overall position to be reported. This sensitivity analysis was discussed with Councillors as part of the Audit Panel meeting in May.

The figure included in the accounts should be regarded as a 'best estimate', but one prepared by experts in the area of pension fund valuations who have access to a wealth of knowledge and experience in this field which exceeds the capacity of officers to prepare an alternative, robust valuation.

			£000	£000
actuarial valuat	ion (IAS 19)		(226,100)	(226,100)
		% impact		
		on	£impact	£ Impact
Key Variables		valuation	(-ve)	(+ve)
	Assumed rate of return on			
0.5% change in	investments; affects all			
discount rate	members	9%	(20,358)	20,358
0.5% change in				
pension	CPI - assumed change in pension			
increase rate	values; affects all members	7%	(15,834)	15,834
1 y ear change				
in life				
expectancy	Affects all members	3%	(6,786)	6,786
0.5% change in	Assumed level of change in			
salary increase	salaries; does not affect all			
rate	members	2%	(4,524)	4,524
total impact			(47,502)	47,502
alternative valu	ies		(273,602)	(178,598)

# a. Assets and liabilities in relation to post employment benefits

The expected return on scheme assets is based on the long-term future expected investment return for each asset class as at the beginning of the period (i.e. as at 31 March 2012).

The actual return on scheme assets in the year was £8.9m (£39.8m in 2010/11).

Reconciliation of fair value of the scheme assets:

Local Government Pension Scheme 2010/11 £000		Local Government Pension Scheme  2011/12 £000
594,600	Opening belones at 4 April	
,	Opening balance at 1 April	615,100
40,900	Expected rate of return	40,400
(18,600)	Actuarial gains and losses	(31,600)
15,500	Employer contributions	15,400
6,500	Contributions by scheme participants	5,300
(23,800)	Benefits paid	(25,700)
0	Entity combinations	0
0	Settlements	0
615,100	Closing balance at 31 March	618,900

Reconciliation of present value of the scheme liabilities (defined benefit obligation):

Funded liabilities: Local Government Pension Scheme	Unfunded liabilities: Discretionary Benefits 2010/11		Funded liabilities: Local Government Pension Scheme	Unfunded liabilities: Discretionary Benefits
£000	£000		£000	£000
924,900	28,900	Opening balance at 1 April	727,300	25,700
20,400	0	Current service cost	13,800	0
47,500	1,500	Interest cost	39,800	1,400
6,500	0	Contributions by scheme participants	5,300	0
(169,400)	(1,100)	Actuarial gains and losses	58,600	1,100
(25,500)	(2,000)	Benefits paid	(27,400)	(2,000)
(77,100)	(1,600)	Past service costs	1,400	0
0	0	Entity		_
	_	combinations		
0	0	Curtailments		
0	0	Settlements		
727,300	25,700	Closing balance at 31 March	818,800	26,200

The net liability shows the underlying commitments that the Council has in the long run to pay retirement benefits. The net liability of the Council as at 31 March 2012 will be made good by increased contributions over the remaining working life of employees as assessed by the scheme actuary.

# b. Scheme History

Details of the scheme's surplus (deficit) over the last five years are shown below:

	2007/08	2008/09	2009/10	2010/11	2011/12
	£000	£000	£000	£000	£000
Present value of liabilities:					
Local Government Pension Scheme	(560,700)	(552,300)	(924,900)	(727,300)	(818,800)
Discretionary Benefits	(25,000)	(23,300)	(28,900)	(25,700)	(26,200)
Fair value of assets in the	522,200	436,200	594,600	615,100	618,900
Local Government					
Pension Scheme					
Surplus/(deficit) in the					
scheme:					
Local Government Pension Scheme	(38,500)	(116,100)	(330,300)	(112,200)	(199,900)
Discretionary Benefits	(25,000)	(23,300)	(28,900)	(25,700)	(26,200)
Total	(63,500)	(139,400)	(359,200)	(137,900)	(226,100)

The liabilities show the underlying commitments that the Council has in the long run to pay retirement benefits. Although the total liability of £226.1m is a significant item on the Council's Balance Sheet any deficit on the fund will be made good by increased contributions over the remaining working life of employees, as assessed by the scheme actuary.

The total contributions expected to be made to the Greater Manchester Pension Fund by the Council in the year to 31st March 2013 is £14.0m.

# c. Basis for Estimating Assets and Liabilities

Liabilities in respect of the Greater Manchester Pension Fund have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels etc. The Local Government scheme has been assessed by Hymans Robertson, an independent firm of actuaries, estimates for the Local Government Pension Scheme being based on the latest full valuation of the scheme as at 31st March 2012.

The principal assumptions used in the valuation calculations have been:

Local Government Pension Scheme	Discretionary Benefits		Local Government Pension Scheme	Discretionary Benefits
2010/11	2010/11		2011/12	2011/12
		Long-term expected rate of return on assets in the scheme:		
7.50%		Equity investments	6.30%	
4.90%		Bonds	3.90%	
5.50%		Property	4.40%	
4.60%		Cash	3.50%	
		Mortality assumptions: Longevity at 65 for current pensioners:		
20.1	20.1	Men	20.1	20.1
22.9	22.9	Women	22.9	22.9
		Longevity at 65 for future pensioners:		
22.5		Men	22.5	
25.0		Women	25.0	
2.80%	2.80%	Rate of inflation	2.50%	2.50%
4.30%		Rate of increase in salaries	4.30%	
2.80%	2.80%	Rate of increase in pensions	2.50%	2.50%
5.50%	5.50%	Rate for discounting scheme liabilities	4.80%	4.80%
50%		Take-up of option to convert annual pension into retirement lump sum (Pre April 2008 service)	50%	
75%		Take-up of option to convert annual pension into retirement lump sum (Post April 2008 service)	75%	

Assets in the Greater Manchester Pension Fund are valued at fair value, principally market value for investments and consist of the following categories by proportion of the total assets held by the fund.

31 March 2011 %		31 March 2012 %
66	Equity investments	70
17	Debt Instruments	18
17	Other assets	12
100		100

# d. Actuarial Gains and Losses

The actuarial gains/losses identified as movements on the pensions reserve in 2011/12, can be analysed into the following categories, as a percentage of assets or liabilities at 31 March 2012.

	2007/08 %	2008/09 %	2009/10 %	2010/11 %	2011/12 %
Differences between the expected and actual return on assets	(12.17)	(28.50)	21.76	(3.02)	(5.11)
Experience gains and losses on obligations	(0.07)	0.10	0.11	(10.66)	1.26

# 54. Contingent Liabilities

The Council has the following Contingent Liabilities as at 31 March 2012.

# **Municipal Mutual Insurance**

On the 30 September 1992, the Council's insurers, M.M.I Limited, announced that they had ceased taking on new business or issuing renewals and had placed a moratorium on claims payments. On 6 October 1992, M.M.I resumed the full payment of claims but no new business was accepted and existing policies were not renewed.

As at 31 March 2012 the estimated outstanding claims relating to M.M.I totalled £0.198m. On 21 January 1994, a contingent scheme of arrangement became effective for the company. Under the terms of the scheme the company will continue to pay all creditors in full and be managed by the directors unless at any time in the future a solvent run-off cannot be foreseen, at which point the payment provisions of the scheme were to be triggered and management of the company would pass to the scheme administrator. Under the provisions of the scheme the largest insurance creditors of the company would suffer a reduction in the level of their claim payments and a partial claw back of claims paid since 1 October 1993, which would correspond to the level of deficit. In return for agreeing to enter into the agreement, the scheme creditors and the policy holder's protection board are entitled to commission up to total of £30m split in proportion to claims paid since 1 October 1993. This commission will be the first call upon any surplus that the company may have immediately prior to the final winding up of the company and ahead of any distribution to members. The director's report within the last M.M.I accounts indicates that the company feels that all the outstanding claims will be met in full and therefore no provision has been made within the Balance Sheet.

An independent actuarial review, carried out on our behalf by AoN Ltd, has indicated that in their view in the absence of certainty regarding the MMI outcome, they have considered the position where the current deficit, as detailed in the 2009 Reports and Accounts, were to persist to the ultimate claim estimate. If this occurred, the level of clawback would be approximately 32% of the liabilities. Tameside's expected deficit under the MMI Scheme of Arrangement on this basis would be £0.818m.

The Greater Manchester Council's (GMC) former insurer was also M.M.I. At 31 March 2012 £10.7m of claims relating to GMC had already been paid (£10.7m at 31 March 2011) with outstanding claims estimated at £0.025m (£0.025m at 31 March 2011).

GMC ceased to exist on 31 March 1986 and any residual liabilities are shared between the ten local authorities of AGMA based on the population estimated by the Registrar General on the 30th June which falls 21 months before the beginning of the financial year in which any sum recoverable falls. Tameside's share of this liability is presently 8.25%. Therefore Tameside's share of the ex GMC claims paid and outstanding at 31 March 2012 is £0.881m.

As at June 2010 the MMI Annual Report and Accounts stated that the Directors are of the view that if a positive outcome can be achieved in the current litigation case a solvent run off with full payment of claims will be achieved. In the autumn of 2011, the litigation case had been considered by the Supreme Court and the judgment was released on 28 March 2012.

As at June 2012, M.M.I has yet to determine whether or not the Supreme Court ruling means that they have to formally trigger the Scheme of Arrangement. The latest information from MMI acknowledges the Supreme Court ruling but does not yet give advice as to whether or not the Scheme will be formally triggered. MMI say that they are now seeking legal, financial and actuarial advice from its professional advisers in order to determine the full implications of the judgement and the most appropriate way forward.

At the present time it is not known whether the claw back clause will be invoked and therefore no provision for the potential liability has been made in the balance sheet.

# **Manchester Airport**

Within Note 23 to the Core Financial Statements, details are given of the value of borrowings on behalf of Manchester Airport plc. The Airport re-negotiated this loan agreement with the ten Greater Manchester Authorities in 2010/11 and pays an annual fixed interest of 12% on the outstanding balance at 9 February 2010. Previously the Airport reimbursed the Council for all repayments on the underlying loans. The Airport has agreed to repay the loan to the Council at the end of the agreement in 2055 and no provision has been made for any potential losses arising from this agreement within the Balance Sheet.

# **Guarantees**

Tameside MBC is guarantor for Tameside Sports Trust in respect of the Pulse Fitness Agreement and in respect of employer's liability arising out of admission agreements made under the Local Government Pension Scheme Regulations 1997 for Ashton Pioneer Homes Limited (Transferred Staff), the Cash Box Credit Union Limited, Tameside Care Limited, Tameside Citizens Advice Bureau, Groundwork MSSTT (Ex-Tameside staff)

# **Collateral Warranty**

Tameside MBC has a collateral warranty with the Millennium Commission where it is required to maintain in force a policy of professional indemnity insurance for the canal in Stalybridge. The indemnity insurance covers Tameside's liabilities under the terms of an Agency Agreement. The Agreement runs for twelve years from completion of the works, April 2001.

# **Warranties Relating to the Housing Transfer**

Tameside MBC has warranties relating to the housing transfer. These cover unlimited environmental warranties for which the Council has taken out insurance.

#### **Modesole Limited**

Modesole Ltd, (formerly GM Property Trust) was the holding company for the ten Greater Manchester districts interest in the Midland Hotel & Conference Centre Ltd and G-Mex Ltd. (formerly Central Station Properties Ltd). Modesole Ltd was 100% owned by the ten districts. On the 9 August 2005, the Council sold its entire 11.3% shareholding in Modesole Ltd.

As a result of the Council receiving a distribution from the proceeds of Modesole's sale of its shares in the Midland Hotel and Conference Centre, a liability may arise, the extent of which cannot yet be determined, to repay its share of a grant given in 1986 towards the refurbishment of the hotel.

As a result of the Council receiving a distribution of proceeds from the sale of its entire shareholding in Modesole Ltd, an indemnity was given to the buyer against any future liabilities arising in Modesole prior to the date of the sale. This indemnity is limited to the value of the sale proceeds received and will last for a period of ten years from the date of sale, which was completed on 9 August 2005.

# **Equal Pay**

As reported in previous year's accounts, the local pay and grading review, arising from the National Single Status Agreement of 1997 together with later report by the Local Government Pay Commission, has now been completed. The new payline was implemented in 2010/11. Arising from this new payline some claims for backdated pay have been received by the Council and may result in subsequent payments being required. Any resulting liability cannot be quantified in advance and additional resources will be needed to settle the outstanding claims, which may go to employment tribunal. This situation continues.

# Maintenance of Pathways & Roads

The Court of Appeal ruling in Gulliksen v Pembrokeshire County Council (2002) determined that Councils have a statutory duty to maintain footways and carriageways on former Council housing estates which have been transferred to housing associations. This ruling could have a significant impact on the maintenance and insurance liabilities of the Council and the cost of maintaining highways within the borough. The Council's Engineering Services have now surveyed all of the affected highway network areas, and although the liability may not be as great as first indicated, there are still some significant areas requiring immediate improvements and there is an ongoing maintenance liability for the Council. The matter is also still under active consideration by the Council's Legal Services in conjunction with the solicitors instructed on behalf of the Council's public liability insurers. At the end of the financial year 2010/11, it was further noted that a number of Public Rights of Way paths (e.g. through Housing estates and/or bridleways etc.), would need to be assessed for their maintenance liabilities. This follows the case Tameside MBC. v. Goodall which identified the Council needed to improve their inspection processes and instigate more robust maintenance regimes. Further work has been undertaken during 2011/12 to identify the scope of this maintenance demand. In addition new inspection regimes are underway in 2011/12 to help improve our maintenance regimes on this park of our network.

# **Droylsden Canalside Development**

The Council has received grant income of £5.86m from the North West Development Agency (NWDA). This is to be repaid to NWDA by 1 April 2021 from a share in future receipts with the Developer Watkin Jones. If the receipts as detailed in the Development Agreement are insufficient to repay the full amount, the Council would become liable for the shortfall. The NWDA has now been abolished, with its ongoing responsibilities thereafter being administered by the Homes and Communities Agency.

#### Metrolink

**Phase 3a:** The Greater Manchester Combined Council (GMCA) and the Department for Transport (DfT) have entered into a partnership funding arrangement for the delivery of Metrolink Phase 3a.

Within the agreement the DfT contribution is capped at £244m in cash and the GMCA, consisting of Transport for Greater Manchester (TfGM) and the 10 Greater Manchester Councils are responsible for meeting all costs over and above this amount. Strict monitoring arrangements are in place to minimise the risk of this happening. The Phase 3A phased works remain on budget. The East Manchester line to Droylsden is expected to enter service in winter 2012/13.

**Phase 3b:** The Greater Manchester Transport Fund Accelerated Package includes the Metrolink Phase 3B extension from Droylsden to Ashton-under-Lyne. The total costs of the works are forecast to be in line with the budget figure of £89m. Construction completion is expected in 2013 with the line entering into service, in the spring of 2014.

Variations to costs for these schemes are under the governance arrangements through GMCA and will be reported through to the Wider Leadership Group for their consideration in respect of future budget allocations for major Transport Schemes. In this respect their may be adjustments to funding available to Districts through this process.

# **Land Charges – Personal Searches**

Land Charges legislation has recently changed and the current fee has been revoked. Clients are able to apply for a refund for personal searches of the local land charges register they had paid for going back to January 2005. Refund requests have been received by the Council and may result in future refund payments being made.

# Thermal Cladding Works - Claim brought by Ashton Pioneer Homes

Some thermal cladding defects have recently been identified in buildings that were transferred from the Council to Ashton Pioneer Homes fourteen years ago. A claim has been made which will be defended as the liability for the defects has not yet been properly identified.

# **Potential Claim for Financial Losses**

The Council is in dispute with a service provider which may result in a claim against the Council. At present it is uncertain whether a claim will be made or the extent of the claim.

# 55. Contingent Assets

# **VAT – Fleming**

The outstanding claim for a proportion of the sports coaching and compound interest (covering the period 1 January 1978 to 31 December 1989 and 1 April 1994 to 31 July 1994) is still being pursued with HMRC. However, although the majority of the initial claim for VAT and simple interest has been agreed and paid, the value of compound interest is not yet quantifiable.

# **VAT – Disabled Facilities Grant Fees**

The outstanding claim for Disabled Facilities Grants (covering the period 1 April 1994 to 31 March 2011) is £169,942; it is anticipated, if the claim is accepted by HMRC that simple interest on this claim would be in the region of 100% of the claim amount.

# **Restrictive Covenants**

When the Council sells land or property, it sometimes transpires that a covenant has been written into the property deeds which enhance the value of the asset to the Council at the point of sale. However, the value of these covenants cannot be determined in advance as it is the specific circumstances of the sale which will determine the value of the individual covenant, if one exists. The covenants hold no value to the Council prior to sale.

# **56. Building Control**

The Building (Local Authority Charges) Regulations 2010 require the disclosure of information regarding the setting of the charges for the administration of the building control function.

From 1 April 2010, revised Building (Local Authority Charges) Regulations 2010 became applicable to Local Authorities in England and Wales; the implications of the new regulations and CIPFA guidance on Local Authority Building Control Accounting (2010) are reflected in the 2011/12 financial statements, of which this note fulfils the disclosure requirements.

The Council sets charges for work carried out in relation to building regulations with the aim of covering all costs incurred. In accordance with the revised Building (Local Authority Charges) Regulations 2010, the Council aims to ensure that, taking one financial year with the next, Building Control fees are set to cover costs without generating a material surplus or loss.

However, certain activities performed by the Building Control Unit cannot be charged for, such as providing general advice and liaising with other statutory authorities, including pre-application advice up to one hour duration.

The statement below shows the total cost of operating the Building Control Unit divided between the chargeable and non-chargeable activities.

		<u>201</u>	1/12
	CHARGEABLE	NON-CHARGEABLE	TOTAL
	£000	£000	£000
EXPENDITURE:			
Employee Expenses	111	170	281
Premises	0	0	0
Transport	5	4	9
Supplies and Services	47	23	70
Central and Support Service Charges	25	20	45
	188	217	405
INCOME:			
Building Regulation Charges	(232)	0	(232)
Miscellaneous Income	0	(1)	(1)
	(232)	(1)	(233)
(SURPLUS)/DEFICIT FOR YEAR	(44)	216	172

# Supplementary Financial Statements

This section contains the accounts of the Collection Fund and of Greater Manchester Debt Administration

# **Collection Fund**

There is a legal requirement for charging authorities to maintain a separate Collection Fund account that holds details of transactions relating to Council Tax, Non-Domestic Rates, Precept Demands and any Residual Community Charge adjustments, together with details of how any balances have been distributed.

# Income & Expenditure Account

Year ended 31 Ma	arch 2011 £000		Note	Year ended 31 March 2012 £000 £000
		INCOME		
		INCOME		
	(72,903)	Income from Council Taxpayers	2	(73,108)
	` '	Income Collectable from Business Ratepayers	3	(52,260)
	(18,635)	Transfers from the General Fund: Benefits Allowed		(19,165)
	(1)	Contributions Adjustment of Previous years' Community Charge		(0)
	(139,048)	Total Income		(144,533)
		<u>EXPENDITURE</u>		
77,290 9,541 3,481	90,312	Precepts and Demands Tameside M.B.C. GM Police Authority GM Fire and Rescue Authority		77,391 9,554 3,485 90,430
47,205 304	47,509	Business Rates Payment to the National Pool Costs of Collection	3	51,959 <u>301</u> 52,260
	838	Bad Debts Provision - Council Tax		1,416
		Tameside M.B.C. and Preceptors - distribution of previous year's estimated surplus	5	0
	139,122	Total Expenditure		144,106
	74	(Surplus)/Deficit for year		(427)
		Con placification your		(421)
	(784)	Fund Balance b/fwd 1 April 2011		(710)
	(710)	Fund Balance c/fwd 31 March 2012	6	(1,137)

# **Notes to the Collection Fund**

#### 1. General

The Collection Fund is a statutory fund separate from the General Fund of the Council. The Collection Fund accounts independently for income relating to Council Tax, Non-Domestic Rates and residual Community Charge receipts. The costs of administering collection are accounted for in the General Fund. It is a requirement that any surplus or deficit on the Collection Fund at the end of the year is distributed to or made good by contributions from the Council and the Preceptors in the subsequent financial year.

In accordance with the Code of Practice on Local Authority Accounting in Great Britain, only a Collection Fund Income and Expenditure Account is shown, the Balance Sheet being consolidated into the Authority's Consolidated Balance Sheet.

# 2. Council Tax

In 1999/00 Tameside MBC saw the introduction of its first local Parish Council in Mossley. Local Parish Councils can raise additional Council Tax to be spent only in their area on priorities determined locally through the Parish Council. In 2011/12 a local precept of £0.025m was set which is collected directly from dwellings within the Mossley Parish boundary, as an additional element on their overall Council Tax.

All domestic properties are placed in one of eight valuation bands. Each year the Council must estimate the number of properties in each band and after allowing for discounts, exemptions and losses on collection, the net number of properties is then converted into a Band D equivalent in order to calculate the Council Tax base for tax setting purposes. The income which the Council requires to be raised is then divided by the Council Tax Base to give the Band D equivalent Council Tax for the year.

The tables below show the calculation of the tax bases and Council Taxes for properties outside Mossley and those within Mossley.

The Council Tax level for each of the bands is assessed as a proportion of the tax rate for a Band D property.

Table showing the tax base for the whole Council and Council Tax for properties outside the Mossley Parish Council boundary:

	Total	Equivalent	Specified	Band D	Income To	Band D	2011/12
	number of	after	ratio	Equivalents	Be Raised	Equivalent	Council Tax
	dwellings	discounts				Council Tax	(Excluding
		etc					Mossley
							Parish)
					£000	£	£
Disabled relief		77	5/9	43			
Band A	51,903	43,491	6/9	28,994			910.49
Band B	17,964	15,933	7/9	12,392			1,062.25
Band C	18,370	16,669	8/9	14,817			1,213.99
Band D	6,219	5,687	1	5,687			1,365.74
Band E	3,375	3,161	11/9	3,863			1,669.23
Band F	861	800	13/9	1,156			1,972.74
Band G	367	336	15/9	560			2,276.23
Band H	40	17	18/9	34			2,731.48
	00,000	96 474		67.546	00.405	4 2CE 74	
Laca ellewene	99,099	,	0/\	67,546	90,405	1,365.74	
Less allowance for losses on collection (2%) Sub-total				(1,351) 66,195			
MOD properties				00,193			
Total Tamesid		11/12		66,194.6			

Table showing the tax base and Council Tax for properties within the Mossley Parish Council:

	Total number of Dwellings	Equivalent After Discounts etc.	Specified ratio	Band D Equivalents	Income To Be Raised	Band D Equivalent Council Tax	2011/12 Council Tax (Including Mossley Parish)
					£000	£	£
Disabled relief		4	5/9	2			
Band A	2,812	2,340	6/9	1,560			915.33
Band B	846	738	7/9	574			1,067.90
Band C	989	892	8/9	793			1,220.44
Band D	317	303	1	303			1,373.00
Band E	159	152	11/9	186			1,678.10
Band F	53	51	13/9	74			1,983.23
Band G	14	12	15/9	20			2,288.33
Band H	1	0	18/9	0			2,746.00
	5,191	4,492		3,512	25	7.26	
Less allowance for losses on collection (2%)				(70)			
<b>Total Mossley</b>	Total Mossley Council Tax Base 2011/12						

The income, net of benefits allowed, raised in 2011/12 was £73.1m compared to £72.9m for 2010/11.

#### 3. Business Rates

National Non-Domestic Rating (NNDR) is organised on a national basis. The Government specified in 2011/12 a standard rate in the pound of 43.3 (0.433) for non-domestic rating and 42.6p (0.426) for small business non-domestic rating, (compared to 41.4 and 40.7p in 2010/11). Subject to the effects of transitional and other relief and discounts, local businesses pay rates calculated by multiplying their rateable value by that amount. The Council is responsible for collecting rates due from the ratepayers in its areas and the net rates collected are paid into a national pool administered by Central Government. Under these arrangements the amounts included in these accounts can be analysed as follows:-

2010/11		2011/12
£000		£000
48,396	Gross Rates less reliefs and discounts	52,215
(304) 137 (1,024) (1,191)	Less:  cost of collection allowance interest on refunds bad debts provision	(301) (3) 48 (256)
47,205	Net contribution to National Non-Domestic Rate (NNDR) Pool	51,959

The non-domestic rateable value for the Council's area as at 31 March 2012 was £149.4m compared to £151.4m at 31 March 2011.

The Government pays back to authorities their share of the NNDR pool based on a standard amount per head of population. For Tameside MBC this amounted to £81.52m in 2011/12, which is £376.74 per head of population (216,395).

# 4. Distribution of the Previous Years' Estimated Surplus

2010/11		2011/12
£000		£000
400	Tameside M.B.C.	0
46	GM Police Authority	0
18	GM Fire and Rescue Authority	0
464	Total	0

# 5. Collection Fund Balance as at 31 March 2012

The year end surplus broken down between Tameside MBC and the other Preceptors is as follows:-

	2010/11			2011/12		
Community	Council			Community	Council	
Charge	Tax	Total		Charge	Tax	Total
£000	£000	£000		£000	£000	£000
1	675	676	Tameside M.B.C.	1	974	975
			Greater Manchester Police			
	78	78	Authority		118	118
			Greater Manchester Fire and			
	30	30	Rescue Authority		44	44
1	783	784	Total	1	1,136	1,137

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# **Greater Manchester Metropolitan Debt Administration Fund**

Tameside MBC is the lead Council responsible for the administration of the debt of the former Greater Manchester County Council, on behalf of all ten Greater Manchester Metropolitan Authorities. All expenditure of the fund is shared by the Authorities on a population basis.

# Income & Expenditure Account

31 March 2011 £000		31 March 2012 £000
(11,831) 0 0 4	Interest Recharged to Responsible Authorities Earned on Investments Pre 1974 Transferred Debt Interest Gains/Losses on repurchase of debt	(9,591) 0 0 5
(11,827)	Total Income	(9,586)
11,644 37 29 11,710	EXPENDITURE  Interest on Loans Public Works Loan Board Pre 1974 Transferred Debt Temporary Borrowing	9,398 24 44 9,466
54 63	Charge for future Premiums Debt Management Expenses	54 66
11,827	Total Expenditure	9,586
0	Net Expenditure	0

# The Balance Sheet

31 March 2011 £000		Note	31 March 2012 £000
177,571	DEBT OUTSTANDING	1	165,332
161,016 696 <b>161,712</b>	Long Term Liabilities:- External Loans: Public Works Loan Board Pre 1974 Transferred	3	148,266 448 <b>148,714</b>
15,576 70 72 270 15,988	Current Liabilities:- Creditors:- Temporary Loans General District overpaid Charge for future Premiums	3	16,227 75 4 324 16,630
	Less Current Assets:		
(113) (16) (129)	Debtors Premium Holding A/c	5	(1) (11) (12)
15,859	Net Current Liabilities		16,618
177,571		2	165,332

# 1. Analysis by Responsible Authority

31 March 2011 £000		31 March 2012 £000
40.057	OMP II. A III. II	44 505
12,357	GM Police Authority	11,505
6,048	GM Fire and Rescue Service	5,632
30,030	GM Integrated Passenger Authority	27,960
11,911	Bolton MBC	11,090
8,170	Bury MBC	7,607
22,681	City of Manchester	21,118
24,007	Oldham MBC	22,352
9,575	Rochdale MBC	8,914
11,961	City of Salford	11,136
13,178	Stockport MBC	12,269
9,997	Tameside MBC	9,308
1,432	Trafford MBC	1,334
16,224	Wigan MBC	15,107
	-	
177,571	Total	165,332

The outstanding debt of £165.332m at 31 March 2012 includes former Manchester Airport debt of £14.456m and former Greater Manchester Probation Service debt of £1.398m

Debt for Manchester Airport and Greater Manchester Probation Service is allocated over the 10 Greater Manchester Metropolitan Districts on a population basis.

Manchester Airport re-negotiated the terms of its loan arrangement with the 10 Greater Manchester Councils during 2009/10, as a result of this agreement the 10 Councils have taken responsibility to service the former Manchester Airport debt, previously the debt was serviced by the airport themselves.

# 2. Analysis by Type of Loan

31 March 2011 £000		31 March 2012 £000	Year on Year Change £000
161,016	Public Works Loan Board	148,266	(12,750)
696	Debt administered by other authorities	448	(248)
14,176	Debt falling out in next 12 months	15,666	1,490
1,400	Temporary Loan	561	(839)
	Revenue and other balances temporarily		,
283	used for capital purposes	391	108
177,571	Total	165,332	(12,239)

# 3. Financial Instrument Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

31 March 2011			31 Mar	ch 2012
Long	Current		Long	Current
Term			Term	
£000	£000		£000	£000
161,712	13,569	Financial Liabilities Principal Amount	148,714	13,311
0	2,007	Adjustment for Amortised Cost	0	2,916
161,712	15,576	Financial Liabilities at Amortised Cost	148,714	16,227
0	0	Financial Liabilities at Fair Value through Income and Expenditure	0	0
161,712	15,576	Total Borrowings	148,714	16,227

Under accounting requirements the financial instrument value shown in the Balance Sheet include the principal amount borrowed plus accrued interest.

# 4. Financial Instruments Gains / Losses

The gains and losses recognised in the Income and Expenditure Account in relation to Financial Instruments are made up as follows:

31 March 2011			31 March 2012	
Financial Liabilities - liabilities measured at Amortised Cost	Financial Assets Loans and Receivables		Financial Liabilities - liabilities measured at Amortised Cost	Financial Assets Loans and Receivables
£000	£000		£000	£000
(11,710)	0	Interest Expense	(9,466)	0
(4)	0	Losses on de-recognition	(5)	0
(11,714)	0	Interest payable and similar charges	(9,471)	0
0	0	Interest Income	0	0
0	0	Gains on de-recognition	0	0
0	0	Interest and Investment Income	0	0
(11,714)	0	Net gain (loss) for the year	(9,471)	0

# 5. Fair Value of Financial Assets and Liabilities Carried at Amortised Cost

Financial liabilities and financial assets represented by loans and receivables are carried on the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash-flows that take place over the remaining life of the instruments, using the following assumptions:-

- where an instrument will mature in the next 12 months, carrying amount is assumed to approximate to fair value
- the fair value of trade and other receivables is taken to be the invoiced or billed amount

The fair values for financial liabilities have been determined by reference to the Public Works Loan Board (PWLB) redemption rules and prevailing PWLB redemption rates at the Balance Sheet date, and include accrued interest.

The fair values are as follows:

31 Marc	ch 2011		31 March 2012	
Carrying Amount	Fair Value		Carrying Amount	Fair Value
£000	£000		£000	£000
175,192	203,127	PWLB Debt	163,932	201,160
70	70	Creditors	75	75
175,262	203,197	Total Liabilities	164,007	201,235

The fair value is greater than the carrying amount because the portfolio of loans relating to the Greater Manchester Metropolitan Debt Administration Fund (GMMDAF) includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the Balance Sheet date.

The above represents the fair value of PWLB debt managed by Tameside MBC on behalf of the Greater Manchester Metropolitan Debt Administration Fund. The fair value of transferred debt relating to GMMDAF will be shown by those authorities whom manage this element of the debt.

31 Marc	ch 2011		31 March 2012	
Carrying Amount £000	Fair Value £000		Carrying Amount £000	Fair Value £000
2000	£000		2000	2000
113	113	Debtors	1	1
113	113	Total Loans and Receivables	1	1

#### 6. Disclosure of the Nature and Extent of Risks Arising from Financial Instruments

The Greater Manchester Metropolitan Debt Administration Fund (GMMDAF) was formed under the Local Government Reorganisation (Debt Administration) (Greater Manchester) Order 1986 to administer the loan fund of the former Greater Manchester County Council. Tameside MBC was designated as lead Authority for the function.

The outstanding debt is allocated on a population basis over the relevant authorities responsible for repaying it in accordance with the principles laid down in the Borrowing Order. The debt will reduce each year until it is finally extinguished in 2022.

# **Key Risks**

The Fund's activities expose it to a variety of financial risks, the key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Fund;
- Liquidity risk the possibility that the Fund might not have funds available to meet its commitments to make payments;
- Re-financing risk the possibility that the Fund might be requiring to renew a financial instrument on maturity at disadvantageous interest rates or terms.
- Market risk the possibility that financial loss might arise for the Fund as a result of changes in such measures as interest rates movements.

# **Overall Procedures for Managing Risk**

The Fund's overall risk management procedures focus on the unpredictability of financial markets, and implementing restrictions to minimise these risks. The procedures for risk management are set out through a legal framework set out in the *Local Government Act 2003* and the associated regulations. These require the Fund to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the Fund to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years limiting:
  - The Fund's overall borrowing;
  - o Its maximum and minimum exposures to fixed and variable rates;
  - o Its maximum and minimum exposures to the maturity structure of its debt;
  - o Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance;

These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the Fund's financial instrument exposure. Actual performance is also reported annually to the Association of Greater Manchester Authorities (AGMA).

The 2011/12 Budget Report which incorporates the prudential indicators was approved by Council on 22 February 2011 and is available on the Council website. The key issues within the strategy were:

- The Authorised Limit for 2011/12 was set at £203.572m. This is the maximum limit of external borrowings or other long term liabilities.
- The Operational Limit for 2011/12 was set at £188.572m. This is the expected level of debt and other long term liabilities during the year.

These policies are implemented by a central treasury team who maintain written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed periodically.

#### Credit risk

Credit risk arises from deposits with banks and financial institutions. This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poor Ratings Services. The Annual Investment Strategy also imposes a maximum amount and time to be invested with a financial institution located within each category. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above. Additional selection criteria are also applied after this initial criteria is applied.

The key areas of the Investment Strategy are that the minimum criteria for investment counterparties include:

- Credit ratings of Short Term F1, Long Term A+ or greater, Support B/C and Individual 3 (Fitch or equivalent rating), with the lowest available rating being applied to the criteria.
- UK institutions provided with support from the UK Government.

The full investment strategy for 2011/12 was approved by Full Council on 22 February 2011 and is available on the Council's website.

The Fund's maximum exposure to credit risk in relation to its investments in banks and financial institutions cannot be assessed generally as the risk of any institution failing to make interest payments or repay the principal sum will be specific to each individual institution. Recent experience has shown that it is rare for such entities to be unable to meet their commitments. A risk of irrecoverability applies to all of the Fund's deposits, but there was no evidence at the 31 March 2012 that this was likely to crystallise.

The following analysis summarises the Fund's potential maximum exposure to credit risk, based on experience of default, adjusted to reflect current market conditions.

	Amount at 31 March 2012 £000	Historical experience of default	Adjustment for market conditions at 31 March 2012 %	Estimated maximum exposure to default £000
	(a)	(b)	( c)	(a * c)
Deposits with banks and financial institutions				
(principal amount)	0	0.08	0.08	0

No breaches of the Fund's counterparty criteria occurred during the reporting period and the Fund does not expect any losses from non-performance by any of its counterparties in relation to deposits.

# **Liquidity risk**

The Fund manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system, as required by the Code of Practice. This seeks to ensure that cash is available when it is needed.

The Fund has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and the PWLB and Money Markets for access to longer term funds. The Fund is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

# **Refinancing and Maturity Risk**

The GM Debt Fund maintains a significant debt portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the Fund relates to managing the exposure to replacing financial instruments as they mature.

The approved treasury and investment strategies address the main risks and the central treasury teams address the operational risks within the approved parameters. This includes:

monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt.

The maturity analysis of financial liabilities (principal amount) is as follows:

31 March 2011 £000		31 March 2012 £000
13,569	Less than one year	13,311
13,446	Between one and two years	14,048
48,340	Between two and five years	66,703
74,063	Between five and ten years	60,854
23,011	Between ten and fifteen years	4,257
2,852	More than fifteen years	2,852
175,281		162,025

#### Market risk

**Interest rate risk** - The Fund is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Fund, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- borrowings at variable rates the interest expense charged to the Income and Expenditure
   Statement will rise;
- borrowings at fixed rates the fair value of the borrowing liability will fall;
- investments at variable rates the interest income credited to the Income and Expenditure Statement will rise; and
- investments at fixed rates the fair value of the assets will fall.

Borrowings are not carried at fair value on the Balance Sheet, so nominal gains and losses on fixed rate borrowings would not impact on the Income and Expenditure Statement. However, changes in interest payable and receivable on variable rate borrowings and investments will be posted to the Income and Expenditure Statement.

The Fund follows the Council's strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Fund's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The treasury management section will monitor the market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favorable, fixed rate investments may be taken for longer periods to secure better long term returns.

If all interest rates had been 1% higher with all other variables held constant the financial effect would be:

31 March 2011 £000		31 March 2012 £000
9,914	Decrease in the fair value of fixed rate borrowings liabilities (no impact on Income and Expenditure Statement).	9,188

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in the Note 5. fair value of Assets and Liabilities carried at Amortised Cost.

**Price risk** - The Fund does not invest in equity shares.

**Foreign exchange risk** - The Fund has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in

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# **Glossary of Financial Terms**

#### **Accruals**

The concept is that income and expenditure are recognised as they are earned or incurred, not as money is received or paid.

## **Agency Arrangements**

Services performed by or for another Council or public body, where the agent is reimbursed for the cost of work done.

#### Area Based Grant (ABG).

Area Based Grant is a non ring-fenced general grant. No conditions on use are imposed as part of the grant ABG is paid directly to the Council.

#### **Audit Commission**

Independent Body with the responsibility of appointing external auditors to local authorities. The Audit Commission has a duty to ensure that local authorities make sufficient arrangements to secure economy, efficiency and effectiveness in their use of resources.

The Audit Commission are the appointed auditors of Tameside MBC.

#### **Billing Authority**

An authority which collects council tax and precepts on behalf of itself and other bodies.

## **Budgets**

A statement of an Council's plans for net revenue expenditure over a specified period of time.

# **Best Value Accounting Code of Practice (BVACOP)**

A CIPFA Code established to modernise the system of Local Authority accounting and reporting to ensure that it meets the changed and changing needs of modern Local Government; particularly the duty to secure and demonstrate best value in the provision of services. BVACOP establishes 'proper practice' with regard to consistent financial reporting below the Statement of Accounts level and is given statutory force in England by Regulations made under the Local Government Act 2003.

#### Capital Expenditure

Expenditure on the acquisition of non-current assets such as land, buildings, vehicles and equipment which are of long term value, or expenditure which adds to and not merely maintains the value of existing non-current assets or extends the useful life of an asset.

#### **Capital Financing Costs**

Each service is charged with an annual capital charge to reflect the cost of non-current assets used in the provision of services.

# **Capital Finance Requirement (CFR)**

Introduced as a result of the Prudential Framework for Capital Accounting and measures the underlying need of the Council to borrow for expenditure of a capital nature.

#### **Capital Grants**

Grants received towards Capital Expenditure incurred on specific schemes.

#### **Capital Receipts**

Money received from the sale of surplus assets such as land and buildings, which may be used to supplement the Council's supported borrowing and finance capital expenditure.

#### Capital Reserves

An internal fund of the Council which is used as an alternative to borrowing or leasing to finance capital expenditure.

#### **Carrying Amount**

The Balance Sheet value of either an asset or liability.

#### Cash and Cash equivalent

Cash is represented by cash in hand and deposits with financial institutions payable without penalty on notice of not more than 24 hours. Cash equivalent are investments which are readily convertible to known amounts of cash with insignificant risk of change in value.

#### **Chartered Institute of Public Finance and Accountancy (CIPFA)**

CIPFA is the leading professional accountancy body for public services, and uniquely among the professional accounting bodies in the UK, CIPFA has responsibility for setting accounting standards, for a significant part of the economy, namely Local Government.

#### **Code of Practice**

The Code of Practice on Local Authority Accounting in the United Kingdom (the Code) defines proper accounting practices for local authorities in England, Wales, Scotland and Northern Ireland.

#### **Collection Fund**

The Collection Fund is a separate statutory fund, which details the transactions in relation to Non Domestic Rates and the Council Tax, and the distribution to preceptors and the General Fund.

#### **Community Assets**

Non-current assets that an authority intends to hold in perpetuity and have no determinable useful life, and that may have restrictions on their disposal, e.g. parks and historical buildings.

# Consistency

A concept that the accounting treatment of like items, within the same accounting period and from one period to the next is the same, this allows for greater comparability between periods.

#### **Council Tax**

This is a banded property tax levied on domestic properties in the Borough. The banding is based on estimated property values.

#### **Contingent Liability/Asset**

Either:

- A possible obligation/benefit arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Council's control; or
- A present obligation/benefit arising from past events where it is not probable that a transfer
  of economic benefits will be required or the amount of the obligation cannot be measured
  with sufficient reliability.

#### **Corporate and Democratic Core**

The corporate and democratic core comprises all activities which local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent, single purpose, nominated bodies managing the same service. There is therefore no logical basis for apportioning these costs to services.

#### **Corporate Governance**

Corporate governance is the Council's accountability for the stewardship of resources, risk management and relationship with the community. It encompasses policies on whistle blowing, fraud and corruption.

#### **Corporate Performance Assessment (CPA)**

CPA is undertaken by the Audit Commission, it assesses the performance of local authorities and the services that they provide for local people. The assessment highlights areas of good practise and also areas where improvement is needed.

#### **Credit Risk**

The possibility that one party to a financial instrument will fail to meet their contractual obligations, causing a loss to the other party.

#### **Creditors**

Amounts owed by the Council for work done, goods received or services rendered, for which payment has not been made at the date of the Balance Sheet.

#### **Debtors**

Sums of money due to the Council but which are unpaid at the date of the Balance Sheet.

#### **Deferred Liabilities**

These are liabilities which are payable beyond the next year, they are primarily mortgage repayments.

#### **Deferred Debtors / Deferred Capital Receipts**

Corresponding entries relating to sums due at some time in the future, for example, from the sale of council houses purchased with the help of mortgages granted by the Council.

#### **Department for Eduction**

The department was renamed the Department for Education in May 2010.

#### **Department for Communities and Local Government (DCLG)**

The DCLG is a government department which issues government led initiatives and is a major funding source for local authorities.

#### Department for the Environment, Food and Rural Affairs (DEFRA)

DEFRA is a government department which integrates environmental, social and economic objectives. DEFRA promotes sustainable development as the way forward for government.

#### **Department for Transport (DfT)**

The role of the Department is to determine overall transport strategy and to manage relationships with the Agencies responsible for the delivery of that vision.

#### Depreciation

An amount charged to the Income and Expenditure Account to represent the reducing value of non-current assets as they are used in the delivery of services.

## **Expenditure**

Costs incurred by the Council for goods received, services rendered or other value consumed during the accounting period, irrespective of whether or not any movement of cash has taken place.

#### **Fair Value**

The fair value of financial assets and liabilities can be assessed by calculating the value of the cash flows that are expected to take place over the remaining life of the instruments.

#### **Finance Lease**

A lease that transfers substantially all of the risks and rewards of ownership of a non-current assets to the lessee.

#### **Financial Instruments**

A contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The term covers both financial assets and financial liabilities and includes both the most straightforward financial assets such as trade receivables (debtors) and trade payables (creditors) and the most complex ones such as derivatives. Typical financial instruments are:-

#### (i) Liabilities

- Trade payables
- Borrowings
- Financial Guarantees

#### (ii) Assets

- Bank deposits
- Trade receivables
- Loans receivable
- Investments

Amounts relating to Council Tax, Non-Domestic Rates, Government Grants etc., are outside the scope of the accounting provisions as they are statutory issues, not arising from contracts.

# Financial Reporting Standards (FRS)

Financial Reporting Standards are accounting standards which set out the framework and requirements that need to be adopted for certain transactions in the published accounts.

#### Non-current asset

Assets that yield benefits to the local Council and the services it provides for a period of more than one year.

#### **Formula Grant**

Comprises revenue support grant, redistributed business rates, and (for relevant authorities) police grant.

#### **General Fund**

The main revenue account of the Council into which the Council's precept from the Collection Fund and specific government grants are paid and from which is met the cost of providing services.

#### **Government Grants**

Assistance by government and inter-government agencies and similar bodies, whether local, national or international, in the form of cash or transfers of assets to an Council in return for past or future compliance with certain conditions relating to the activities of the Council.

#### **Greater Manchester Integrated Transport Authority (GMITA)**

The Authority is made up of 33 elected members appointed each year by the 10 Greater Manchester District Councils. It determines the policies for public transport in the County. The Greater Manchester Passenger Transport Executive (hereafter referred to as the 'Executive') puts the Authority's policies into practice and provides the Authority with expert professional advice to enable it to make appropriate and informed decisions.

# Her Majesty's Revenue & Customs (HMRC)

HMRC is the body with the legal responsibility for collecting the bulk of tax revenue.

#### IFRS – International Financial Reporting Standards

Guidelines and rules set by the International Accounting Standards Board (IASB) that companies and organisations can follow when compiling financial statements. The creation of international standards allows investors, organisations and governments to compare the IFRS-supported financial statements with greater ease.

#### **Impairment**

A reduction in the value of a non-current asset below its value brought forward in the Balance Sheet or in year purchased price. Examples of factors which may cause such a reduction in value include, general price decreases, a significant decline in a fixed asset's market value and evidence of obsolescence or physical damage to the asset.

#### Income

Amounts which a council receives or expects to receive, from any source. Income includes fees and charges, sales and government grants. The term 'income' implies that the figures concerned relate to amounts due within the financial year irrespective of whether or not they were actually received during that year (i.e. on an accruals basis).

#### **Infrastructure Assets**

Those non-current assets from which benefit can be obtained only by continued use of the asset created e.g. highways, footpaths and bridges.

# **Intangible Assets**

Non-current assets that do not have physical substance but are identifiable and controlled by the Council, e.g. software, licenses and patents.

#### Inventory

The amount of unused or unconsumed stocks held in expectation of future use. When use will not arise until a later period, it is appropriate to carry forward the amount to be matched to the use or consumption when it arises. Stocks comprise the following categories:

- a) Goods or other assets purchased for resale;
- b) Consumable stores;
- c) Raw materials and components;
- d) Products and services in intermediate stages of completion; and
- e) Finished goods.

#### Long term debtors/long term creditors

Debtors and Creditors that are due to be paid over a term greater than one year.

#### **Liquid Resources**

Current asset investments that are readily disposable by the Council without disrupting its business and are either readily convertible to known amounts of cash at or close to the amount they are held at on the Balance Sheet, or traded in an active market.

#### Materiality

The concept that any omission from or inaccuracy of the Statement of Accounts should not be large enough to affect the understanding of those statements by the reader. Materiality must be considered for individual amounts and also all amounts together.

# **Minimum Revenue Provision (MRP)**

Local Authorities are statutorily required to calculate and charge (against General Fund) a minimum sum as a provision for repayment of its credit liabilities (principally sums borrowed to finance capital expenditure).

#### Glossary of Financial Terms

#### **NNDR**

The means by which local businesses contribute to the cost of local council services. National non-domestic rates are otherwise known as Business Rates.

#### NNDR Pool

A fund into which are paid business rates collected by local authorities. The proceeds are then redistributed by Central Government to all local authorities on the basis of a per capita amount.

#### **Net Book Value**

The amount at which non-current assets are included in the Balance Sheet, i.e. their historical cost or current value less the cumulative amounts provided for by depreciation.

#### **Net Debt**

The Council's borrowings less cash and liquid resources.

#### **Non Distributed Costs**

These are overheads for which no user now benefits and should not be apportioned to services.

#### **Non-Operational Assets**

Non-current assets held in the Local Council but not directly occupied, used or consumed in the delivery of services. Examples of non-operational assets are investment properties and assets that are surplus to requirements, pending sale or redevelopment.

#### **Operating Lease**

A lease where the risks and rewards of ownership of a non-current asset remain with the lessor. Such a lease will be for a fixed period which is significantly less than the useful economic life of the asset.

This is a method of financing assets which allows the Council to use, but not own an asset. A third party purchases the asset on behalf of the Council, who then pay the lessor an annual rental over the life of the asset. Expenditure financed by operating leasing does not count against capital allocations.

#### **Operational Assets**

Non-current assets held and occupied, used or consumed by the Local Council in the direct delivery of those services for which it has a statutory or discretionary responsibility.

#### Precept

The amount levied by one authority which is collected on its behalf by another (the billing authority).

#### **Pooled Budget**

Arrangement permissible under the Health Act 1999 and National Health Service Act 2006 that provides an opportunity for partners to bring money together, in a discrete fund, to pay for the services that are an agreed part of the pooled fund arrangement for the client group who are to benefit from one or all of the services. Instead of users being inconvenienced by disputes about Health and Local Council responsibilities, organisations will agree at the outset the range of Health and Local Government services to be purchased and provided from a pooled fund.

#### **Provisions**

Amounts set aside by the Council for liabilities or losses whose exact amount or date on which it will arise is uncertain. They are only used for the purpose for which they are established, and any expenditure is charged directly to the provision.

#### **Prudence**

The principle that revenue is not anticipated, but is recognised only when realised, in the form of cash or of other assets, the ultimate cash realisation of which can be assessed with reasonable certainty.

#### **Public Works and Loans Board (PWLB)**

This is a government agency which provides long term loans to councils at rates lower than would be available commercially.

#### Reserves

Amounts set aside for general contingencies, to provide working balances or earmarked to specific future expenditure.

#### **Revenue Contribution to Capital Outlay (RCCO)**

Refers to the financing of capital expenditure directly from revenue in one year rather than from loan or other sources.

#### Revenue Expenditure Funded from Capital under Statute (REFCUS)

This term now replaces the previous term Deferred Charges and represent either expenditure which has been capitalised but does not create a non-current assets for the Council e.g. improvement grants, or expenditure which creates long-term debtors e.g. mortgages.

#### **Revenue Expenditure**

Recurring expenditure on day-to-day expenses such as employees, running expenses of buildings, equipment and capital financing costs.

#### **Revenue Support Grant**

This is a Central Government Grant in aid of local Council services generally. It is paid annually based on the Governments assessment of how much an Council needs to spend in order to provide a standard level of service.

#### **Royal Institute of Chartered Surveyors (RICS)**

The accrediting body for the surveying profession. Surveyors who value our properties must be RICS accredited.

# Soft Loan

A loan that is made (for policy reasons, or other) below prevailing market rates, including any interest free loans. Commonly, such loans are to individuals or voluntary organisations in pursuance of locally defined priorities.

#### **Specific Government Grants**

These are designed to aid particular services and may be revenue or capital in nature. They typically have specified conditions attached to them such that they may only be used to fund expenditure which is incurred in pursuit of defined objectives.

#### **Teachers' Pension Agency (TPA)**

The agency administers the Teachers' pension scheme in England and Wales on behalf of the Department for Education.

#### **Trust Funds**

Funds administered by the Council on behalf of others, for purpose such as prizes, charities, specific projects, and on behalf of minors.

# Glossary of Financial Terms

# **UK Generally Accepted Accounting Principles (UK GAAP)**

The generally accepted accounting principles are the overall principles of regulation in the UK establishing how company accounts must be prepared. These principles not only include accounting standards but UK company law.

# **Useful (economic) Life**

The period over which the Local Council will derive benefits from the use of an asset.

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# **Greater Manchester Pension Fund Statement of Accounts 2011/12**

#### **Greater Manchester Pension Fund**

#### The Management and Membership of the Greater Manchester Pension Fund

Tameside MBC is the statutory Administering Authority for the Greater Manchester Pension Fund (GMPF). The administration and investment performance of GMPF is considered and reviewed every quarter by the Management Panel, which consists of 20 elected Members (14 from Tameside MBC, being the Administering Authority, and 6 from other Greater Manchester local authorities).

The Management Panel is advised in all areas by the Advisory Panel. Each of the 10 Greater Manchester local authorities is represented on the Advisory Panel, and there are 6 employee representatives nominated by the North West TUC. There are also 3 External Advisors who assist the Advisory Panel, in particular regarding investment related issues.

GMPF also has 5 Working Groups, which consider particular areas of its activities and make recommendations to the Management Panel. These Working Groups cover:

- Ethics & Audit
- o Alternative Investments
- Information Services
- o Property
- o Business Development

#### There are 4 Officers to GMPF:

- Executive Director of Pensions administrator of GMPF and link for Members, Advisors and Investment Managers between meetings
- Chief Executive and Borough Solicitor responsible for the provision of legal and secretarial services to the Management and Advisory Panels
- Executive Director of Finance responsible for preparation of GMPF's Statement of Accounts

GMPF's investment strategy is implemented by management arrangements which include 3 external Investment Managers that manage multi asset briefs, with property, venture capital and cash being predominantly managed internally. Subscription is made to the WM Pension Fund Performance Measurement Service in order to judge GMPF's performance relative to market returns and the rest of the pensions industry. In addition to this, GMPF also subscribes to WM's Local Authority Pension Fund Service to enable assessment of its performance relative to all other funds who operate under the same regulations.

GMPF is a statutory Local Government Pension Scheme (LGPS), set up to provide death and retirement benefits for local government employees other than teachers, firefighters and police officers for whom separate arrangements exist. In addition, other qualifying bodies, which provide similar services to that of local authorities, have been admitted to GMPF.

GMPF operates a defined benefit scheme whereby retirement benefits are based on employees' final remuneration and length of service. It is funded by salary banded variable percentage contributions from employees and variable contributions from employers, which take account of the relationship of assets to liabilities (see Actuarial Review of the Fund – Note 22). The benefits of the Scheme are prescribed nationally by Regulations made under the Superannuation Act 1972.

The membership of GMPF as at 31 March 2012 and the preceding year is shown below:

31 March 2011		31 March 2012
97,218	Contributors	89,783
84,534	Pensioners	89,279
85,271	Deferred Members *	90,907
267,023	Total Membership	269,969

<sup>\*</sup> Includes former contributors who have retained a right to a refund of contributions or a transfer of pension benefits to another scheme.

The employers contributing to GMPF can be found in Note 20.

Further information is published in the Greater Manchester Pension Fund Annual Report 2011/12 and Funding Strategy Statement (FSS). The FSS is available from <a href="www.gmpf.org.uk">www.gmpf.org.uk</a> and the Annual Report will be published on the website following the Annual General Meeting in September 2012.

# Fund Account for the Year Ended 31 March 2012

31 March 2011		Note	31 March 2012
£000			£000
	Contributions and benefits		
(122,741) (299,376) (422,117)	Contributions from employees Contributions from employers	5 5	(111,440) (300,484) (411,924)
(15,673) (437,790)	Transfers in (individual)		(11,139) (423,063)
458,180	Benefits payable	6	527,834
47,128	Payments to and on account of leavers	7	19,233
3,756	Administration expenses (net)	8	3,586
509,064			550,653
71,274	Net withdrawals from dealings with members		127,590
	Returns on investments		
(239,059)	Investment income	9	(270,583)
(413,466)	Reduction/(increase) in market value of investments	11	(928)
2,702	Taxation	10	2,932
(146)	(Profit)/loss on foreign currency		1,106
11,047	Investment management expenses (net)	8	9,577
(638,922)	Net (profit)/loss on investments		(257,896)
(567,648)	Net increase in the Fund during the year		(130,306)
(10,444,762)	Net assets of the Fund at start of year		(11,012,410)
(11,012,410)	Net assets of the Fund at end of year		(11,142,716)

# Net Assets Statement at 31 March 2012

31 March 2011			31 March 2012
£000		Note	£000
2,544,174	UK equities	11	2,317,210
2,428,792	Overseas equities	11	2,441,650
542,325	UK fixed interest corporate bonds	11	709,673
127,497	Overseas fixed interest corporate bonds	11	177,664
343,403	UK fixed interest government bonds	11	143,405
197,774	Overseas fixed interest government bonds	11	175,861
330,082	UK index linked government bonds	11	385,801
48,632	Overseas index linked government bonds	11	104,498
339,811	Investment Property	11	336,264
4,531	Derivative contracts	11	646
3,203,877	Pooled investment vehicles	11	3,458,916
855,545	Cash and deposits	11	889,383
78,569	Other investment assets	11	222,598
11,045,012	Investment assets		11,363,569
(155)	Derivative contract liabilities	11	(72)
(47,218)	Other investment liabilities	11	(235,869)
(47,373)	Investment liabilities		(235,941)
24,799	Current assets	11	31,371
(10,028)	Current liabilities	11	(16,283)
14,771	Net current assets		15,088
11,012,410	Net assets of Fund		11 142 746
11,012,410	NGL ASSELS OF FUHU		11,142,716

#### **Notes to Greater Manchester Pension Fund**

#### 1. Notes to the Accounts

From 1<sup>st</sup> April 2010 GMPF is required to prepare its financial statements under International Financial Reporting Standards (IFRS). The financial statements have been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2011/12 based on IFRS, published by the Chartered Institute of Public Finance and Accountancy. This requires that GMPF accounts should be prepared in accordance with International Accounting Standard (IAS) 26, except where interpretations or adaptations to fit the public sector are detailed in the Code. The financial statements summarise the transactions of GMPF and deal with net assets at the disposal of the Management Panel. They do not take account of obligations to pay pensions and benefits which fall due after the end of the GMPF financial year. Under IFRS, GMPF is required to disclose the actuarial present value of promised retirement benefits. This is disclosed as a separate note (Note 25). The full actuarial position of GMPF, which does take account of pension and benefit obligations falling due after the year end, is outlined in the Note 22. These financial statements should be read in conjunction with that information.

#### 2. Accounting Policies

**Basis of preparation:** The accounts have been prepared on an accruals basis. That is, income and expenditure is recognised as it is earned or incurred, not as it is received or paid, with the exception of investment property income and transfer values. Transfer values are recognised on a received or paid basis. Investment property income is recognised on a due date for payment basis.

**Financial assets and liabilities:** On initial recognition, GMPF is required to classify financial assets and liabilities into held to maturity investments, available for sale financial assets, held for trading, designated at fair value through the fund account, or loans and receivables. Financial assets may be designated as at fair value through the fund account only if such designation (a) eliminates or significantly reduces a measurement or recognition of inconsistency, or (b) applies to a group of financial assets, financial liabilities or both that GMPF manages and evaluates on a fair value basis, or (c) relates to an instrument that contains an embedded derivative which is not evidently closely related to the host contract.

Additional Voluntary Contributions (AVC): GMPF provides an AVC scheme for its contributors, the assets of which are invested separately from GMPF. These AVC sums are not included in GMPF's financial statements because GMPF has no involvement in the management of these assets. Members participating in this arrangement each receive an annual statement confirming the amount held in their account and the movements in the year. Further details are provided in Note 24.

Additional Voluntary Contributions Income: Where a member is able and chooses to use their AVC fund to buy scheme benefits, this is treated on a cash basis and is categorised within Transfers In.

**Investment Income:** Interest and dividends on fixed interest and equity investments and on short-term deposits has been accounted for on an accruals basis.

**Accrued Investment Income:** Accrued investment income has been categorised within investments in accordance with the Pensions Statement of Recommended Practice (SORP) (Revised May 2007).

**Foreign Income:** Foreign income is translated into sterling at the rate applicable at the date of conversion. Income due at the year-end is translated at the rate applicable at 31 March 2012

**Rental income:** Rental income from operating leases on investment properties owned by the fund is recognised on a straight line basis over the term of the lease. Any lease incentives granted are recognised as an integral part of the total rental income, over the term of the lease. Contingent rents are only recognised when contractually due.

Benefits: Benefits includes all benefit claims payable by GMPF during the financial year.

**Investment Values:** All financial assets are valued at their fair value as at 31 March 2012 determined as follows:

At 31 March 2012	Valuation basis/technique	Main assumptions
Equities and bonds	Pricing from market data providers based on observable price quotations.	Use of pricing source. There are minor variations in the price dependent upon the pricing feed used.
Direct Investment Property	Independent valuations for freehold and leasehold investment properties; the main investment property portfolio has been valued by Drivers Jonas Deloitte, Chartered Surveyors, as at 31 December 2011 subsequently adjusted for transactions undertaken between 1 January 2012 and 31 March 2012. The Greater Manchester Property Venture Fund portfolio has been valued as at 31 March 2012 by GVA. In both cases valuations have been in accordance with RICS Red Book.	Investment properties have been valued on the basis of open market value (the estimated amounts for which a property should exchange between a willing buyer and seller) and market rent (the expected benefits from holding the asset) in accordance with the Royal Institute of Chartered Surveyors' Appraisal and Valuation Manual. The values are estimates and may not reflect the actual values.
Indirect property (Part of Pooled Investment Vehicles)	Independent valuations for freehold and leasehold properties less any debt within the individual property fund plus/minus other net assets.	Freehold and leasehold properties valued on an open market basis. Valuation carried out in accordance with the principles laid down by the Royal Institution of Chartered Surveyors Appraisal and Valuation Manual and independent audit review of the net assets within the individual property fund.

Derivatives	Derivative contracts are valued at fair value. Futures contracts' fair value is determined using exchange prices at the reporting date. The fair value is the unrealised profit or loss at the current bid market quoted price. The amounts included in change in market value are the realised gains and losses on closed futures contracts and the unrealised gains and losses on open futures contracts.  The fair value of the forward currency contracts is based on market forward exchange rates at the year end date and determined as the gain or loss that would arise if the outstanding contract was matched at the year end with an equal and opposite contract.	
Private equity and infrastructure	Valuation in accordance with International Private Equity and Venture Capital Valuation guidelines or equivalent.	Earnings multiples, public market comparables and estimated future cash flows.
Special opportunities portfolio	The funds are valued either in accordance with Accounting Standards Codification 820 or with International Financial Reporting Standards (IFRS).	In reaching the determination of fair value, the investment managers consider many factors including changes in interest rates and credit spreads, the operating cash flows and financial performance of the investments relative to budgets, trends within sectors and/or regions, underlying business models, expected exit timing and strategy and any specific rights or terms associated with the investment, such as conversion features and liquidation preferences. The preparation of financial statements in conformity with IFRS requires management to make judgments, estimates, and assumptions that affect the application of policies and the reported amounts of assets and liabilities, income and expense. The estimates and assumptions are reviewed on an on-going basis.
Cash and other net assets	Value of deposit or value of transaction	

Financial instruments at fair value through the fund account: Financial assets and liabilities are stated at fair value as per the Net Assets Statement which is prepared in accordance with the Pensions SORP (Revised May 2007), requiring assets and liabilities to be reported on a fair value basis. Gains and losses on financial instruments that are designated as at fair value through the fund account are recognised in the fund account as they arise. The carrying values are therefore the same as fair values.

**Loans and receivables:** Non-derivative financial assets which have fixed or determinable payments and are not quoted in an active market are classified as loans and receivables.

**Cash and cash equivalents:** Cash comprises of cash in hand and demand deposits. Cash equivalents are short term, highly liquid investments that are readily convertible to known amounts of cash and that are subject to minimal risk of changes in values.

**Acquisition costs of investments:** Acquisition costs of investments are included in the purchase price.

**Interest on Investment Property Developments:** Interest on investment property developments is accounted for within the investment property asset values.

**Investment Management Expenses:** Investment management expenses are shown within the fund account on page 2. These costs are met from within the employer contribution rate. Certain of GMPF's external securities managers have contracts which include performance fees in addition to the annual management fees. The performance fees are based upon one off, non-rolling, 3-yearly calculations. It is GMPF policy to accrue, on a prudent basis, for any performance fees which are considered to be potentially payable.

**Net (Profit)/Loss on Foreign Currency:** Net (profit)/loss on foreign currency comprises the change in value of short-term deposits due to exchange rate movements during the year.

Actuarial present value of promised retirement benefits: The actuarial present value of promised retirement benefits is assessed on an annual basis by the Actuary in accordance with the requirements of IAS19 and relevant actuarial standards. As permitted under IAS26, GMPF has opted to disclose the actuarial present value of promised retirement benefits by way of a note to the net asset statement (see note 25).

**Derivatives:** GMPF uses derivative financial instruments to manage its exposure to specific risks arising from its investment activities. GMPF does not hold derivatives for speculative purposes.

Derivative contract assets are fair valued at bid prices and liabilities are fair valued at offer prices. Changes in fair value of derivative contracts are included in change in fair value.

Future contracts are exchange traded and fair value is determined using exchange prices at their reporting date. Amounts due or owed to the broker are amounts outstanding in respect of initial margin and variation margin.

Forward foreign exchange contracts, are over the counter contracts and are valued by determining the gain or loss that arise from closing out the contract at the reporting date, by entering into an equal and opposite contract at that date.

**Transfers:** Transfer values represent amounts received and paid during the period for individual members who have either joined or left GMPF during the financial year and are calculated in accordance with Local Governance Pension Scheme Regulations.

Individual transfers in/out are accounted for when received/paid, which is normally when the member liability is accepted or discharged.

Transfers in from members wishing to use the proceeds of their additional voluntary contributions to purchase scheme benefits are accounted for on a receipts basis and are included in transfers in. Bulk (group) transfers are accounted for in accordance with the terms of the transfer agreement.

**Taxation:** GMPF is a registered public service scheme under section 1(1) of Schedule 36 of the Finance Act 2004 and as such is exempt from UK income tax on interest received and from capital gains tax on the proceeds of investments sold. Income from overseas investments suffers withholding tax in the country of origin, unless exemption is permitted. Irrecoverable tax is accounted for as a fund expense as it arises.

**Administration expenses:** Administrative expenses are accounted for on an accruals basis. The costs of administration are met by employers through their employer contribution rate. All staff costs of the administering authority's pensions service are charged direct to GMPF.

#### 2a. Critical judgements in applying accounting policies

In applying the policies, GMPF has had to make certain judgements about complex transactions, or those involving uncertainty. Those with most significant effect are:

- GMPF will continue in operational existence for the foreseeable future as a going concern;
- No investments are impaired (further detail on the investment strategy and approach to managing risk can be found in Note 4).

Any judgements made in relation to specific assets and liabilities, in addition to information stated in the relevant notes, can also be found in Note 2: Accounting Policies.

Compliance with IFRS requires the assumptions and uncertainties contained within figures in the accounts and the use of estimates to be explained. GMPF accounts contain estimated figures, taking into account historical experience, current trends and other relevant factors, as detailed below:

#### Unquoted private equity investments

It is important to recognise the highly subjective nature of determining the fair value of private equity investments. They are inherently based on forward-looking estimates and judgements involving many factors. Unquoted private equities are valued by the investment managers using guidelines set out by the British Venture Capital Association. The value of unquoted private equities, infrastructure and special opportunities held via investment in specialist pooled investment vehicles at 31 March 2012 was £373,871,000 (£319,583,000 at 31 March 2011).

#### **Pension Fund Liability**

The pension fund liability on an actuarial basis is calculated every three years by an appointed actuary. For the purpose of reporting the actuarial present value of promised retirement benefits, this liability value is updated annually in intervening years by the Actuary. The methodology used is in line with accepted guidelines and in accordance with IAS 19. Assumptions underpinning the valuations are agreed with Actuary and are summarised in note 25. This estimate is subject to significant variances based on change to the underlying assumptions.

#### 3. Classification of Financial Instruments

Accounting policies describe how different asset classes of financial instruments are measured and how income and expenses, including fair value gains and losses, are recognised. The following table analyses the carrying amounts of financial assets and liabilities by category and net assets statement heading. No financial assets were reclassified during the accounting period.

_	At 31 March 2012			
	Designated as fair value through fund account	Loans and receivables	Financial liabilities at amortised cost	
	£000	£000	£000	
Financial assets:				
Equities	4,758,860	0	0	
Fixed interest	1,206,603	0	0	
Index linked	490,299	0	0	
Derivatives	646	0	0	
Pooled investment vehicles	3,458,916	0	0	
Cash	0	889,383	0	
Other investment assets	222,598	0	0	
Current assets	0	31,371	0	
	10,137,922	920,754	0	
Financial liabilities:				
Derivatives	(72)	0	0	
Other investment liabilities	(235,869)	0	0	
Current liabilities	0	0	(16,283)	
	(235,941)	0	(16,283)	
Total	9,901,981	920,754	(16,283)	

	At 31 March 2011			
	Designated as fair value through fund account	Loans and receivables	Financial liabilities at amortised cost	
	£000	£000	£000	
Financial assets:				
Equities	4,972,966	0	0	
Fixed interest	1,210,999	0	0	
Index linked	378,714	0	0	
Derivatives	4,531	0	0	
Pooled investment vehicles	3,203,877	0	0	
Cash	0	855,545	0	
Other investment assets	78,569	0	0	
Current assets	0	24,799	0	
	9,849,656	880,344	0	
Financial liabilities:				
Derivatives	(155)	0	0	
Other investment liabilities	(47,218)	0	0	
Current liabilities	0	0	(10,028)	
	(47,373)	0	(10,028)	
Total	9,802,283	880,344	(10,028)	

# **Net Gains and Losses on Financial Instruments**

31 March 2011 £000		31 March 2012 £000
	Financial assets:	
404,000	Fair value through fund account	5,000
0	Loans and receivables	0
0	Financial liabilities measured at amortised cost	0
	Financial liabilities:	
0	Fair value through fund account	0
0	Loans and receivables	0
0	Financial liabilities measured at amortised cost	0
404,000	Total	5,000

#### 3a. Valuation of Financial Instruments carried at Fair Value

The table below provides an analysis of the financial assets and liabilities of GMPF that are carried at fair value in the GMPF net asset statement grouped into levels 1 to 3 based on the degree to which fair value is observable. Further details of the values shown can be found in note 11.

	At 31 March 2012			
	Level 1 £000	Level 2 £000	Level 3 £000	Total £000
Financial assets:				
Equities	4,758,860	0	0	4,758,860
Fixed interest	0	1,206,603	0	1,206,603
Index linked	0	490,299	0	490,299
Derivatives	0	646	0	646
Pooled investment vehicles	0	3,085,045	373,871	3,458,916
Financial liabilities:				
Derivatives	0	(72)	0	(72)

	At 31 March 2011					
	Level 1 £000	Level 2 £000	Level 3 £000	Total £000		
Financial assets:						
Equities	4,972,966	0	0	4,972,966		
Fixed interest	0	1,210,999	0	1,210,999		
Index linked	0	378,714	0	378,714		
Derivatives	4,531	0	0	4,531		
Pooled investment vehicles	0	2,885,001	318,876	3,203,877		
Financial liabilities:						
Derivatives	0	(155)	0	(155)		

The valuation of financial instruments has been classified into three levels according to the quality and reliability of information used to determine the fair values.

#### Level 1

Inputs to Level 1 are quoted prices on the asset being valued in an active market where there is sufficient transaction activity to allow pricing information to be provided on an ongoing basis. Financial instruments classified as Level 1 predominantly comprise actively traded shares.

#### Level 2

Level 2 prices are those other than Level 1 that are observable eg composite prices for fixed income instruments and fund net asset value prices. This is considered to be the most common level for all asset classes other than equities.

#### Level 3

Level 3 prices are those where at least one input, which could have a significant effect on the instrument's valuation, is not based on observable market data. Such instruments would include the GMPF private equity and infrastructure investments which are valued using various valuation techniques that require significant management judgement in determining appropriate assumptions, including earnings multiples, public market comparables and estimated future cash flows.

The valuation techniques used by GMPF are detailed in Note 2.

This is the first year of reporting this analysis of valuation.

There were no transfers during the year between any of the levels. A reconciliation of fair value measurements in Level 3 is set out below.

31 March		31 March
2011		2012
£000		£000
231,950	Opening balance	318,876
82,428	Acquisitions	86,756
(28,617)	Disposal proceeds	(42,441)
0	Transfer out of level 3	0
	Total gains/(losses) included in the fund account:	
4,210	- on assets sold	6,355
28,905	- on assets held at year end	4,325
318,876	Closing balance	373,871

GMPF has cash, other investment assets and liabilities which will mature in the next 12 months. No valuation technique is required in relation to these investments and therefore assignment to a level is not applicable.

# 4. Financial risk management

The nature of GMPF's activities exposes it to a variety of financial risks:

- Market risk the possibility that financial loss might arise for GMPF as a result of changes in such measures as interest rates and stock market movements:
- Credit risk the possibility that other parties might fail to pay amounts due to GMPF; and
- Liquidity risk the possibility that GMPF might not have the funds available to meet its commitment to make pension payments.

GMPF has an active risk management programme in place and the measures which it uses to control key risks are set out in its Funding Strategy Statement.

The Funding Strategy Statement is prepared in collaboration with GMPF's Actuary, Hymans Robertson LLP, and after consultation with GMPF's employers and investment Advisors.

The Funding Strategy Statement is reviewed in detail at least every three years in line with triennial valuations being carried out, with the next full review due to be completed by 31 March 2014.

GMPF's approach to risk measurement and management is set out in its Statement of Investment Principles (SIP). The Management Panel recognises that risk is inherent in any investment activity. The overall approach is to reduce risk to a minimum where it is possible to do so without compromising returns (e.g. in operational matters), and to limit risk to prudently acceptable levels otherwise (e.g. in investment matters).

The means by which GMPF minimises operational risk and constrains investment risk is set out in further detail in its SIP.

Some risks lend themselves to being measured (eg using such concepts as 'Active Risk' and such techniques as 'Asset Liability Modelling') and where this is the case, GMPF employs the relevant approach to measurement. GMPF reviews new approaches to measurement as these continue to be developed.

GMPF's exposures to risks and its objectives, policies and processes for managing and measuring the risks has not changed throughout the course of the year.

#### Market risk

Market risk is the risk of loss from fluctuations in equity prices, interest and foreign exchange rates and credit spreads. GMPF is exposed to market risk from its investment activities, particularly through its equity holdings. The level of risk exposure depends on market conditions, expectations of future price and yield movements and the asset mix.

# Price risk

Price risk represents the risk that the value of a financial instrument will fluctuate as a result of changes in market prices (other than those arising from interest rate risk or foreign exchange risk) whether those changes are caused by factors specific to the individual instrument or its issuer or factors affecting all such instruments in the market.

GMPF is exposed to equity and derivative price risk. This arises from investments held by GMPF for which the future price is uncertain. All securities investments present a risk of loss of capital. The maximum risk resulting from financial instruments is determined by the fair value of the financial instruments.

GMPF seeks to limit its exposure to price movements by diversifying its portfolio as explained within its SIP and by restricting the freedom of its Fund Managers to deviate from benchmark allocations.

Estimates of potential market price movements, based on an analysis of historical volatility of asset class returns, conducted by The WM Company are set out in the table below.

Asset type	Potential market movements (+/-)		
	31-Mar-11	31-Mar-12	
UK equities	20.90%	17.00%	
Overseas equities	21.40%	15.00%	
Government bonds	9.50%	6.00%	
Corporate bonds	7.80%	5.70%	
Index linked government bonds	9.50%	5.90%	
Investment Property	12.80%	7.40%	
Alternatives	7.10%	6.70%	

The potential price movements disclosed above are broadly consistent with a one standard deviation movement in the change in value of the assets over the last three years. This analysis assumes that all other variables, in particular foreign currency exchange rates and interest rates, remain the same.

Had the market price of GMPF's investments increased/decreased in line with the data within the table above, the change in the market value of the net assets available to pay benefits would have been as shown in the tables below.

Asset type	31 March 2012	% change	Value on increase	Value on decrease
	£000		£000	£000
UK equities	3,119,582	17.00%	3,649,911	2,589,253
Overseas equities	3,740,870	15.00%	4,302,001	3,179,740
Government bonds	607,378	6.00%	643,821	570,935
Corporate bonds	1,037,265	5.70%	1,096,389	978,141
Index linked	650,006	5.90%	688,356	611,655
Alternatives	373,870	6.70%	398,919	348,821
Investment property				
(including indirect property)	568,961	7.40%	611,064	526,858
Derivatives	646	0.00%	646	646
Cash and deposits	1,042,393	0.00%	1,042,393	1,042,393
Other investment assets	222,598	0.00%	222,598	222,598
Investment assets	11,363,569		12,656,098	10,071,040

Asset type	31 March 2011	% change	Value on increase	Value on decrease
	£000		£000	£000
UK equities	3,353,697	20.90%	4,054,620	2,652,774
Overseas equities	3,583,220	21.40%	4,350,029	2,816,411
	0.40.000	/		
Government bonds	810,658	9.50%	887,671	733,645
Corporate bonds	810,076	7.80%	873,262	746,890
Index linked	531,830	9.50%	582,354	481,306
Alternatives	319,582	7.10%	342,272	296,892
Investment property				
(including indirect property)	557,380	12.80%	628,725	486,035
Derivatives	4,531	0.00%	4,531	4,531
Cash and deposits	995,469	0.00%	995,469	995,469
Other investment assets	78,569	0.00%	78,569	78,569
Investment assets	11,045,012		12,797,502	9,292,522

It is important to note that the contemporaneous occurrence of the package of one standard deviation events illustrated above would represent a far more extreme outcome than the occurrence of any single one standard deviation event. Diversification is designed and implemented precisely to avoid such an extreme occurrence.

The impact of a movement in asset market values of the size estimated above would be to increase or decrease the value of GMPF by approximately £1.3 billion as at 31 March 2012 and £1.8 billion as at 31 March 2011.

#### Interest rate risk

GMPF invests in financial assets for the primary purpose of obtaining a return on investments. These investments are subject to interest rate risks which represent the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market interest rates.

GMPF's direct exposure to interest rate movements as at 31 March 2012 and 31 March 2011 is set out below. These disclosures present interest rate risk based on the underlying financial asset at fair value.

Asset type		31 March 2011	31 March 2012
		£000	£000
Cash and deposits Fixed Interest		855,545	889,383
Securities		1,210,999	1,206,603
Index Linked Securities		378,714	490,299
Managed funds	- overseas bonds	11,395	12,909
Insurance policies	- UK fixed interest - UK index linked	212,626	229,024
	securities	153,116	159,707
	- UK corporate bonds	128,859	137,019
	- UK cash instruments	139,924	153,010
	- overseas fixed interest	56,855	59,088
		3,148,033	3,337,042

GMPF recognises that interest rates can vary and can affect both income to the fund and the value of the net assets available to pay benefits.

The analysis below assumes that all other variables, in particular exchange rates, remain constant, and shows the effect in the year on the net assets available to pay benefits of a +/- 1% point change in interest rates.

Asset type		31 March 2012	Change in ye assets avail bene	able to pay
		£000	1% point £000	-1% point £000
Cash and deposits		889,383	8,894	(8,894)
Fixed Interest Securities		1,206,603	12,066	(12,066)
Index Linked Securities		490,299	4,903 (4,903	
Managed funds	- overseas bonds	12,909	129	(129)
Insurance policies	- UK fixed interest - UK index linked	229,024	2,290	(2,290)
	securities	159,707	1,597	(1,597)
	- UK corporate bonds	137,019	1,370	(1,370)
	- UK cash instruments	153,010	1,530	(1,530)
	- overseas fixed interest	59,088	591	(591)
Total change in	n assets available	3,337,042	33,370	(33,370)

Asset type		31 March 2011	Change in year in the net assets available to pay benefits	
		£000	1% point £000	-1% point £000
Cash and deposits Fixed Interest		855,545	8,555	(8,555)
Securities		1,210,999	12,110	(12,110)
Index Linked Securities		378,714	3,787 (3,78	
Managed funds	- overseas bonds	11,395	114	(114)
Insurance policies	- UK fixed interest - UK index linked	212,626	2,126	(2,126)
	securities	153,116	1,531	(1,531)
	- UK corporate bonds	128,859	1,289	(1,289)
	- UK cash instruments	139,924	1,399	(1,399)
	- overseas fixed interest	56,855	569	(569)
Total change i	n assets available	3,148,033	31,480	(31,480)

In respect of non-cash assets, the amounts reported above represent a minimum view of the impact of a 1% point variation in interest rates. The price impact on bonds with greater than one year to maturity, of a 1% point variation in interest rate, is higher than 1% of fair value.

The impact of a movement in interest rates of the size estimated above would be to increase or decrease the value of GMPF by approximately £33.37 million as at 31 March 2012 and £31.48 million as at 31 March 2011.

# **Currency risk**

Currency risk represents the risk that the fair value of future cash flows of a financial instrument will fluctuate because of changes in foreign exchange rates. GMPF has substantial overseas investments which are denominated in foreign currencies and thus has exposure to gains and losses arising from movements in exchange rates.

GMPF has a number of Forward Currency contracts (see analysis in note 11) which seek to hedge some exposures to foreign currency back to Sterling.

The following table summarises GMPF's currency exposure as at 31 March 2012 and 31 March 2011.

Cu	rrency exposure –asset type	2011	2012
		£000	£000
Equities	overseas quoted	2,428,792	2,441,650
Fixed interest	overseas public sector quoted	197,774	175,861
	overseas corporate quoted	127,497	177,664
Index linked	overseas public sector quoted	48,632	104,498
Managed funds	overseas quoted equity	397,832	391,287
	overseas bonds	11,395	12,909
	overseas private equity & infrastructure	206,414	233,607
	overseas special opportunities portfolio	16,355	7,989
Unit trusts	overseas private equity	2,642	2,044
Insurance policies	overseas quoted equity	756,596	907,933
	overseas fixed interest	56,855	59,088
Cash	foreign currency	8,058	40,479
Gross exposure		4,258,842	4,555,009
Foreign currency			
contracts (net)		(22,474)	(23,202)
Net exposure		4,236,368	4,531,807

An estimate of the likely volatility associated with currency movements, based upon an analysis of historical data over the last three years conducted by The WM Company, is given in the table below.

Currency exposu	ıre - asset type	Asset value as at 31 March 2012	% change	Value on increase	Value on decrease
		£000		£000	£000
Equities	overseas quoted	2,441,650	9.10%	2,663,840	2,219,460
Fixed interest	overseas public sector quoted	175,861	8.20%	190,282	161,440
	overseas corporate quoted	177,664	6.00%	188,324	167,004
Index linked	overseas public sector quoted	104,498	9.80%	114,739	94,257
Managed funds	overseas quoted equity	391,287	7.90%	422,199	360,375
	overseas bonds	12,909	7.90%	13,929	11,889
	overseas private equity & infrastructure	233,607	8.90%	254,398	212,816
	overseas special opportunities portfolio	7,989	9.80%	8,772	7,206
Unit trusts	overseas private equity	2,044	9.80%	2,244	1,844
Insurance					
policies	overseas quoted equity	907,933	9.40%	993,279	822,587
	overseas fixed interest	59,088	7.10%	63,283	54,893
Cash	foreign currency	40,479	9.90%	44,486	36,472
		4,555,009		4,959,775	4,150,243
Foreign currency contracts (net)		(23,202)	8.40%	(25,151)	(21,253)
Total overseas a	ssets	4,531,807		4,934,624	4,128,990

Currency exposu	ıre - asset type	Asset value as at 31 March 2011	% change	Value on increase	Value on decrease
		£000		£000	£000
Equities	overseas quoted	2,428,792	13.10%	2,746,964	2,110,620
Fixed interest	overseas public sector quoted	197,774	10.40%	218,342	177,206
	overseas corporate quoted	127,497	10.40%	140,757	114,237
Index linked	overseas public sector quoted	48,632	12.40%	54,662	42,602
Managed funds	overseas quoted equity	397,832	10.70%	440,400	355,264
	overseas bonds	11,395	10.70%	12,614	10,176
	overseas private equity & infrastructure	206,414	13.40%	234,073	178,755
	overseas special opportunities portfolio	16,355	12.40%	18,383	14,327
Unit trusts	overseas private equity	2,642	12.40%	2,970	2,314
Insurance					
policies	overseas quoted equity	756,596	13.10%	855,710	657,482
	overseas fixed interest	56,855	10.40%	62,768	50,942
Cash	foreign currency	8,058	13.70%	9,162	6,954
		4,258,842		4,796,805	3,720,879
Foreign currency	contracts	(22,474)	12.70%	(25,328)	(19,620)
Total overseas as	ssets	4,236,368		4,771,477	3,701,259

The potential currency movements disclosed above are broadly consistent with a one standard deviation movement in the change in value of the currencies against Sterling over the last three years. This analysis assumes that all other variables, in particular interest rates, remain constant.

The impact of a movement in the value of foreign currencies against Sterling of the size estimated above would be to increase or decrease the value of GMPF by approximately £403 million as at 31 March 2012 and £535 million as at 31 March 2011.

#### Credit risk

Credit risk represents the risk that the counterparty to a transaction or a financial instrument will fail to discharge an obligation and cause GMPF to incur a financial loss. The market values of investments generally reflect an assessment of credit in their pricing and consequently the risk of loss is implicitly provided for in the carrying value of GMPF's financial assets and liabilities.

In essence, GMPF's entire investment portfolio is exposed to some form of credit risk. However, the selection of high quality counterparties, brokers and financial institutions minimises the credit risk that may occur through the failure to settle a transaction in a timely manner.

Contractual credit risk is represented by the net payment or receipt that remains outstanding, and the cost of replacing the derivative positions in the event of counterparty default. The residual risk is minimal due to the various insurance policies held by the exchanges to cover defaulting counterparties.

Deposits are not made with banks and financial institutions unless they are rated independently and meet Tameside MBC's (TMBC), as administering authorities, credit criteria. TMBC has also set limits as to the maximum percentage of the deposits placed with any one class of financial institution. In addition, TMBC invests an agreed percentage of its funds in the money markets to provide diversification. Money market funds chosen all had a "AAA" rating from a leading ratings agency.

TMBC believes it has managed its exposure to credit risk, and has had no experience of default or uncollectable deposits. GMPF's cash holding under its Treasury Management arrangements at 31 March 2012 was £849,650,000 (31 March 2011 £843,062,000). This was held with the following institutions:

Summary	Rating	31 March 2011	31 March 2012
		£000	£000
Money market Funds			
Invesco	AAA		31,500
Blackrock	AAA	50,000	50,000
Fidelity	AAA		50,000
Insight	AAA		50,000
J P Morgan	AAA	00,000	50,000
RBS	AAA	19,600	50,000
SSGA	AAA	50,000	50,000
Goldmans	AAA	50,000	50,000
IGNIS	AAA	50,000	50,000
D B Advisors	AAA	50,000	50,000
Prime Rate	AAA	10,000	50,000
HSBC	AAA		50,000

Scottish Widows Standard	AAA AAA	50,000	50,000
Banks			
HSBC	AA		25,000
Santander	A+	50,000	50,000
RBS	Α	44,800	51,100
Barclays	Α	50,000	
Yorkshire Bank	Α	50,000	_
Bank of Scotland	Α	50,000	_
		,	_
Local authorities & public bodies			
Tyne & Wear pension Fund	N/A		10,000
Salford	N/A		5,900
Peterborough	N/A		2,000
Northumberland	N/A		25,000
Mid Suffolk	N/A		5,000
Kingslyn	N/A		1,500
Highland	N/A		1,800
Greater London	N/A		25,000
Glasgow	N/A		15,850
Oldham	N/A	6,000	13,030
	N/A	5,000	
Barnsley	N/A	•	
Birmingham	-	25,000	
Cambridgeshire	N/A	5,000	
East Dumbarton	N/A	5,000	
Gloucester	N/A	5,000	
Havering	N/A	10,000	
Kirklees	N/A	5,000	
Lancashire	N/A	25,000	
Leeds	N/A	10,000	
Metropolitan Police	N/A	25,000	
Midlothian	N/A	5,000	
Barnsley	N/A	5,000	
Northumberland	N/A	25,000	
South Gloucester	N/A	10,000	
Thurrock	N/A	11,000	
Tameside	N/A	1,362	
Swindon	N/A	10,000	_
North Lanark	N/A	10,000	
Southampton	N/A	5,300	_
Warwickshire	N/A	5,000	
South Derbyshire	N/A	5,000	
Sollihull	N/A	5,000	
Sandwell	N/A	15,000	
Salford	N/A	20,000	
Southend	N/A	10,000	
		843,062	849,650

#### Liquidity risk

Liquidity risk represents the risk that GMPF will not be able to meet its financial obligations as they fall due. TMBC therefore take steps to ensure that GMPF has adequate cash resources to meet its commitments. This will particularly be the case for cash from the cash flow matching mandates from the main investment strategy to meet the pensioner payroll cost; and also cash to meet investment commitments.

TMBC has immediate access to its pension fund cash holdings, with the exception of investments placed with other local authorities - where periods are fixed when the deposit is placed.

GMPF had in excess of £880 million cash balances at 31 March 2012. The estimated net cash flow after taking into account investment returns will remain positive over the next 3 years. There is, therefore, no significant risk that it will be unable to meet its current commitments.

All financial liabilities at 31 March 2012 are due within one year.

Management prepares periodic cash flow forecasts to understand and manage the timing of GMPFs cash flows. The appropriate strategic level of cash balances to be held is a central consideration when preparing GMPF's annual investment strategy.

The effects of reductions in public expenditure are expected to result in a significant maturing of GMPF's liabilities, with fewer employee members and more pensioner and deferred members. However, when income from investments is taken into account, GMPF is expected to continue to be cash flow positive for the foreseeable future and it will not be a forced seller of investments to meet its pension obligations.

# 5. Contributions By Category

31 March		31 March	
2011		2012	
£000		£000	
(299,376)	Employers	(300,484)	
(122,741)	Members	(111,440)	
(422,117)		(411,924)	

# By Employer Type:

31 March		31 March
2011		2012
£000		£000
(360,156)	Part 1 Schedule 2 Scheme Employer	(342,153)
(3,386)	Part 2 Schedule 2 Scheme Employer	(4,387)
(49,583)	Community Admission Body	(55,804)
(8,992)	Transferee Admission Body	(9,580)
(422,117)		(411,924)

Scheme employers can be split into those listed in Part 1 of Schedule 2 (such as local authorities) which participate automatically, and those listed in Part 2 (such as town councils) which can only participate if they choose to do so by designating employees or groups of employees as eligible. Part 2 employers are called designating bodies. Community admission bodies provide a public service in the United Kingdom otherwise than for the purposes of gain and have sufficient links with a Scheme employer. Transferee admission bodies are commercial organisations carrying out work for local authorities under a best value or other arrangement.

At the 2010 Actuarial Valuation, GMPF was assessed as 96.4% funded. Contribution increases are phased over the 3 year period ending 31 March 2014. The phasing results in minimal deficit contributions in aggregate, albeit some employers will make contributions in excess of their future service rate.

The contribution rates specified in the Actuarial Valuation are minimum contribution rates. Some employers have and may make voluntary payments in excess of these minimum rates. In addition, a small number of employers are required to make explicit deficit payments - details of these can be found in the 2010 Actuarial Valuation report located at www.gmpf.org.uk.

#### 6. Benefits Payable

# By Category:

31 March		31 March
2011		2012
£000		£000
339,097	Pensions	374,141
108,778	Commutation & lump sum retirement benefits	142,332
10,305	Lump sum death benefits	11,361
458,180		527,834

31 March		31 March
2011		2012
£000		£000
371,847	Part 1 Schedule 2 Scheme Employer	433,550
15,937	Part 2 Schedule 2 Scheme Employer	15,902
65,654	Community Admission Bodies	71,573
4,742	Transferee Admission Bodies	6,809
458,180		527,834

Scheme employers can be split into those listed in Part 1 of Schedule 2 (such as local authorities) which participate automatically, and those listed in Part 2 (such as town councils) which can only participate if they choose to do so by designating employees or groups of employees as eligible. Part 2 employers are called designating bodies. Community admission bodies provide a public service in the United Kingdom otherwise than for the purposes of gain and have sufficient links with a Scheme employer. Transferee admission bodies are commercial organisations carrying out work for local authorities under a best value or other arrangement.

#### 7. Payments to and on account of leavers

31 March		31 March
2011		2012
£000		£000
11,246	Group transfers to other schemes	0
35,834	Individual transfers to other schemes	19,205
2	Payments for members joining state scheme	(21)
(11)	Income for members from state scheme	(11)
57	Refunds to members leaving service	60
47,128		19,233

# 8. Administration and investment management expenses

The costs of administration and investment management are met by the employers through their employer contribution rate.

# **Investment Expenses:**

31 March		31 March
2011		2012
£000		£000
1,246	Employee costs	1,208
592	Support services including IT	611
8,738	Management fees	7,177
404	Custody fees	385
49	Performance monitoring service	52
18	Actuarial fees - investment consultancy	144
11,047		9,577

# **Administrative Expenses:**

31 March		31 March
2011		2012
£000		£000
2,697	Employee costs	2,568
501	Support services including IT	487
278	Printing and publications	329
47	Pension fund management panel	37
28	External audit fees	31
52	Internal audit fees	58
153	Actuarial fees	76
3,756		3,586

#### 9. Investment income

31 March 2011 £000		31 March 2012 £000
(52,959)	Fixed interest (corporate and government bonds)	(58,124)
(141,303)	Equities	(169,762)
(8,977)	Index linked	(7,599)
(8,827)	Pooled investment vehicles	(9,737)
(25,357)	Investment Property (gross)	(24,172)
3,542	Investment Property non-recoverable expenditure	4,305
(5,005)	Interest on cash deposits	(5,263)
0	Stocklending	(231)
(173)	Underwriting	0
(239,059)		(270,583)

In accordance with FRS 16 Current Tax, investment income includes withholding taxes and irrecoverable withholding tax is analysed separately as a tax charge. Income received by Legal and General pooled funds is automatically reinvested within the relevant sector fund and thus excluded from the above analysis. Similarly UBS pooled funds for Emerging Market Equities and UK Small Companies, Capital International pooled funds for Emerging Market Equities and High Yield Bonds, Aviva Investors Property Fund, Standard Life Pooled Property Pension Fund and Standard Life Investments UK Property Development Fund in which GMPF invest have income automatically reinvested with that fund.

#### 10. Taxation

GMPF is exempt from UK income tax on interest and from capital gains tax on the profits resulting from the sale of investments. GMPF is exempt from United States withholding tax on dividends and can recover all or part of the withholding tax deducted in some other countries. The amount of withholding tax deducted from overseas dividends which GMPF is unable to reclaim in 2011/12 amounts to £2,932,000 (2010/11 £2,702,000) and is shown as a tax charge.

As Tameside MBC was the administering authority for GMPF, VAT input tax was recoverable on all GMPF activities including expenditure on investment and investment property expenses.

#### 11. Investments at fair value

The following tables analyse the carrying amounts of the financial assets and liabilities by category.

Value at				Change in fair	Value at 31 March
1 April 2011		Purchases	Sales	value	2012
£m		£m	£m	£m	£m
	Designated as at fair value through the fund account				
4,972	Equities	1,768	(1,811)	(170)	4,759
1,211	Fixed interest	1,424	(1,475)	47	1,207
379	Index linked	243	(157)	25	490
340	Investment Property	14	(14)	(4)	336
4	Derivatives	14	(16)	(1)	1
3,204	Pooled investment vehicles	755	(604)	104	3,459
10,110		4,218	(4,077)	1	10,252
	Loans and receivables				
856	Cash				889
46	Other investments and net assets				2
11,012	Total				11,143

Value at 1 April 2010		Purchases	Sales	Change in fair value	Value at 31 March 2011
£m		£m	£m	£m	£m
	Designated as at fair value through the fund account				
4,644	Equities	1,953	(1,770)	145	4,972
1,153	Fixed interest	1,503	(1,444)	(1)	1,211
370	Index linked	111	(113)	11	379
364	Investment Property	10	(42)	8	340
1	Derivatives	5	(8)	6	4
3,064	Pooled investment vehicles	289	(392)	243	3,204
9,596		3,871	(3,769)	412	10,110
	Loans and receivables				
888	Cash				856
(39)	Other investments and net assets				46
10,445	Total				11,012

The change in market value of investments during the year comprises all increases and decreases in the market value of investments held at any time during the year, including profits and losses realised on sales of investment during the year. The net change in fair values shown as £1m above equates to the figure £928,000 shown in the Fund Account.

Transaction costs are included in the cost of purchases and sale proceeds. They include costs directly charged to the scheme such as fees, commissions, stamp duty and other fees. The value of transaction costs incurred during the year amounted to £3,446,000 (2010/11 £4,942,000). In addition to the transaction costs disclosed above, indirect costs are incurred through the bid-offer spread on investments within the pooled investment vehicles. The amount of indirect costs is not separately provided to the scheme.

### **Equities**

31 March		31 March
2011		2012
£000		£000
2,544,174	UK equities	2,317,210
2,428,792	Overseas equities	2,441,650
4,972,966		4,758,860

## **Fixed interest**

31 March		31 March
2011		2012
£000		£000
343,403	UK fixed interest government bonds	143,405
197,774	Overseas fixed interest government bonds	175,861
542,325	UK fixed interest corporate bonds	709,673
127,497	Overseas fixed interest corporate bonds	177,664
1,210,999		1,206,603

#### Index linked

31 March		31 March
2011		2012
£000		£000
330,082	UK index linked government bonds	385,801
48,632	Overseas index linked government bonds	104,498
378,714		490,299

### **Investment Property**

31 March		31 March
2011		2012
£000		£000
327,975	UK - Main investment property portfolio	317,023
11,836	UK - Greater Manchester Property Venture Fund	19,241
339,811		336,264

All directly held investment property is located in England and Scotland and, in order to reduce risk is diversified over several sectors which include high street retail, offices, industrial retail warehousing and leisure. Investment Property income and non-recoverable expenditure can be found at Note 9.

One directly held investment property included in the above is held under the terms of an agreement which is open to classification as a finance lease in that the freeholder leases to GMPF in a "side-by-side" arrangement - both parties sharing income and expenditure equally. The carrying amount at 31 March 2012 is £3,925,000 and the valuer has reflected both the future liabilities to the freeholder and future rental stream due to GMPF when arriving at this amount.

With the sole exception of the above, no directly held investment property has restrictions on its realisation, remittance of income or disposal proceeds.

Committed expenditure in relation to investment property can be found at Note 17.

At 31 March 2012, two investment properties were being actively marketed for sale to a third party. These decisions are taken by the Property manager and reflect the investment strategy set by the panel. The market values of these properties at that date totalled £6,275,000.

The following tables summarise the movement in the fair value of investment properties over the vear:

Movement in the fair value of investment properties over the year	£000
Balance at 1 April 2011	339,811
Purchases	13,211
Expenditure during year	831
Disposals	(13,468)
Net gains/ losses from fair value adjustments	(4,121)
Balance at 31 March 2012	336,264*

<sup>\*</sup>Of which £6.275M relates to properties being marketed at 31.03.12

Movement in the fair value of investment properties over the year		
Balance at 1 April 2010	364,001	
Purchases	8,365	
Expenditure during year	1,185	
Disposals	(41,713)	
Net gains/ losses from fair value adjustments	7,973	
Balance at 31 March 2011	339,811	

## **Future Operating Lease Rentals Receivable**

31 March 2011 £000		31 March 2012 £000
21,836	Not later than 1 year	20,094
50,846	Later than 1 year, but not later than 5 years	58,389
138,205	Later than 5 years	130,039
210,887	Total	208,522

The future minimum lease payments due to GMPF under non - cancellable operating leases are stated above.

Where a lease contains a "tenants break" clause then it is only up to this point that the aggregation is made.

#### **Derivatives**

31 March		31 March
2011		2012
£000		£000
	Investment assets:	
0	Forward Currency contracts	646
4,531	FTSE 100 Index future	0
4,531		646
	Investment liabilities:	
(155)	Forward Currency contracts	(72)
4,376	Net (liability)/asset	574

Derivative receipts and payments represent the realised gains and losses on futures contracts and forward currency contracts. GMPF's objectives in entering into derivative positions are to decrease risk in the portfolio and effectively implement asset allocation decisions.

31 March 2012	Settlement		Currency		Currency		
Contract	Date	Currency	Bought 000	Currency	Sold 000	Asset £000	Liability £000
Forward currency contracts	Within 1 month	GBP	33,180	USD	52,135	619	
Forward currency contracts	Within 1 month	GBP	20,777	EUR	24,895	24	
Forward currency contracts	Within 1 month	EUR	2,160	GBP	1,798	3	
Forward currency contracts	Within 1 month	USD	52,135	GBP	32,633		(72)
Forward currency contracts	Within 1 month	GBP	3,676	EUR	4,410		(0)
						646	(72)

31 March 2011	Cattlement	Currency	Cumanau		
Contract	Settlement Date	Currency Bought 000	Currency Sold 000	Asset £000	Liability £000
Forward Currency contracts Forward Currency	Within 1 month	GBP 4,874	EUR 5,625	0	(105)
contracts	Within 1 month	GBP 17,600	USD 28,285	0	(50)
				0	(155)

31 March 2011	Settlement	Economic	Market
Futures	Date	Exposure	Value
		£000	£000
	Within 3		
FTSE 100 Index Future	months	95,800	4,531

The above table analyses the derivative contracts held by maturity date. The Forward Currency contracts are all traded on an over the counter basis and the UK FTSE Future contract (at 31 March 2011) was exchange traded. The Forward Currency contracts are to hedge exposures to foreign currency back into Sterling and Futures contracts were used to ensure efficient portfolio management.

# **Pooled investment vehicles**

31 March			31 March
2011			2012
£000			£000
84,741	Managed funds	-property	98,747
397,832		-overseas quoted equity	391,287
11,395		-overseas corporate bonds	12,909
75,442		<ul><li>-UK private equity &amp; infrastructure</li></ul>	91,297
206,414		-overseas private equity & infrastructure	233,607
18,729		-UK special opportunities portfolio	38,811
16,355		-overseas special opportunities portfolio	7,989
104,103	Unit trusts	-property	103,890
2,642		-overseas private equity	2,044
0		-UK private equity	122
28,725	Insurance policies	-property	30,060
809,523		-UK quoted equity	802,372
212,626		-UK fixed interest	229,024
153,116		-UK index linked securities	159,707
128,859		-UK corporate bonds	137,019
139,924		-UK cash instruments	153,010
756,596		-overseas quoted equity	907,933
56,855		-overseas fixed interest	59,088
3,203,877			3,458,916

# Cash

31 March		31 March
2011		2012
£000		£000
847,487	Sterling	848,904
8,058	Foreign currency	40,479
855,545		889,383

## Other investments balances and net assets

31 March		31 March
2011		2012
£000		£000
37,372	Amounts due from broker	171,379
18,243	Outstanding dividends and recoverable withholding tax	25,839
22,248	Gross accrued interest on bonds	24,868
706	Other accrued interest and tax reclaims	512
78,569	Other investment assets	222,598
(42,575)	Amounts due to broker	(235,681)
(4,531)	Variation margin	0
(112)	Irrecoverable withholding tax	(188)
(47,218)	Other investment liabilities	(235,869)
	Employer contributions:	
21,698	- Main scheme	26,741
128	- Additional pensions	216
65	Investment property	146
2,908	Other	4,268
24,799	Current assets	31,371
(2,275)	Investment property	(2,596)
0	Employer contributions - main scheme	(4,995)
(1,642)	Employer contributions - additional pensions	(1,369)
(5,204)	Admin & Investment management expenses	(6,307)
(907)	Other	(1,016)
(10,028)	Current liabilities	(16,283)
46,122	Other investment balances and net assets	1,817

# 12. Local investments

GMPF invests within the North West of England with a focus on the Greater Manchester conurbation in property development and redevelopment opportunities. This programme of investments is delivered through Greater Manchester Property Venture Fund.

31 March		31 March
2011		2012
£000		£000
11,836	Greater Manchester Property Venture Fund	19,241

# 13. Designated Funds

A small number of employers within GMPF have a materially different liability profile. Some earmarked investments are allocated to these employers. The investments of the Designated Fund incorporated in the Net Asset statement are as follows:

31 March		31 March
2011		2012
£000		£000
330,082	Index linked	212,983
15,571	Cash	128,728
1,632	Other investment balances	1,375
347,285	Net	343,086

## 14. Summary of manager's portfolio values at 31 March

2011			2012	
£m	%		£m	%
		Externally managed		
5,235	47.5%	UBS Global Asset Management	5,339	47.9%
2,216	20.1%	Legal & General	2,449	22.0%
1,697	15.4%	Capital International	1,652	14.8%
12	0.1%	GVA	19	0.2%
9,160	83.1%		9,459	84.9%
		Internally managed		
319	2.9%	Private equity	374	3.4%
347	3.2%	Designated funds	343	3.1%
546	5.0%	Investment Property	550	4.9%
640	5.8%	Cash, other investments and net assets	417	3.7%
1,852	16.9%		1,684	15.1%
11,012	100.0%	Total	11,143	100.0%

### 15. Concentration of investment

As at 31 March 2012 GMPF held 22.0% of its net assets in an insurance contract with Legal & General Assurance (Pensions Management) Limited. It is a linked long term contract under Class III of Schedule 1 of the Insurance Companies Act 1982 and not a "with profits" contract.

The entire value of the policy can be realised after one month's notice and future premiums are payable at GMPF's discretion. The policy document has been issued (policy number MF32950) and the value is incorporated in the Net Asset statement within pooled investment vehicles across the following underlying asset classes:

31 March		31 March
2011		2012
£000		£000
768,530	UK equities	802,372
756,596	Overseas equities	907,933
212,626	UK fixed interest	229,024
128,859	UK corporate bonds	137,019
56,855	Overseas fixed interest	59,088
153,116	UK Index linked	159,707
139,924	UK cash instruments	153,010
2,216,506		2,448,153

Details of any single investment exceeding 5% of any class or type of security are detailed in the following table:

Value as at 31 March 2011	Asset class value at 31 March 2011	% of asset class	Investment	Type and nature of investment	Value as at 31 March 2012	Asset class value at 31 March 2012	% of asset class
£000	£000	%			£000	£000	%
255,409	4,972,966	5.1%	BP	Equities - ordinary shares	272,874	4,758,860	5.7%
305,978	3,203,877	9.6%	Capital International Emerging Markets Fund	Pooled investment vehicles - shares in open-ended investment company	265,005	3,458,916	7.7%
0	4,531	0.0%	Currency Forwards	Derivatives - sterling bought, US dollars sold	619	646	95.8%

#### 16. Notifiable interests

As at 31 March 2012 GMPF had holdings of 3% or over in the ordinary share capital of the following quoted companies:

UK Equity 31 March 2011		UK Equity 31 March 2012
%		%
6.5	Dixons Retail PLC	7.4
7.3	HMV Group PLC	7.3
4.0	Kesa Electricals PLC	6.0
7.4	Molins PLC	7.3
N/A	Premier Farnell PLC	3.5
3.1	Scapa Group PLC	3.0
8.2	STV Group PLC	9.3
3.6	William Hill PLC	N/A
3.1	Yule Catto & Co PLC	N/A

#### 17. Commitments

31 March			31 March
2011			2012
£000	Asset type	Nature of commitment	£000
1,519	Investment property	Commitments regarding refurbishment works	1,633
219,339	Indirect private equity and infrastructure managed funds	Commitments to funds	260,458
107,138	Special opportunities portfolio managed fund	Commitments to funds	40,120
19,820	Property managed funds	Commitments to funds	7,780
0	Property unit trusts	Commitments to funds	62,950
5,637	UK fixed interest and UK cash instruments insurance policy	Commitments to invest	0
353,453			372,941

The above expenditure was contractually committed as at the 31 March and a series of stage payments are to be made at future dates.

## 18. Related party transactions

In the course of fulfilling its role as administering authority to GMPF, Tameside MBC incurred costs for services (e.g. salaries and support costs) of £5,003,000 on behalf of the GMPF and paid HMRC VAT (net) of £660,000. Total payments due to Tameside MBC, therefore, amounted to £5,663,000 (2010/11 £6,392,000). GMPF reimbursed Tameside MBC £5,460,000 for these charges and there is a creditor of £203,000 owing to Tameside MBC at the year end (2010/11 £230,000 within Creditors). This creditor has been settled since the year end.

The Executive Director of Pensions has his entire remuneration and employers pension contributions of £128,162 (2010/11 £127,810) charged to GMPF. This sum is also detailed in Tameside MBC's accounts.

There is no direct charge to the Fund for the services provided by the Chief Executive, Executive Director of Finance and Executive Director of Governance of Tameside MBC but a contribution towards their cost is included in the recharge as detailed above. They receive no additional salary or remuneration for undertaking this role.

No senior officers responsible for the administration of GMPF have entered into any contract, other than their contract of employment with Tameside MBC (administering authority).

Under legislation introduced in 2003/04, Councillors are entitled to join the pension scheme. Councillor J Pantall, member of the GMPF Management Panel, and Employee representative F Llewellyn both received pension benefits from GMPF during the financial year. In addition, the following Councillors, members of the GMPF Management and Advisory Panels, and Employee representatives made contributions to GMPF during the financial year:

K Quinn	J C Taylor
D Buckley	A Mitchell
G P Cooney	A Mulryan
D Schofield	J Thompson
J Fitzpatrick	M Baines
J Lane	M Rayner
M Smith	

Each member of the GMPF Management and Advisory Panels and Working Groups formally considers declarations of interest at each meeting. In addition, an annual return of all declarations of interest is obtained from the members by their respective Councils. All Councillors are from a local authority that is a contributing employer of GMPF. Other interests relevant to GMPF Management Panel membership are listed below.

K Quinn	Director of New Charter Housing Trust (contributing employer to GMPF)
G P Cooney	Director of New Charter Housing Trust (contributing employer to GMPF) and employee of Manchester City Council (contributing employer to GMPF)
J Middleton	Director of New Charter Housing Trust (contributing employer to GMPF)
V P Ricci	Director of New Charter Housing Trust (contributing employer to GMPF)
J C Taylor	Chairman of Tameside Sports Trust (contributing employer to GMPF)
M Smith	Employee of Manchester Working Limited (contributing employer to GMPF)
J B Baldwin	Directorships of Wigan Metropolitan Development Co and Wigan Leisure & Culture Trust (contributing employers to GMPF)

GMPF has an investment in Elisabeth House Manchester Joint Venture unit trust which, at 31 March 2012 was valued at £6,200,000. The Executive Director of Pensions, GMPF is a director of the Elisabeth House Manchester General Partner. He receives no remuneration for this position.

The administering authority, Tameside MBC, falls under the influence of The United Kingdom Department of Communities and Local Government. GMPF may have significant holdings of UK Government Bonds depending on investment decisions

# 19. Employer related investment

Greater Manchester Property Venture Fund includes a standing investment of office accommodation leased to Wigan MBC. It is valued at £2,300,000 as at 31 March 2012 (2010/11 £2,660,000) and is included in the Investment property category within the net asset statement.

## 20. Contributions received and benefits paid during the year ending 31 March 2012

Contributions Received 2011 £m	Benefits Paid 2011 £m		Contributions Received 2012 £m	Benefits Paid 2012 £m
(29)	33	Bolton Borough Council	(29)	33
(18)	19	Bury Borough Council	(18)	21
(56)	75	Manchester City Council	(54)	110
(25)	27	Oldham Borough Council	(23)	29
(26)	28	Rochdale Borough Council	(22)	30
(26)	31	Salford City Council	(24)	36
(22)	24	Stockport Borough Council	(21)	26
(24)	32	Tameside Borough Council (administering authority)	(19)	30
(18)	18	Trafford Borough Council	(17)	20
(27)	33	Wigan Borough Council	(28)	37
(92)	68	Other scheme employers *	(92)	77
(59)	70	Admitted bodies *	(65)	79
(422)	458	-	(412)	528

<sup>\*</sup> A full list of all scheme and admitted bodies can be found in the GMPF Annual Report 2011/12 which will be available at <a href="www.gmpf.org.uk">www.gmpf.org.uk</a>, following the GMPF Annual General Meeting in September 2012.

### 21. Statement of Investment Principles and Funding Strategy Statement

GMPF has published a Statement of Investment Principles and a Funding StrategyStatement. Both documents can be found on its website - <a href="https://www.gmpf.org.uk">www.gmpf.org.uk</a>.

#### 22. Actuarial Review of the Fund

GMPF's last Actuarial valuation was undertaken as at 31 March 2010. A copy of the valuation report can be found on the GMPF website - www.gmpf.org.uk. The funding policy is set out in the Funding Strategy Statement (FSS) dated 4 March 2011. The key funding principles are as follows:

- To ensure the long-term solvency of GMPF as a whole and the solvency of each of the notional sub-funds allocated to individual employers
- To ensure that sufficient funds are available to meet all benefits as they fall due for
- To ensure that employers are aware of the risks and the potential returns of the investment
- To help employers recognise and manage pension liabilities as they accrue, with consideration as to the effect on the operation of their business where the administering authority considers this to be appropriate
- To try to maintain stability of employer contributions
- To use reasonable measures to reduce the risk to other employers, and ultimately the Council Tax payer, from an employer ceasing participation or defaulting on its pension obligations
- To address the different characteristics of the disparate employers or groups of employers to the extent that this is practical and cost-effective; and
- To maintain the affordability of GMPF to employers as far as is reasonable over the longer term

The Valuation revealed that GMPF's assets, which at 31 March 2010 were valued at £10,445 million, were sufficient to meet 96.4% of the present value of promised retirement benefits earned. The resulting deficit was £390 million.

The key financial assumptions adopted for the 2010 valuation were:

	31 March 2010		
	Nominal %	Real %	
Financial assumptions	p.a.	% p.a.	
Discount rate	6.3%	3.0%	
Pay increases*	4.8%	1.5%	
Price inflation/Pension increases	3.3%	-	

<sup>\*</sup>plus an allowance for promotional pay increases. Short term pay growth was assumed to be 1% p,a, for 2010/2011, 2011/2012 and 2012/2013, reverting to 4.8% p.a. thereafter.

The liabilities were assumed using an accrued benefits method that takes into account pensionable membership up to the valuation date. It also makes an allowance for expected future salary growth to retirement or expected earlier date of leaving pensionable membership.

# 23. Stocklending

Until September 2008, GMPF's custodian, JP Morgan, was authorised to release stock to third parties under a stocklending agreement. Under the agreement, GMPF did not permit JP Morgan to lend UK or US equities.

GMPF's stocklending agreement with JP Morgan was suspended on 19 September 2008.

The suspension was lifted with effect from 20 May 2011, and the programme recommenced on generally slightly more restrictive terms, the only exception being that GMPF now accepts "cash-in-lieu" as collateral on a time restricted basis in the unlikely event that this is required under market norms. Any such "cash-in-lieu" collateral is not reinvested.

At the year end the value of stock on loan was £69.8 million (31 March 2011: £Nil) in exchange for which the custodian held collateral at fair value of £74.2 million (31 March 2011: £Nil) which consisted exclusively of UK, US, and Euroland government bonds.

### 24. AVC Investments

GMPF provides an AVC scheme for its contributors, the assets of which are invested separately from GMPF. These amounts are not included in the GMPF accounts in accordance with regulation 4(2)(b) of the Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 (SI 2009 No 3093).

The scheme provider is Prudential where the sums saved are used to secure additional benefits on a money purchase basis for those contributors electing to pay additional voluntary contributions. The funds are invested in a range of investment products including with profits, fixed interest, equity, cash, deposit, property, and socially responsible funds, as follows:

Contributions paid	£6,123,489
Units purchased	751,872
Units sold	771,584
Market value as at 31 March 2012	£62,538,515
Market value as at 31 March 2011	£66,545,564

# 25. Actuarial present value of promised retirement benefits

CIPFA's Code of Practice on Local Authority Accounting 2011/2012 requires administering authorities of LGPS funds that prepare pension fund accounts to disclose what IAS26 Accounting and Reporting by Retirement Benefit Plans refers to as the actuarial present value of promised retirement benefits.

This value has been calculated by GMPF's Actuary, Hymans Robertson LLP, using the assumptions below.

#### **Assumptions used**

The assumptions used are those adopted for the administering authority's IAS19 Employee Benefits report at each year end as required by the CIPFA Code of Practice on Local Authority Accounting 2011/2012.

Financial assumptions

31 March		31 March
2011	Year ended:	2012
% p.a.	real elided.	% p.a.
2.80%	Inflation/pension increase rate	2.50%
4.30%*	Salary increase rate	4.30%**
5.50%	Discount rate	4.80%

<sup>\*</sup> salary increases are 1% p.a. nominal until 31 March 2013 reverting to 4.3% thereafter.

<sup>\*</sup> salary increases are 1% p.a. nominal until 31 March 2015 reverting to 4.3% thereafter.

## **Mortality**

Life expectancy is based on GMPF's VitaCurves with improvements in the Medium Cohort and a 1% underpin from 2011. Based on these assumptions, the average future life expectancies at age 65 are summarised below:

	Males	Females
Current pensioners	20.1 years	22.9 years
Future pensioners***	22.5 years	25.0 years

<sup>\*\*\*</sup> future pensioners are assumed to be currently aged 45

### **Historic mortality**

Life expectancies for the below year ends are based on PFA92 and PMA92 tables. The allowances for future life expectancies are shown in the table below.

Year ended	Prospective pensioners	Pensioners	
31 March 2011	Year of birth, medium cohort and 1% p.a. minimum improvements from 2007	Year of birth, medium cohort and 1% p.a. minimum improvements from 2007	

Age ratings and loadings are applied to the above tables based on membership profile.

#### Commutation

An allowance is included for future retirements to elect to take 50% of the maximum additional tax-free cash up to HMRC limits for pre-April 2008 service and 75% of the maximum tax-free cash for post-April 2008 service.

#### **Balance sheet**

Year ended 31 March 2011		Year ended 31 March 2012
£m		£m
12,179	Present value of promised retirement benefits	14,095

Liabilities have been projected using a roll forward approximation from the latest formal funding valuation as at 31 March 2010. No allowance has been made for unfunded benefits.

It should be noted that the above figures are appropriate only for preparation of the accounts of GMPF. They should not be used for any other purpose.

31 March 2011			31 March 2012	
Approximate % increase			Approximat e % increase	
to promised retirement benefits	Approximat e monetary amount (£m)	Change in assumptions at year ended 31 March	to promised retirement benefits	Approximat e monetary amount (£m)
	,	0.5% increase in the Pension		` ,
7%	853	Increase Rate	7%	987
		0.5% increase in the Salary		
2%	244	Increase Rate	3%	423
		1 year increase in member life		
3%	365	expectancy	3%	423
		0.5% decrease in Real Discount		
9%	1,096	Rate	10%	1,410

### 26. Contingent Assets

### Pensions contribution on equal pay payments

At a number of Fund employers, there is likely to be outstanding equal pay claims. If the outcome is in favour of the member and considered to be pensionable, additional contributions will be payable to GMPF.

#### Tax

GMPF is involved in EU law based claims to recover tax suffered on certain dividend income in various EU territories. The outcome of the claims and therefore the amount and timing of any income is uncertain.

# Foreign income dividends (FIDs) & Manninen Claims

Until 1 July 1997 UK Pension Funds were entitled, under UK tax law, to reclaim tax credits attached to dividends received from UK resident companies. However, Pension Funds which received dividends designated by UK companies as FIDs, or dividends received from overseas companies (Manninen type claims), were not entitled to a refundable tax credit.

Since UK sourced dividends came with a 20 percent tax credit, the net investment income return from UK companies paying such dividends was significantly higher than UK companies paying FIDs or from overseas companies, for which no credit was available. As a result there was a disincentive for Pension Funds to invest in such companies.

The UK tax law which gave rise to these consequences was arguably contrary to EU law, notably Article 56EC, in that it treated UK Pension Funds investing directly into overseas companies, or UK companies paying FIDs, less favourably than UK companies paying ordinary dividends.

GMPF has been advised that the legal arguments to support the FID and Manninen type claims are considered to be well founded. The points at issue are currently being considered at the High Court via a Group Litigation Order containing over 65 UK Pension Funds, including GMPF.

### Witholding tax (WHT) claims

Pension funds, investment funds and other tax exempt bodies across Europe have in recent years been pursuing claims against a number of EU Member States for the recovery of withholding taxes suffered on EU sourced dividend income. These claims were made in the light of the Fokus Bank (Case E-1/04) ruling in December 2004 on the grounds that the withholding tax rules of certain Member States are in breach of the free movement of capital principle of the EC Treaty.

The legal arguments used to support Fokus claims rely on existing case law. The EU Commission announced that it is taking action against a number of member states which operate discriminatory rules regarding the taxation of outbound dividends.

A test case in the Netherlands on behalf of a number of UK pension funds was successful and in January 2009 notification from the Dutch Tax Authorities was received that the claims brought by the test claimant for the recovery of withholding taxes going back to 2003 had been accepted and would be repaid in the near future. GMPF's claim for tax withheld going back to 2003 was settled in full during 2009.

The process for reclaiming withholding tax in certain other EU Member States is on-going.

